

# Screven County; Towns of Hiltonia, Newington and Rocky Ford; and City of Oliver

Joint Comprehensive Plan
Component Two: Community Participation Program

Prepared by:

Regional Development Center

127 F Street Brunswick, Georgia 31520 Telephone (912) 264-7363

Website: www.coastalgeorgiardc.org

# Screven County; Towns of Hiltonia, Newington and Rocky Ford; and City of Oliver

Joint Comprehensive Plan
Component Two: Community Participation Plan

## **Screven County Board of Commissioners**

Stan Sheppard, Chairman Will Boyd, Commissioner Gregg Ellison, Commissioner Mickey Evans, Commissioner Dennis Lawton, Commissioner Roland Stubbs, Commissioner J. C. Warren, Commissioner

### **Hiltonia Town Council**

Gerry Forehand, Mayor Vivian Forehand, Council member Mary Williams, Council member Eddie Walker, Council member Johnny Holmes, Council member Jerald Newton, Council Member Ethel Cooper, Council Member

## **Newington Town Council**

J. Donald Scott, Mayor Jeanette Clay, Council Member Albert S. Perkins, Council Member Alvin J. "Jack" Mock, Jr., Council Member Jean Perkins, Council Member Ed Spirko, Council Member

### **Oliver City Council**

Justine Brown, Mayor
Marvin Mock, Council Member
Early Milton, Council Member
Gary Curtis, Council Member
Barbara Lee, Council Member
Kathy Weinrick, Council Member

#### **Rocky Ford Town Council**

James W. Hankinson, Mayor Thad Simmons, Council Member Ralph Mock, Council Member Barry Durdan, Council Member Fred Ruffin, Council Member Larry Ward, Council Member

# **Joint Comprehensive Plan Steering Committee**

Stan Sheppard, Chairman, Screven County
Roland Stubbs, Commissioner, Screven County
Gerry Forehand, Mayor, Town of Hiltonia
J. Donald Scott, Mayor, Town of Newington
Justine Brown, Mayor, City of Oliver
James Hankinson, Mayor, Town of Rocky Ford
Rick Jordan, Screven County Manager
Nancy Edenfield, Screven County Chamber of Commerce
Gayle Boykin, Screven County Economic Development Authority
Dr. Whit Myers, Superintendent, Screven County Schools

## Coastal Georgia Regional Development Center Project Team

Allen Burns Executive Director

Tricia Reynolds, AICP
Director of Planning & Government Services

## **Planning & Government Services Staff**

Eric VanOtteren, AICP, Senior Planner Michele Canon, Planner II

#### **Administrative Services Staff**

Rachel Green, Secretary Beth Kersey, Administrative Secretary Patrick Hepner, Financial Assistant

# **Table of Contents**

| Purpose   | . ] |
|---|-----|
| State Minimum Requirements                      |     |
| Identification of Stakeholders                  |     |
| Steering Committee                              |     |
| Joint Comprehensive Plan Steering Committee     |     |
| Additional Stakeholder Involvement              |     |
| List of Participation Techniques                |     |
| Public Workshops                                |     |
| Schedule for Completion of the Community Agenda |     |

# Screven County; Towns of Hiltonia, Newington and Rocky Ford; and City of Oliver

# **Component Two: Community Participation Program**

## **Purpose**

The preparation of the Community Participation Program is an important first step in obtaining citizen participation and involvement in the Comprehensive Plan. Community participation is an important part of the comprehensive planning process. It is based on the adage "What they plan, they own." When the planning process achieves diverse public input and involvement, the resulting plan is more likely to be implemented because the community takes pride and ownership in the plan.

The purpose of the Community Participation Program for the joint Screven County Comprehensive Plan is to insure that citizens and other stakeholders are aware of the planning process and are provided opportunities to comment on the local plan, individual plan components, or plan amendments. Widespread community involvement is crucial to preparing the Community Agenda component of the plan.

The Comprehensive Plan, when complete, represents Screven County's and its citizens' individual vision, and should reflect a full range of community values and desires developed for the citizens and by the citizens.

## **State Minimum Requirements**

The Georgia Department of Community Affairs (DCA) sets the standards and procedures for developing local comprehensive plans in order to maintain Qualified Local Government (QLG) status and thus remain eligible for certain state funding and permitting programs. A new set of rules went into effect on May 1, 2005, which emphasizes the involvement of stakeholders and the general public in preparation of plans that include a well–conceived and achievable vision for the future.

The new DCA rules require that a community identify stakeholders and define the techniques by which they will promote widespread community participation, yet leaves the methods, structure and composition up to the governing body.

#### Identification of Stakeholders

# **Steering Committee**

Elected officials from Screven County determined at the beginning of the process that a community—wide planning effort such as this needed their direct and consistent participation. A Steering Committee was formed to be the guiding body throughout the planning process and resolve any issues that may arise during the process. The Steering Committee first met on August 14, 2007. The Committee continues to meet as necessary to monitor the progress of the planning process and provide direction to the consulting team.

Members of the Steering Committee are:

## **Joint Comprehensive Plan Steering Committee**

Roland Stubbs, Commissioner, Screven County

Stan Sheppard, Commissioner, Screven County

Gerry Forehand, Mayor, Town of Hiltonia

J. Donald Scott, Mayor, Town of Newington

Justine Brown, Mayor, City of Oliver

James Hankinson, Mayor, Town of Rocky Ford

Rick Jordan, Screven County Manager

Nancy Edenfield, Screven County Chamber of Commerce

Gayle Boykin, Screven County Economic Development Authority

Dr. Whit Myers, Superintendent, Screven County Schools

Additional stakeholders include Ray Hicks, UGA Cooperative Extension Office, and elected officials from Hiltonia, Newington, Rocky Ford, and Oliver. Separate meetings and interviews have been and will be conducted with stakeholders. The County will continue to seek comments from and the participation from the Rotary Club, and other local organizations.

#### Additional Stakeholder Involvement

The Joint Comprehensive Plan will seek additional input to the participation process through individual contacts and invitations. The following is a list of individuals that may be included in telephone interviews, face-to-face meetings and contacted directly to participate in the public forums.

| Citizen Contacts    |   |
|---------------------|---|
| Sarah Aaron         | Banking                                       |
| Clint Williams      | Believers Church                              |
| Jason Beard         | Business Owner                                |
| Hilda Boykin        | Downtown Development Authority                |
| Bill Lanford        | DTD   |
| George St. George   | Hospital Authority                            |
| Rev. Vicki P. Scott | Mt. Zion UMC                                  |
| Jimmy Murray        | Murray & Associates Insurance and Real Estate |
| Wendy Warren        | SCCC/Community in Schools Family Connection   |
| Lisa Guidos         | School-Link                                   |
| Mary Lauren Jarrell | Screven County Health Dept.                   |
| Wendy Weinberger    | Screven-Jenkins Regional Library              |
| Karen Danao         | The Cotton Patch                              |
| Ray Hicks           | UGA Cooperative Extension                     |

In addition to this list, the County realizes that involvement by the residents of the municipalities must be incouraged. The County will work with the towns and city to engage local residents in the agenda process.

# List of Participation Techniques

Screven County, with assistance from the consulting team, will guide the citizen participation and coordination efforts associated with the development of the comprehensive plan.

The Community Participation Program tasks are derived from the essential need to educate the public and media regarding the Comprehensive Plan and ensure a broad participatory base. A specific emphasis on the views of all segments of the community will also include representation from the low and moderate income and minority populations identified in the planning process. The following tasks will aid the planning, assessment, evaluation, and implementation of the Comprehensive Plan.

| Participation Technique                    | Included in CP Program | Explanation   |  |  |  |  |
|--|------------------------|---|--|--|--|--|
| Kiosk/Lobby Displays                       | Yes                    | Displays will be setup in the county building, library and the chamber office.  |  |  |  |  |
| Speakers Bureau                            | Yes                    | Speakers will be available to make presentations.   |  |  |  |  |
| Kick-off Information Meeting               | Yes                    | A kick-off informational meeting is planned to provide<br>a general overview of the planning process to the public,<br>as well as to present the draft Community Assessment<br>and Community Participation Program. |  |  |  |  |
| Printed Public Information                 | Yes                    | Printed materials and relevant handouts will be used as appropriate throughout the planning process.  |  |  |  |  |
| Press Releases, Media<br>Contacts          | Yes                    | At key intervals throughout the planning process, press releases will be prepared and distributed to various forms of local media.  |  |  |  |  |
| Media Strategies                           | No                     | Determined not to be effective in the City.   |  |  |  |  |
| Cable TV                                   | No                     | Not available.  |  |  |  |  |
| Public Hearings                            | Yes                    | Two public hearings are planned as required.  |  |  |  |  |
| Surveys                                    | No                     | Deemed not cost effective for this process.   |  |  |  |  |
| Local topic discussion workshops           | Yes                    | A series of topic discussion meetings were held between October 2006 and March 2007 to educate the citizens and develop consensus.  |  |  |  |  |
| Student Programs                           | No                     | Deemed not effective.   |  |  |  |  |
| Email Blasts                               | No                     | The county does not maintain an email list to use for this purpose.   |  |  |  |  |
| Design Charrettes                          | No                     | Cost prohibitive.   |  |  |  |  |
| Community Preference<br>Survey.            | Yes                    | This visual survey will be conducted during one of the Public Workshops.  |  |  |  |  |
| Technical Advisory<br>Committee            | No                     | The Steering Committee decided to forego the formal appointment of a Technical Advisory Committee. The Steering Committee will serve this role.   |  |  |  |  |
| Steering Committee                         | Yes                    | The County formed a Steering Committee to guide the comprehensive plan process.   |  |  |  |  |
| Stakeholder Meetings                       | Yes                    | Stakeholder meetings will be conducted in limited circumstances.  |  |  |  |  |
| Stakeholder Interviews                     | Yes                    | One-on-one interviews with key community leaders.   |  |  |  |  |
| Intergovernmental Partnership meetings     | Yes                    | The City may meet with County representatives to discuss the City and the County Comprehensive plans.   |  |  |  |  |
| Public Workshops and<br>Visioning Sessions | Yes                    | Beginning in January 2008, the City is proposing three public workshops.  |  |  |  |  |

| Website – Information only | Yes | The County will post relevant information to the |
|----------------------------|-----|--|
|                            |     | Screven County Chamber of Commerce.              |

### **Public Workshops**

A series of four community workshops are planned to solicit input and feedback throughout the Agenda development process. The workshops are anticipated to focus on the following topics.

Workshop No. 1 – Vision and Refinement of Issues and Opportunities. This workshop will provide an overview of the state planning goals. It will provide an opportunity for participants to express their vision for their community, and discuss issues and opportunities for their jurisdiction. Workshop No. 1 will also give participants opportunity to draft policies and Short-Term Work Program activities to address issues and opportunities from the Community Assessment.

Workshop No. 2 – Refinement of Vision, Issues and Opportunities, Policies, and Short-Term Work Program. – This workshop will continue the work started in Workshop No. 1. This workshop will review the vision begun in Workshop No. 1. Participants will continue to discuss issues and opportunities for their jurisdiction. Workshop No. 2 will continue to give participants opportunity to draft policies and Short-Term Work Program activities.

Workshop No. 3 – Develop Future Land Use Map, and Review Implementation Policies and Short-Term Work Program Items. The third workshop will allow participants to review the results of the previous public workshop and express their opinions about the proposed implementation policies. The primary focus will be on defining and creating the Future Development Map.

 $\it Municipal Workshops - A$  public workshop will be held in each municipality to enhance community participation and local involvement in the joint comprehensive plan process.

# Schedule for Completion of the Community Agenda

The following timeline depicts Screven County's joint Comprehensive Plan preparation process. Specific participation techniques, when they are expected to occur and the preparation and adoption process of the Community Agenda component are proposed in the timeline.

# Component Two Community Participation Program

| Screven County   | January | February | March | April | May  | June 30, |
|--|---------|----------|-------|-------|------|----------|
| Joint Comprehensive Plan Tasks: Community Agenda                     | 2008    | 2008     | 2008  | 2008  | 2008 | 2008     |
| Public Workshop #1 – Draft Vision – Finalize Issues/Opportunities    |         |          |       |       |      |          |
| Public Workshop #2 –Finalize Issues/Opportunities; Finalize Policies |         |          |       |       |      |          |
| Public Workshop #3 – Future Development Map and Narrative            |         |          |       |       |      |          |
| Lobby Displays/Kiosks & Press Releases: Library and County           |         |          |       |       |      |          |
| Administration Building  |         |          |       |       |      |          |
| Information on County Website  |         |          |       |       |      |          |
| Public Meeting/Community Agenda Presented                            |         |          |       |       |      |          |
| Public Hearing/Pass Resolution                                       |         |          |       |       |      |          |
| Community Agenda submitted to RDC/DCA                                |         |          |       |       |      |          |
| Local Government Adoption  |         |          |       |       |      |          |
| Public Notice of Community Agenda Availability                       |         |          |       |       |      |          |
| Recertification – June 30, 2008                                      |         |          |       |       |      |          |