



COVER SHEET FOR COMMUNITY PLANNING SUBMITTALS

Name(s) of Submitting Government(s):	City o	of Pembroke		
RC:	CRC			
Submittal Type:	Adop	ted 2023 Comprehe	ensive Plan	
Preparer:		X Local Government	Consultant: Specify	
Cover Letter Date: 6/26/23				
Date Submittal Initially Received by RC: 6/20/23				
Explain Unusual Time-lags or Other Anomalies, when present:				

Inaccurate/incomplete information, above, and nonconformity with the standards articulated, below, are reportable as performance errors under the terms of the annual DCA/RC contract and may lead to adverse audit findings.

- <u>ALL</u> SUBMITTALS MUST BE TRANSMITTED ELECTRONICALLY USING THE DEPARTMENT'S SHAREPOINT SITE.
- COMBINE <u>ALL</u> INDIVIDUAL IMAGES, DOCUMENTS AND SPREADSHEETS INTO <u>ONE SINGLE, SEARCHABLE PDF</u> (INCLUDING COVER LETTERS, APPENDICES, ETC.), PUT THIS COMPLETED FORM AS THE FIRST PAGE OF THE PDF AND THEN UPLOAD IT.
- REVISED SUBMITTALS <u>MUST INCLUDE THE ENTIRE DOCUMENT</u>, NOT ONLY THE REVISED PORTION.
- EMAILED OR HARDCOPY MATERIALS <u>WILL NOT</u> BE ACCEPTED FOR DCA REVIEW.
- ALL SUBMITTALS MUST BE CHANNELED THROUGH THE APPROPRIATE REGIONAL COMMISSION.

Comprehensive Plan Update 2018 - 2028



City of Pembroke | Georgia

GMC



RESOLUTION

A RESOLUTION BY THE MAYOR AND COUNCIL OF PPEMBROKE, GEORGIA ADOPTING THE PEMBROKE 2018 - 2028 COMPREHENSIVE PLAN UPDATE

WHEREAS, the City of Pembroke has prepared a 2023 Update to the Comprehensive Plan in accordance with the Rules of the Georgia Department of Community Affairs Minimum standards and Procedures for Local Comprehensive Planning (Chapter 110-12-1), and

WHEREAS, the Mayor and Council of Pembroke conducted a public involvement program to gather information from a cross-section of the community, and

WHEREAS, the City received input from community residents to assist with the establishment of goals, objectives, and strategies to guide the future of the community, and

WHEREAS, Pembroke staff met regularly over the same 12-month period with representatives of other agencies to advise them of the findings to solicit their input in preparing the goals, objectives, and strategies to guide the future of the community, and

WHEREAS, Pembroke staff assembled the recommendations of community stakeholders and prepared such other documents in the Comprehensive Plan format required by the Georgia Department of Community Affairs Minimum Standards and Procedures for Local Comprehensive Planning (Chapter 110-12-1), and

WHEREAS, Chapter 110-12-1 of the Georgia Department of Community Affairs Local Planning Requirements requires that the Mayor and Council of Pembroke approve the document entitled Pembroke 2018 – 2028 Comprehensive Plan Update prior to forwarding it to the Coastal Georgia Regional Commission and the Georgia Department of Community Affairs, and

WHEREAS, the Pembroke 2018 - 2028 Comprehensive Plan Update was prepared according to the Standards and Procedures for Local Comprehensive Planning (Chapter 110-12-1) effective October 1, 2018, and established by the Georgia Planning Act of 1989, and includes the community's certification that consideration was given to both the Regional Water Plan and the Georgia Department of Natural Resources Rules for Environmental Planning Criteria as provided in Section 110-12-1-.02(3) of the above mentioned Standards and Procedures in preparing the Plan,

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1 Introduction

The City of Pembroke, Georgia has developed the update to their Comprehensive Plan to set new goals for municipal, economic, and community development. This plan sets its focus on finding new ways to stimulate growth in Pembroke, to give opportunities to both current and future citizens of Pembroke while also preserving the natural and historical resources that contribute to Pembroke's sense of place.

Planning Scope

The Georgia Department of Community Affairs (DCA) administers the rules and regulations for Comprehensive Planning in the State of Georgia. These rules provide local governments a framework for

the development, management, and implementation of local comprehensive plans. Effective local planning is essential to the State of Georgia's overall economic prosperity. The Official Code of Annotated Georgia (O.C.G.A) Section 50-8-1 established authority for the DCA to define minimum standards and procedures for developing comprehensive plans for local governments in the State of These standards and Georgia. procedures are designed to help the City prepare a plan that identifies immediate needs within the community and looks for



opportunities to allow the City to achieve its vision for the future. An adopted Comprehensive Plan allows the City to maintain its "qualified local government status," which makes the City eligible for selected state funding and permitting programs.

The City of Pembroke addressed the elements required by DCA's minimum standards and procedures and exceeded these requirements by conducting additional analysis on other planning elements. The following required elements are included in the City's 2023 Comprehensive Plan Update:

- Community Goals
- Needs and Opportunities
- Land Use
- Community Work Program.

The City has also addressed planning topics such as housing, economic development, natural and cultural resources, environment and resiliency, community facilities, intergovernmental coordination, and broadband throughout this document.

2 Setting the Stage

History of the City of Pembroke

The City of Pembroke sits in the Northern Half of Bryan County, decorated by creeks, ponds, and canals and framed by miles of wetlands. The beginnings of Pembroke's history are the lumber and naval stores industries, which encouraged the development of communities throughout coastal Georgia in the late 1800s. The intersection of a thriving timber business in North Bryan and the extension of a Western Railroad line into the area brought about the City of Pembroke. As rail traffic into the area increased, the first semblances of a community appeared through the construction of houses and businesses. By 1905, Pembroke was officially incorporated as a city thanks to State Representative John Bacon—a Pembroke native. The city's fast growth and economic development led to Pembroke becoming the county seat—as well as the county's administrative center—of Bryan County in 1935, a position it still holds today.

While Pembroke has undergone many changes since its time as a lumber town, there are still symbols of its past that inform current residents of the city's rich history. The layout of modern Downtown Pembroke is reflective of the development patterns stemming from railroad lines common in the 1890's, with commercial lots running parallel to railroad tracks while residential lots run perpendicular. The city has been able to preserve many of its buildings predating World War II, including the Mount Moriah Church built in 1890, the Tindol Hotel built in 1915, and the Tos Theatre built in 1937.

Pembroke's proximity to the Savannah metropolitan area, Fort Stewart, Statesboro and Georgia Southern University makes the city a small community located at a major crossroads of economic opportunity. As Pembroke and Bryan County continue to grow in size and diversity, there is the potential for the city to harness this momentum and bring about huge changes while preserving its rural and historic character.



People of Pembroke

In support of the Comprehensive Plan, a demographic study was performed to identify trends in population, housing, employment, transportation, community health, and other data trends. The results of the analysis are summarized here and were used to help craft a plan that best addresses the changing demographics in the community.

According to recent Census data, Bryan County is the sixth fastest growing county in the whole nation and the fastest growing county in Georgia. The majority of the population growth in Bryan County has occurred in the southern portion of the County. Pembroke, for example, saw very little growth between 2010-2020 when compared Richmond Hill and Bryan County as a whole. The growth in Pembroke (17%) did exceed the state average of 10.5% between 2010-2020. While historical growth patterns have been slow in the City of Pembroke, the development of the Hyundai Manufacturing facility will likely create demand for residential development in the northern parts of Bryan County. This anticipated growth presents many issues related to city services, infrastructure, impacts to community resources, and overall quality of life that must be considered when making future planning decisions.

Jurisdiction	2000 (Census)	2010 (Census)	2020 (Census)	% Change 2000-2010	% Change 2010-2020	% Change 2000-2020
Pembroke	2,379	2,153	2,524	-9.50%	17.23%	6%
Richmond Hill	6,959	9,281	16,633	33.37%	79.22%	139%
Bryan County	23,417	30,233	44,738	29.11%	47.98%	91%
Georgia	8,186,453	9,687,653	10,711,908	18.34%	10.57%	31%

Table 1 - Population Comparisons

Opportunities and considerations associated with this growth include:

- Development of a strategy to capitalize on the future growth as a result of the Mega site industrial development in the north end of the county which includes a plan to extend city water/sewer services
- Be mindful of the development pressures and needs of existing neighborhoods
- Explore potential annexation areas north-east and east of the City.

In additional to population growth, the City might also expect an increase in the average household size as a result of the Mega Site development. The average household size is currently 2.49, but is likely to increase as more families move to the area for employment at the Hyundai Facility and supporting businesses. Pembroke's median age has slightly increased since 2000, but it is still fairly young at age 31.9. Since 2010, the City's median age has decreased by roughly 4 years and is younger than the state average of 36.9 years and the national average of 38.2 years.

Housing

Based on the 2020 Census, the City of Pembroke had 1,087 total housing units. The majority of he housing stock in the City as built prior to 2000 (75%). The remaining 25% were constructed after 2000, with 9% being build after 2014. A close balance exists when examining home ownership in the City. About 55% of

households are owner-occupied and 45% renters. Of the owner-occupied structures, 75% have a mortgage.

Income

In looking at household income data specific to Pembroke, the largest percentage of households fall within the \$50,000-\$75,000 median income range, which is higher than the County and State by percentage. The County and State have a larger overall percentage in the ranges above \$75,000 than the City of Pembroke.

	Pembroke	Bryan County	Georgia
Less than \$10,000	0%	4.0%	6.3%
\$10,000 to \$14,999	3.9%	1.7%	3.7%
\$15,000 to \$24,999	8.2%	6.5%	7.9%
\$25,000 to \$34,999	22.2%	6.4%	8.5%
\$35,000 to \$49,999	10.6%	6.5%	11.4%
\$50,000 to \$74,999	24.6%	20.2%	17.4%
\$75,000 to \$99,999	11.7%	15.8%	13.3%
\$100,000 to \$149,999	12.9%	21.0%	15.7%
\$150,000 to \$199,999	1.7%	8.7%	7.3%
\$200,000 or more	4%	9.3%	8.4%

Table 2 Household Income

Median income in the City of Pembroke is estimated to be roughly \$54,000 per household. The State of Georgia shows a median income \$65,000, with the national number closer to \$70,000. While higher earners tend to be lower in the City when compared to County, State, and National averages, the future earning potential for Pembroke is strong. The projected 8,500 new jobs estimated to be coming to Bryan County at the Hyundai Plant and the associated businesses could lead to an increase in higher paying jobs for residents of the City.

Health (county-wide)

Characteristics for a variety of health-related topics are available through the County Health Rankings and Roadmaps Program, and rankings are also presented by county. County Health is categorized into two major headings – Health Outcomes and Health Factors. Health Outcomes are a measure of how long people live (Length of Life) and how healthy people feel while alive (Quality of Life). Health Factors represent what influences the health of a county, and they are an estimate of future health. These ranks are based on four types of measures: Health Behaviors, Clinical Care, Social and Economic, and Physical Environment factors.

Bryan County ranks 18 of 159 in overall health outcomes according to a nationwide analysis by the Robert Wood Johnson Foundation. Based on the study, Bryan County has less violent crime, less children in poverty, and less preventable hospital stays than the statewide averages. However, Bryan County has less access to exercise opportunities, more alcohol-impaired driving deaths, more suicides and slightly more adult obesity than the statewide averages. The County shared the same statewide averages for drug overdose deaths, food insecurity and physical inactivity. Similar to the state, the leading causes of death in

the County are Cancer and Heart Disease, both of which have been linked to obesity. Roughly a third of the residents in Bryan County are considered obese.

- Health Factors Ranking 9 out of 159 On health factors (behavior, clinical, socioeconomics, & environment) Bryan County ranked top 6% of the state
- Health Outcomes Ranking 18 of 159 On health outcomes (length and quality of life) Bryan County ranked top 11% of the state.
- Driving Deaths 20 per 100,000 The rate of driving deaths in Bryan County is 6% higher than the statewide rate.
- Access to Exercise Opportunities 57% Access to nearby locations for exercise is 13% lower than the state average of 70%.
- Drug Overdose Deaths 15 per 100,000 The rate of OD deaths in Bryan County is the same as it is in the state of Georgia.
- Uninsured 13% The share of people under 65 in Bryan County is 3% lower than the statewide share.

Opportunities & Consideration:

- Develop proactive health policies around existing and emerging health challenges.
- Better understand the impact of the built environment on community health outcomes.

As a note, the results presented from this source describe the County as a whole and not necessarily Pembroke individually.

Education

Some interesting trends related to education are noted below:

- In 2019, the Bryan County school system's overall performance score was one of the highest in the state. The school system rated an 85.4% (B) in the College and Career Ready Performance Index (CCRPI) in 2019, while the state performed at 75.9% (C). In addition, the County school system scored higher than 93% of the districts in the state.
- The Bryan County School System has a four-year graduation rate of 89.1%, which is higher than 57% of districts and 7.1% higher than the state average.

Opportunities & Considerations

- Maintain high academic standards and outcomes in area public schools.
- Partner with continuing education and workforce development entities.

Economy

In May 2022, Hyundai Motor Group announced they will open their first fully dedicated electric vehicle and battery manufacturing facility in North Bryans County, investing \$5.54 billion and creating approximately 8,100 new jobs.

In addition, the Development Authority of Bryan County shows the following industries in the County:

- Blue Bell Ice Cream: ice cream maker
- Daniel Defense: weapons/components manufacturer.
- Orafol: PVC graphic film manufacturer.

- Agri Supply: agriculture supplies
- CZM: foundation equipment manufacturer.
- West Penn Testing Group: ultrasonic, penetrant, macro etch testing
- Caesarstone: quartz surfaces manufacturer.
- Savannah Global Solutions: agro-forestry solutions
- Express Packaging: corrugated box manufacturer.
- McLendon Enterprises: full service civil construction
- MacAljon: industrial contracting
- ARREFF Terminals Inc: export specialists
- NP (Newell-PSN): manufacturer and supplier of solid core station posts
- Dorel Home Furnishings: furniture distributor.
- AGCO: agriculture supplies
- Preci-dip: industrial parts
- CH Precision Weapons: weapons/components manufacturer
- Industrial Conveyor Belt Systems (ICBS), MACS Supply, MACS Waterjet, Custom Quality Scaffolding, Inc (CQS) (200 employees) industrial contracting (MacAljon Affiliates).
- Spreetail: shipping
- Fed Ex: shipping
- Medline: medical supplies
- Ascendum: heavy equipment rentals and sales
- McKesson: medical supplies
- Norma Precision Inc: ammunition
- Komar: apparel design and distribution
- Kiss: beauty products
- WebstaurantStore: restaurant supplies
- Rooms to Go: furniture distributor:

Future economic development and diversification of the workforce have been identified as major goals for the future. The current demographic trends in terms of population, age distribution, income, and the other intangible factors appear to have set the stage for continued growth and economic prosperity. The impact of the Hyundai Plant and the commercial and industrial development that occurs to support this facility will play a critical role shaping North and Soth Bryan County in the years to come.

3 Community Engagement

The DCA minimum standards and procedures require two (2) Public Hearings and the identification and implementation of a participation program that offers various opportunities for community engagement. The following chapter provides a summary of the public involvement activities provided throughout this planning process, including public meetings, stakeholder committee meetings, community open houses, a web-based community opinion survey, social media, and other media outlets.

Public Involvement Strategies

Stakeholder Committee Public Hearings Community Survey Open Houses

Stakeholder Committee

Pembroke organized a coordinated a committee of twelve (12) Stakeholders composed of City staff and selected community members that represent agencies and/or issues that impact the entire community. This Committee worked closely with the GMC Project Team throughout the planning process to provide input on various planning elements. Stakeholders were selected by City staff and included representatives the City, the Water and Sewer Department, Emergency Services, the Downtown Development Authority, the Board of Education, Pembroke Advanced Communications (PAC), and local business owners. The City of Pembroke Stakeholder Committee considered the following activities to be essential to achieving their vision for the City of Pembroke.

- Revitalize historic downtown to increase commercial activity and promote small businesses;
- Open up potential for new development through relocation of the senior services center;
- Expand bicycle infrastructure to promote diverse modes of transportation and alleviate traffic on roadways;
- Identify necessary percentage of greenspace to keep throughout development;
- Create a separate stormwater department to more effectively manage drainage and runoff issues;
- Be competitive with fee structure for development and review applications as an incentive to recruit new businesses into the area;
- Update zoning ordinance and offer online zoning and permitting services; and
- Control speed of growth and expansion of city to prevent negative externalities.



Stakeholder Committee Process

A total of three (3) Stakeholder Committee meetings were held throughout the duration of the planning process. The date of the meetings and topics covered are summarized below.

Meeting 1 8/10/2022	The first meeting began the Comprehensive Planning process with a presentation on the Comprehensive Planning requirements as defined by DCA, a schedule for future Stakeholder Meetings and other important dates, and discussions with Stakeholders on priorities for the Comprehensive Plan Update. Stakeholders completed a SWOT analysis then reviewed maps of Pembroke's Character Areas to discuss potential revisions and updates.
Meeting 2 11/01/2022	The second stakeholder meeting began with a general update on progress to date on the planning process. The remainder of the meeting focused on a review of the input received from the public open houses and the community survey. A mapping exercise was also conducting to review development patterns and identify updates to the Community Character Areas.
Meeting 3 12/6/2022	The third stakeholder meeting focused on the report of accomplishments and the community workplan. Stakeholders reviewed goals, needs, and opportunities and developed action items that became the basis for the new community work plan. A community connections map was also reviewed and discussed with the stakeholder group. The purpose of this map was to call out specific geographic areas to explore opportunities for future connections, especially in Downtown Pembroke.

Public Hearings

The Department of Community Affairs minimum planning standards require that two (2) public hearings be held throughout the comprehensive planning process, at the beginning and end of the planning process. Pembroke held two (2) public hearings for the development of their Comprehensive Plan.

<u>Public Hearing #1 (Pembroke City Council, August 8th, 2022):</u> A presentation was given at the City Council's meeting on August 8th 2022, to present the scope of work and proposed schedule established by the consultant team. The presentation also included background information about comprehensive planning in Georgia and the importance of this process for the City.

The City's consultant delivered a presentation that introduced the comprehensive planning process, the purpose of updating the plan, and what the City hopes to gain by going through this process. The presentation discussed the minimum planning requirements as defined by the DCA, the general benefits of planning, and opportunities the City will use to engage and involve residents and other key players in the community.

<u>Public Hearing #2 (Pembroke City Council, April 10th, 2023):</u> The second public hearing was held on April 10, 2023, at the regularly scheduled City Council Meeting. A presentation was given to the City Council that summarized the activities undertaken during the planning process. Needs, opportunities, and



community goals identified by the residents, stakeholders, and other community members were presented to the Council and residents were given the opportunity to make comments or other statements related to the plan. The Community Character Area Map and community workplan were also presented to the Council and public for comment.

Community Survey

Pembroke also collaborated with Bryan County and Richmond Hill to create a community survey to gain feedback from residents. This survey was distributed online to all residents of Pembroke, Richmond Hill, and Unincorporated Bryan County, business owners in the area, and others with personal or vested interest in the future of Bryan County. This survey covered a variety of topics, including setting goals for residential, commercial, and economic development, gathering opinions on

environmental conservation and recreational facilities, land use priorities, municipal services, and other planning related topics. Since Fort Stewart divides the County geographically, the survey was structured to ask specific questions related to North Bryan and Pembroke and a second series of questions that focused on trends in South Bryan and Richmond Hill. The survey was open from August 1st, 2022 to September 2nd, 2022 and received a total of 881 responses.

Of the 881 respondents, 159 stated that they lived in North Bryan County and 42 stated that they lived in

the City of Pembroke. The survey results were reviewed as whole and also filtered geographically to examine how opinions, priorities, and values differed. In looking North Bryan County responses, the top goals for the future of Pembroke are:

- Preserving the smalltown sense of place;
- Revitalization of the Historic Downtown; and
- Smart growth under the development pressure that comes from the Hyundai Plant.

coming area traffic congestion will coming protecting Expanding warehouses Industry leaving living water small town feel resulting handle businesses want planning people feel prepared infrastructure Bryan county natural Control North Bryan families population area will coming new end county quickly north end roads need county much Keeping small town community housing schools traffic employment Pooler Growing commercial development going Managing north Bryan county Industrial development public massive future Increased industrial growth increase people much industrial growth

Additionally, the main issues noted from survey respondents included:

- Traffic congestion and circulation;
- Recruitment of locally owned small businesses; and
- Plan for future development.

A complete summary of the survey results is included in the Addendum.

Open Houses

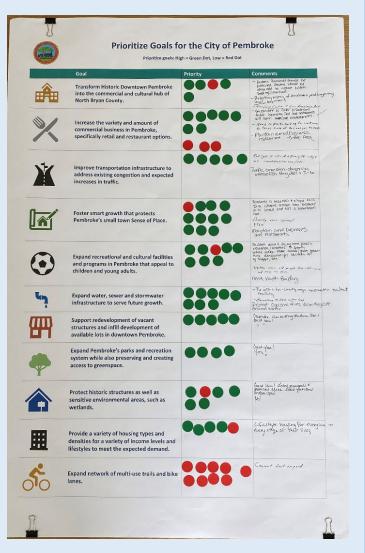
August 23, 2022 & August 25, 2022

The City held one (1) public workshop in collaboration with Bryan County to gain feedback on development goals and the planning process from residents and other relevant actors and stakeholders. The workshop was advertised on the official Pembroke website and social media pages as well as fliers distributed throughout

the community. Because Bryan County, Pembroke, and Richmond Hill worked simultaneously on their respective comprehensive plans, public workshops addressed both Bryan County as a whole as well as the specific municipalities.

The first workshop was held in North Bryan County at the Bryan County Board of Education facility, located in Pembroke. A second workshop was conducted in South Bryan County at the County Administrative Complex in Richmond Hill. Both workshops were held from 5:00pm-7:30pm in order to provide flexibility and accessibility to residents and workers.

The workshops consisted of five (5) stations allowing attendees to complete the community survey, provide input on proposed goals, and mark locations of note on maps of the respective regions. One of the stations was specifically focused on Pembroke and its comprehensive plan update. Goals discussed included downtown revitalization. transportation, water and sewer, parks and recreation, redevelopment and preservation of historic structures. environmental preservation, and more. The graphic on this page displays the results of the planning priorities exercise for Pembroke. A full



summary of this public workshop is included in the Addendum to this document entitled, "Community Engagement Summary."

4 Community Goals

This section of the Comprehensive Plan presents the desired direction for the City of Pembroke's growth and quality of life over the next ten (10) years and beyond. This includes the identification of community goals, needs, and opportunities for the City of Pembroke as established through this planning process. It is the intention of the City to address the needs or opportunities listed herein through corresponding implementation measures in the Community Work Program. This list was developed with assistance from the Pembroke Stakeholder Committee through a SWOT (strengths, weaknesses, opportunities, threats) analysis, evaluation of demographic and economic information, analysis of the Department of Community Affair's Quality Community Objectives, and review of the public input received through public open houses, the community survey, and other public outreach techniques.

The city has adopted the following vision to guide future development and decision making.

Vision Statement

Comprehensive Plan Vision Statement

The City of Pembroke maintains its strong rural character and civic-mindedness and actively preserves its cultural, historic, and natural value while welcoming new growth and encouraging new economic and developmental opportunities for the betterment of the lives of Pembroke's citizens.

Mission Statement

Our mission is to maintain Pembroke's small-town atmosphere while preparing for the growth of a diversifying population through the provision of economic development opportunities and quality education, where a sense of community is emphasized through responsible governance, leadership, and preservation ethics.

Values

We value:

- ✓ Our rural character
- ✓ Smart, thoughtful development
- Preservation of our natural resources and wetlands
- ✓ A commitment to public service and the safety of the community
- ✓ Pembroke's historical legacy

Quality Community Objectives



The following ten (10) objectives were adopted by the DCA from generally accepted community development principles to fit the unique quality of communities in Georgia. The list of items was intentionally crafted with significant areas of overlap to recognize the relationships between the various community objectives and the impact one aspect has on others. The DCA goals associated with each

element are summarized in italics. The City of Pembroke completed a self-assessment based on these quality community objectives.

Objectives / DCA Goals	Pembroke Assessment
Economic Prosperity Encourage development or expansion of businesses and industries that are suitable for the community.	 To facilitate economic prosperity, the City of Pembroke is doing the following: Promotes commercial development major corridors Promotes redevelopment in the downtown historic area Supports industrial development in appropriate areas
Resource Management Promote the efficient use of natural resources and identify and protect environmentally sensitive areas of the community.	 Pembroke does the following to address resource management: Educates residents about water reduction and how to reduce consumption Protects natural flood plains Protects wetlands
Efficient Land Use Maximize the use of existing infrastructure and minimize the costly conversion of undeveloped land at the periphery of the community.	The City of Pembroke ensures that adequate infrastructure is in place to accommodate future growth and has identified areas of the City where growth is likely to occur
Local Preparedness Identify and put in place the prerequisites for the type of future the community seeks to achieve.	 The City has done the following to better prepare for future growth: Developed a comprehensive plan and Community Character Map to assist with land use decisions Developed policies to protect the unique features in the community from unrestricted development
Sense of Place Protect and enhance the community's unique qualities.	 Sense of place in the City is achieved by: Maintaining the family-friendly atmosphere in the City Holding community events Marketing the city's unique cultural and recreational amenities
Regional Cooperation Cooperate with neighboring jurisdictions to address shared needs.	The City works with neighboring jurisdictions on mutual aid agreements for emergency services and participates with Bryan County on Service Delivery Strategy.
Housing Options Promote an adequate range of safe, affordable, inclusive, and resource efficient housing in the community.	The City participated in the Georgia Initiative for Community Housing and completed a housing assessment to help understand housing trends and needs in the City.
Transportation Options Address transportation needs, challenges, and opportunities of all community residents.	One of the challenges related to transportation within the City will be related to future conditions related to the Hyundai Plant.
Educational Opportunities Make educational and training opportunities readily available to enable all community residents to improve their job skills, adapt to technological advances, or pursue life ambitions.	Bryan County has great schools. The City maintains a good partnership working with the Bryan County Board of Education (BOE).
Community Health Ensure that all community residents have access to critical goods and service, safe and clean neighborhoods, and good work opportunities.	The City supports healthy food options and does its part to address community health by creating walkable communities and providing various options for recreation for all ages within the City.

Economic Development

The City supports a diverse set of economic activity that will bring new growth to the area and reap benefits for the citizens of Pembroke. The city will focus on business ventures that will utilize the highly trained population of Pembroke, revitalize the commercial areas of Pembroke, and introduce new opportunities to appreciate local art and culture. This goal also includes the importance of retaining and supporting existing businesses.

Goals:

- Goal #1: Revitalize downtown Pembroke
- Goal #2: Attract new employers to the city that will benefit the citizens of Pembroke
- Goal #3: Retain and support existing businesses
- Goal #4: Increase workforce development efforts to better prepare and connect young people to jobs
- Goal #5: Increase tax revenues from new development and redevelopment

- ✓ There are large portions of our population who possess skills that are underutilized due to lack of employment opportunities.
- ✓ There are many commercial buildings that are vacant and/or in disrepair.
- ✓ There is a large amount of building stock and land in our commercial and industrial areas that are tax exempt due to ownership by a government or non-profit entity.
- ✓ The City lacks the funding and resources to actively recruit and incentivize businesses.
- ✓ There is a lack of facilities in the City for cultural, artistic, and civic pursuits
- ✓ The City lacks the funds, resources, and manpower necessary to fully restore and utilize the historic Tos Theatre as a multi-purpose cultural center.
- ✓ There is a need to increase commercial activity, retail options and small businesses
- \checkmark The city needs to attract employers for young people living in the city
- ✓ The city needs to apply for the CDBG grant to construct a new Senior Center in order that the existing one taking up vital commercial space downtown can relocate and open up new space for commercial/residential use

Policies	Quality Community Objectives
 Improve existing buildings Provide economic incentives (and remove economic disincentives) to both attract new businesses and industry 	Economic ProsperityEfficient Land Use
 Provide a good support system for existing businesses Ensure necessary networks exist within community for workforce development 	
 Ensure Pembroke has a competitive development and review fee structure Support small business owners 	
 Continue to support efforts of Downtown Development Authority and Mainstreet Program 	

Housing

The City's goal of improving the quality of its housing stock directs the City and developers to collaborate in both growing Pembroke's stock of high quality housing and providing a variety of housing options for all stages of life. This involves addressing the developmental, legal, and environmental hurdles that have created the current situation of Pembroke's housing by addressing the large amounts of manufactured and mobile homes as well as blighted property, the construction of new housing not matching Pembroke's growth, and the conflicts of title on many of Pembroke's housing units.

Goals:

- Goal #1: Provide a variety of safe and healthy housing types and densities for all income levels and lifestyles.
- Goal #2: Promote and foster homeownership

- ✓ The City is lacking a supply of quality and affordable housing stock to meet the demand of a growing population.
- ✓ There exists within the City a large portion of substandard housing, much of which is owned by elderly, disabled, handicapped, and socio-economically disadvantaged persons.
- ✓ There exists within the City a large portion of substandard housing owned and managed by absentee landlords and landlords who intentionally or unintentionally fail to maintain an acceptable standard of living for their tenants.
- ✓ There exists within the City a large number of substandard manufactured homes and mobile homes, some with no clear owner or title.
- ✓ There exists within the City a large number of derelict, decaying, and potentially dangerous structures classified as "heirs' property" with no clear owner or title.
- ✓ The city needs to develop a strategy to address blighted, vacant and heirs' properties
- ✓ The city needs to encourage infill development where there is existing infrastructure and ensure it fits within the context of the existing neighborhood or area
- ✓ The city needs to increase homeownership as almost half of the existing housing units are rented not owned by the occupants
- ✓ The city needs to increase their sewer capacity to serve existing and future residents as well as encourage more efficient use of land
- ✓ There is support for encouraging mixed-use development with residential and commercial in areas of the city
- ✓ There is a need for an updated housing study

Policies	Quality Community Objectives
 Encourage development of quality affordable housing where reasonable Promote the increase of residential densities and types where reasonable Work to ensure aging in place and housing for the disadvantaged is an option within the City 	 Efficient Land Use Local Preparedness Sense of Place Housing Options Community Health

- Maintain safe and healthy housing in the community.
- Support efforts to provide financial education and training for citizens

Land Use

The City has established thoughtful land use development patterns as a goal in order to foster economic activities in the area and stimulate commercial growth while still maintaining the rural quality historically characteristic of the City of Pembroke. This growth would involve the incorporation of historic infrastructure and developments with new projects, introducing new economic opportunities for the betterment of Pembroke's citizens, and investing in diverse modes of transportation.

Goals:

- Goal #1: Foster smart growth that protects Pembroke's small-town sense of place
- Goal #2: Update GIS land use data and use it to make better land use decisions

- ✓ The City should consider availability of existing infrastructure and/or costs of new infrastructure in new development.
- ✓ The City should keep a detailed Land Use Plan to promote orderly development and avoid "spot zoning."
- ✓ There is a need to develop infrastructure and connectivity based on alternative transportation such as bikes, walking, etc.
- ✓ There is a need to recruit employers that offer workers a wage sufficient to purchase and maintain our current housing stock.
- ✓ The City can promote its centralized location as a regional center, county seat, and a confluence of rail and three state routes.
- ✓ There is a need for reuse of vacant buildings, especially downtown, as well as redevelopment of vacant lots
- ✓ Wetlands are a significant environmental constraint to development and need to be carefully developed as well as protected
- ✓ There is an opportunity and desire for mixed-use development north of downtown Pembroke

Policies	Quality Community Objectives
 Implement smart growth land use principles to best 	Efficient Land Use
manage growth	Sense of Place
Direct resources to improve GIS data	Local Preparedness
 Use updated GIS data to make informed land use 	 Resource Management
decisions	Community Health

Transportation

The city's goal to provide excellent transportation services and infrastructure encourages the city to work with the Georgia Department of Transportation (GDOT), Bryan County and Bulloch County to gain an understanding of regional transportation needs, challenges and opportunities of all community residents and prepare for increase in transportation from the Hyundai Megasite. Work with GDOT and Bryan County to coordinate transportation and land use decision-making within the City. Foster alternatives to auto-oriented transportation by providing connectivity through facilities for walking, biking, and transit.

Goals:

- Goal #1: Prepare for increase in traffic due to Hyundai Megasite
- Goal #2: Ensure safe and efficient access to schools
- Goal #3: Improve walkability, especially in high traffic areas
- Goal #4: Ensure there is efficient traffic circulation and roads are well-maintained

Needs and Opportunities:

- ✓ The city needs to prepare for increase in traffic due to the Hyundai Megasite
- ✓ There is a need to provide more sidewalks that lead to the local school campuses because it is currently unsafe for students to walk to school along high traffic routes
- ✓ The city needs to expand and connect the walking and bicycling infrastructure
- ✓ There is potential to create a new Village Area north of downtown and the city needs to work with GDOT to connect this area to the current downtown streetscape project
- ✓ There is a need to ensure traffic is flowing well and connected to a well-circulated network
- \checkmark The city needs to focus on transportation projects that elevate Pembroke as a regional hub

Policies	Quality Community Objectives
Support transportation improvement projects to	Transportation Options
prepare for Hyundai Megasite	 Regional Cooperation
 Consider, prioritize, and pursue transportation 	 Resource Management
infrastructure projects that enforce Pembroke's reputation as a regional hub	Local Preparedness
 Prioritize transportation infrastructure that provides safe and efficient access to schools 	
• Identify areas in need of more sidewalks and ensure	
they connect to a larger network of sidewalks and trails	
 Maintain high level of service in all areas of 	

 Maintain high level of service in all areas of transportation

Environment and Resiliency

The City's goal of environmental preservation and resiliency encourages the protection of the natural wetlands, creeks, and canals throughout Pembroke as well as utilization of high-quality emergency notification equipment and strategies. The city can accomplish this by prioritizing the natural elements of Pembroke which contribute to its sense of place, understanding the impact of new development on the local environment, and educating citizens on the importance of Pembroke's wetlands and their protection as well as what to do in case of an environmental emergency.

Goals:

- Goal #1: Protect Environment and Manage Natural Resources well
- Goal #2: Strengthen environmental resiliency and emergency response measures

- ✓ The City should protect its natural resources and recognize its surrounding timber lands, agricultural areas, wetlands, floodplains, and habitats that convey our sense of place as part of the Pine Barrens Coastal Plain.
- ✓ The City must continue to consider the impact of Fort Stewart on local wetlands.
- ✓ A sudden onset of unplanned development could cause the city to lose its remaining agricultural lands and pastures that convey our sense of place as a rural "open space" area.
- ✓ Citizens are unaware of the essential role of floodplains and wetlands as a storm water collector, watershed filter, and sources of aquifer recharge.
- ✓ The City's park system is underutilized as a resource for pedestrian connectivity, a conservation education tool, a source of active recreation, and an asset to surrounding property values.
- ✓ The city needs to consider utilizing a mass emergency notification system such as Code Red to notify residents in the event of a natural disaster or emergency
- ✓ The city needs to better prepare for natural disasters with a hazard mitigation plan
- ✓ There is a need to develop land in a way that does not encroach on wetlands, such as conservation subdivisions

Policies	Quality Community Objectives
 Protect the natural resources that make Pembroke 	Efficient Land Use
a quaint small-town community	Resource Management
 Improve emergency preparation and response 	Community Health
planning and strategies	
 Steer development away from flood zones and 	
other environmentally sensitive areas.	

City Facilities and Services

The City's goal for city facilities and services encourages the City and relevant partners to focus on providing excellent level of public services and inclusive facilities for existing and future residents. There should be a safe environment for youth and people of all ages to socialize and recreate. Plans should include sufficient utilities and infrastructure for families to take root for generations.

Goals:

- Goal #1: Ensure the city's utilities and infrastructure are sufficient to meet the needs of current and future residents.
- Goal #2: Maintain and support a variety of community facilities and services

- ✓ The current sewer capacity is too low and needs to be addressed to meet the needs of current residents
- \checkmark Water and sewer infrastructure need to be extended to attract growth
- \checkmark There is some infrastructure that is aging and in need of repair
- ✓ There is a lack of sidewalks, trails and parks in Pembroke
- \checkmark There is a lack of staff and funding to maintain recreation facilities focused towards children
- \checkmark There is poor stormwater drainage
- ✓ There is a significant need to relocate the senior center downtown and apply for CDBG funds to accomplish it
- ✓ The city needs more access to mental health services
- ✓ There is a need for more facilities and opportunities for public gatherings and events
- ✓ Although the age of the average Pembroke citizen continues to rise, there is still a large number of underserved, socio-economically disadvantaged youth in the community

Policies	Quality Community Objectives
 Improve the existing infrastructure and 	• Efficient Land Use
prepare for future growth	Regional Cooperation
 Provide public facilities and programming for 	
all ages, especially youth.	

Intergovernmental Coordination

The City's goal of "intergovernmental relations" encourages the communication and collaboration of the City of Pembroke with the surrounding jurisdictions including Bryan County, Richmond Hill, and other governing organizations to address shared needs through adequate funding, legislation and technical assistance. This topic has become even more important with the anticipated regional impact associated with the development of the Hyundai Megasite.

Goals:

• Goal #1: Work jointly with neighboring jurisdictions to develop solutions for shared regional issues

- ✓ In the past, there have been differences and miscommunication between the City, Bryan County government and Board of Education
- ✓ As the City continues to grow, departments and agencies across jurisdictions will have to work together to create larger scale solutions.
- ✓ Opportunities exist to increase efforts of regional coordination and cooperation.
- ✓ As our planning cycles and Service Delivery Strategy updates occur concurrently, there are opportunities between the City of Pembroke and Bryan County, the City of Pembroke and the City of Richmond Hill, etc. to solve problems broader in scope than any one entity could solve alone.
- ✓ As the City continues to grow, the need will arise for additional law enforcement and emergency response staff.
- ✓ As the City continues to grow, the need will arise for additional planning, water and sewer, and streets personnel to maintain an expanding infrastructure.
- ✓ In the past, the City has struggled with a lack of coverage of local events, issues, and notices in local and regional media.
- ✓ Opportunities exist for staff, board member, and volunteer training on a regional level to respond to regional issues.

Policies	Quality Community Objectives
 Improve county-wide communication 	Regional Cooperation
 Develop a strong regional and national 	
network to address regional issues	

Cultural and Historic Resources

The City's goal for cultural and historic resources is to protect, revitalize and promote the local cultural and historic sites and areas, in particular downtown Pembroke. Cultural and historic resources are what make Pembroke unique and give it a sense of place that should be enjoyed, enhanced and remembered for generations to come.

Goals:

- Goal #1: Revitalize historic downtown and other historic sites and structures
- Goal #2: Strengthen regulations to protect historic and cultural resources

Needs and Opportunities:

- ✓ The City should protect neighborhoods and business districts that convey our sense of place as a historic railroad town.
- ✓ Economic Growth and Retail Opportunities are desired but not at the expense of our historic buildings
- ✓ There needs to be a staff person and plan of work dedicated to downtown business recruitment and outreach, events and promotions and grant research
- ✓ There needs to be a concentrated collaborative effort to revitalize the downtown economically and promotionally
- ✓ There are several vacant and decaying commercial buildings with historic designation
- ✓ Many of our businesses and service industries own and occupy historic buildings, in particular the senior center
- \checkmark There is a lack of pedestrian and bike oriented "street furniture" in the downtown area
- \checkmark There is a lack of funding to restore and utilize the Tos Theatre and Apartment
- ✓ There is a need to develop a comprehensive list of local cultural and historic resources for the public
- \checkmark The city needs to better utilize its historic sites and areas for tourism

Policies	Quality Community Objectives
• Support the local DDA and other government	Resource Management
agencies in revitalizing downtown and	 Economic Prosperity
promoting historic sites	Sense of Place
• Direct resources to research existing historic	 Educational Opportunities
sites as well as revitalization strategies	
• Ensure current regulations are sufficient for	

historic and cultural preservation

Broadband

The City's goal for broadband involves increasing cost-effective access to broadband internet where needed and ensuring service is reliable. Pembroke believes access to broadband is a critical need for all of its residents and will make broadband deployment a high priority.

Goals:

- Goal #1: Ensure all of Pembroke has access to affordable broadband internet service.
- Goal #2: Certify that essential telecommunication services for all residents, businesses, and local
 - government agencies (especially Public Safety and Emergency Services) are reliable
- Goal #3: The City of Pembroke should develop a comprehensive Broadband Plan

- Recognize the importance of the availability of quality broadband services as a valuable component of economic development and livability.
- ✓ Ensure equitable access to broadband services
- ✓ There is a need to ensure reliable telecommunication services is available for emergency use
- ✓ A comprehensive broadband plan is needed
- ✓ There is a need for affordable broadband services for children in school

Policies	Quality Community Objectives				
• Determine the current extent of broadband	Community Health				
availability in Pembroke	Local Preparedness				
 Determine reliability of telecommunication 					
services and devise solutions to fix it					

5 Land Use Analysis

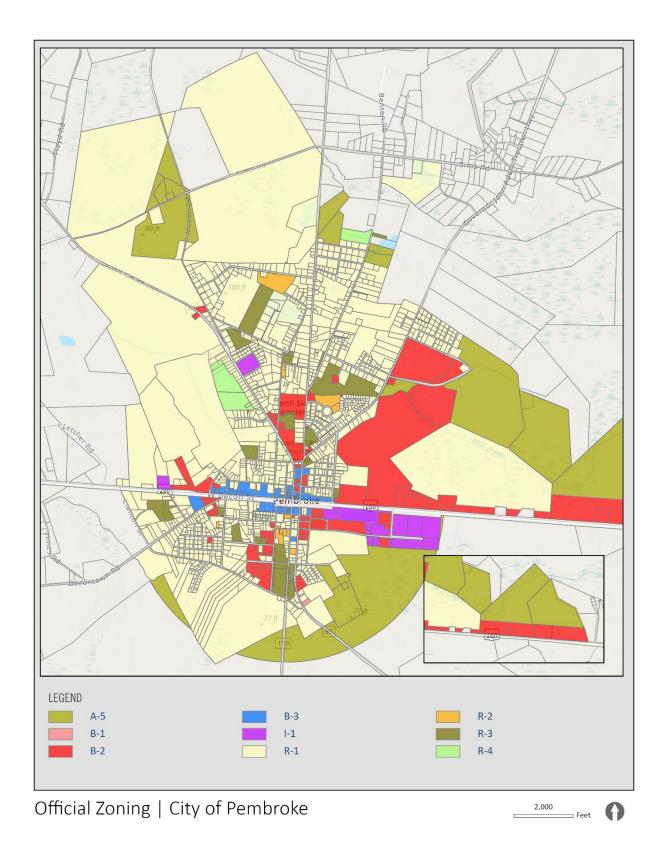
The City of Pembroke analyzed development patterns, land uses, zoning districts, and environmental constraints to develop a baseline for development of the Community Character Areas map. The existing land use makeup within the City gives a good indication of likely development within various areas of the City. Existing zoning designations reveal what is currently allowed within various areas of the City by right, meaning that a development project is permitted under the existing zoning ordinance without requiring any special review, rezoning or public hearing. The City of Pembroke also contains significant areas of wetlands and land within the special flood hazard area as defined by Federal Emergency Management Agency (FEMA). Analyzing development trends and environmental areas will help the City formulate a future land use strategy that is realistic and consistent with the existing demand and trends within the City. Additionally, the future vision for areas may indicate that a zoning ordinance revision or update may be required to achieve that vision.

Existing Zoning Analysis

The table below summarizes the zoning categories defined in the City's zoning ordinance, which was last updated in June 2012. Rather than showing the land area associated with each district, the table is based on the percent area each district accounts for within the City. For example, roughly 60% of the City is currently zoned as R-1, which was established for single-family residential development. Roughly 20% of the City is currently zoned for Agriculture. The combined commercial districts account for slightly above 12% of the City, with industrial totaling less than 2%.

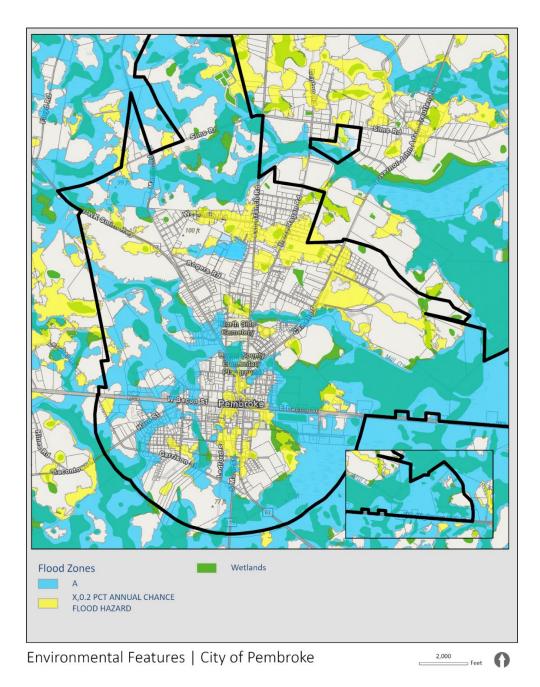
Zoning Code	Description	Percent of City
A-5	Agriculture District	20.2%
B-1	Neighborhood Commercial	0.0%
B-2	General Commercial	11.3%
B-3	Village Commercial	0.8%
I-1	Industrial	1.7%
R-1	Single Family Residential	61.9%
R-2	Two Family Residential	0.6%
R-3	Multi-Family Residential	2.6%
R-4	Manufactured Housing Park Residential	0.8%

Recognizing that future development pressure is coming, the City may wish to create new zoning categories or overlay districts that support the desired type and style of development. The City has a Planned Unit Development zoning category, but there are currently no parcels that have this designation. Additionally, establishment of a mixed-use zoning district could provide the City the flexibility necessary to achieve the character desired for certain areas in the City.



Environmental Constraints

From an environmental perspective, the City of Pembroke has limited potential for what most would consider viable buildable land. Based on the effective flood zone data, dated 8/2/2018, nearly 50% of area within the city limits currently falls within the boundaries of the 100-year flood zone. There is also an additional 11% of land area with the 500-year flood zone. While development in these areas is not currently prohibited, it does create obstacles for future buildout especially considering the City has identified resiliency as a priority in this plan. Approximately 20% of the City's current land area is also designated as wetlands by the National Wetland Inventory (NWI). The City of Pembroke will utilize this information to assist with future decisions regarding land use and development projects in the City.



Character Areas

The City of Pembroke's existing character area map was developed during the Comprehensive Planning process associated with the 2018-2028 Plan. Through input received from the Stakeholder Committee as well as the public, Pembroke has identified updated Character Areas within the community that illustrate existing conditions and desired development patterns. These areas can contain a mix of different land uses that share similar characteristics or a desired future vision.

The City of Pembroke has chosen to use a Character Area approach to formulate a Future Development Strategy that is consistent with the Community Vision. The Community Character Area map provides the foundation for later development of a Future Land Use map. The defined character areas can be used by City staff and elected officials to provide guidance during any future updates to the City's Zoning Ordinance. In addition, the Character Areas can be used by staff and elected officials to make decisions regarding new development and redevelopment.

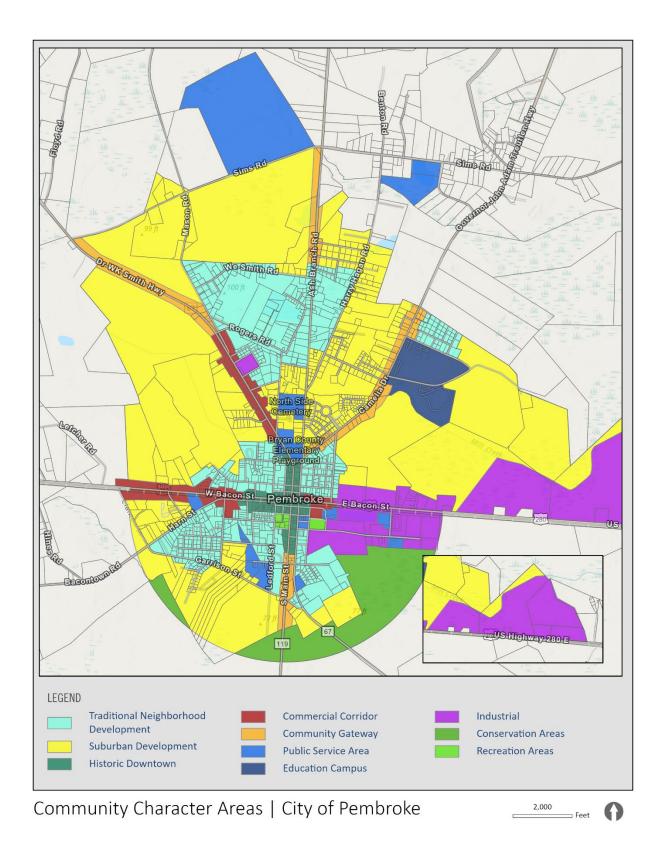
The following Character Areas have been identified by the community, and are illustrated on the Character Areas map.

- Traditional Neighborhood
 Development
- □ Suburban Development
- Historic Downtown
- □ Commercial Corridor
- Community Gateway
- Public Service Area
- □ Education Campus
- □ Industrial
- Conservation Areas
- Recreation Areas

Each character area description includes a definition, description, and general land uses that support the overall intent and vision for each area. A suitability analysis of the zoning categories currently contained within the Character Areas is also included.



The zoning suitability analysis identifies all zoning categories assigned to land parcels that fall within that character area. This information can be utilized by the City of Pembroke to inform future updates to the Zoning Ordinance.



Character Area	Descri	otion			Location
Commercial Corridor Wision: To promote diversified economic and employment opportunities for Pembroke	Defining Narrative : The City of Pembroke defines the Commercial Corridors as the parcels on a State Route or arterial road that are zoned for and operate for a commercial purpose. This Character Area overlaps with Historic Downtown along US 280 from Warnell Street to Butler Street. Both areas are interspersed with some residences, churches and government buildings. These buildings will be considered part of the Commercial Corridor despite a non-commercial zoning.				Description : Areas of developed or undeveloped land paralleling state routes and arterial roads that are designated commercial areas and that experience a high degree of vehicular traffic
stakeholders to improve quality of life	Character Area	Zone	Acres	Percent	Uses : Commercial, Service
and contribute to the City's economic vitality and Sense of Place		B-2	9.26	18%	Industries, Light Industrial,
vitality and sense of flace		B-3	13.08	25%	Public Transportation
	Commercial Corridor	R-1	28.79	55%	Services, Signage
		R-3	1.54	3%	
	area designation. The parcels o carry this designation serve a va Residential to Industrial to Cons of sizes and zoning and are ther	riety of pervation	purposes f . They are	rom a variety	limits with state routes and arterial roads
Vision : To enhance mobility while	location rather than use.		-		
Vision: To enhance mobility while creating an inviting and aesthetically	location rather than use. Character Area	Zone	Acres	Percent	Uses : Residential,
creating an inviting and aesthetically pleasant entrance to Pembroke where		Zone	Acres 8.78	Percent 1%	Commercial, Public
creating an inviting and aesthetically		Zone A-5 B-2	Acres 8.78 149.99	Percent 1% 22%	,
creating an inviting and aesthetically pleasant entrance to Pembroke where Sense of Place is balanced with	Character Area	Zone	Acres 8.78	Percent 1%	Commercial, Public Transportation Services,
creating an inviting and aesthetically pleasant entrance to Pembroke where Sense of Place is balanced with	Character Area	Zone A-5 B-2 R-1 R-3 Pembrok incapabl ucture, a ke capab owned c	Acres 8.78 149.99 488.34 49.24 e defines e of suppo iny area w ble of deve or manage	Percent 1% 22% 70% 7% orting here it is lopment or	Commercial, Public Transportation Services,
creating an inviting and aesthetically pleasant entrance to Pembroke where Sense of Place is balanced with economic opportunity and vitality Conservation Areas Vision: To preserve and protect Pembroke's natural and cultural	Character Area Community Gateway Defining Narrative: The City of Conservation Areas as any area development or related infrastr not economically feasible to ma related infrastructure, any area	Zone A-5 B-2 R-1 R-3 Pembrok incapabl ucture, a ke capab owned c any area	Acres 8.78 149.99 488.34 49.24 e defines e of suppo iny area w ble of deve or manage under a	Percent 1% 22% 70% 7% orting here it is clopment or d by a	Commercial, Public Transportation Services, Signage Description : Natural features, viewsheds, linear greenspace, habitat, environmentally sensitive areas
creating an inviting and aesthetically pleasant entrance to Pembroke where Sense of Place is balanced with economic opportunity and vitality Conservation Areas Wision: To preserve and protect	Character Area Community Gateway Defining Narrative: The City of Conservation Areas as any area development or related infrastr not economically feasible to ma related infrastructure, any area Conservation-focused entity or conservation easement which r	Zone A-5 B-2 R-1 R-3 Pembrok incapabl ucture, a ke capabl owned c any area estricts it	Acres 8.78 149.99 488.34 49.24 the defines the of support only area without the of development of development o	Percent 1% 22% 70% 7% orting here it is lopment or	Commercial, Public Transportation Services, Signage Description : Natural features, viewsheds, linear greenspace, habitat, environmentally sensitive

Character Area	Descri	ption			Location
Education Campus	Defining Narrative : The City of Pembroke defines the Educational Campus as any parcel belonging to the Bryan County Board of Education namely Bryan County Schools and its auxiliary structures. In the future, this definition may be expanded to include any parcel owned by a private, parochial or charter school, a University System or a Technical College System.				Description: Surrounded by Suburban Developing Areas, Bryan County High, Middle and Elementary Schools encompassing Payne Drive and connecting streets and lanes, Bryan County Head Start
Vision: To provide the community	Character Area	Zone	Acres	Percent	
with a safe educational environment through strong pedestrian	Education Campus	B-2	89.63	98%	Uses : Educational Facilities, Low Density-Open Space
connectivity, a welcoming surrounding environment and recognizing Bryan County Schools as essential to our Sense of Place		R-1	1.41	2%	Preservation, Bike- Pedestrian Recreation
Defining Narrative: The City of Pemb Downtown as the parcels containing to our National Register of Historic PI Almost all of these structures stand ir original City limits at the intersection and Ga Hwy 67 and extending from W east to Butler Street on the west.				ion. If the A Hwy 119	from Poplar Street to Warnell Street, Railroad Street from Poplar Street to Lanier Street, Residential corridors and Mixed Use on North-South Main Street, Strickland Street, North- South College Streets, and East-West Burkhalter Streets, Courthouse Square,
Vision : To identify, promote and preserve the historic structures and	Character Area	Zone	Acres	Percent	any other 'contributing structure' listed on the
places of Pembroke that contribute to		B-2	2.37	9%	City's National Register of
the City's economic vitality and Sense of Place	Historic Downtown	B-3	12.03	46%	Historic Places Map.
UT Place	Thistoric Downtown	R-1	10.30		
			10.30	39%	Uses : Commercial, Service
		R-2	1.62	39% 6%	Uses : Commercial, Service Industries, Pedestrian- Passive Recreation, Events, Mixed-Use Residential, Government Offices, etc.
Industrial	Defining Narrative: The City of areas as the parcels containing serve Industrial purposes. Thes to warehousing, logistics and di manufacturing, wholesale and o finishing, etc. Character Area	R-2 Pembroke businesse e include stribution	1.62 e defines s and stru but are no n, heavy a	6% Industrial actures that ot limited nd light	Industries, Pedestrian- Passive Recreation, Events, Mixed-Use Residential, Government Offices, etc. Description: J. Dixie Harn Industrial Park, independent small industries, US Highway 280 east of the Industrial Park- Kangeter Canal Uses: Warehousing and
J. DIXIE HARN INDUSTRIAL	areas as the parcels containing serve Industrial purposes. These to warehousing, logistics and di manufacturing, wholesale and of finishing, etc.	R-2 Pembroke businesse e include stribution commodit	1.62 e defines is and stru but are no h heavy a icies, proce Acres	6% Industrial actures that of limited nd light essing and Percent	Industries, Pedestrian- Passive Recreation, Events, Mixed-Use Residential, Government Offices, etc. Description: J. Dixie Harn Industrial Park, independent small industries, US Highway 280 east of the Industrial Park- Kangeter Canal Uses: Warehousing and Distribution, Heavy
J. DIXIE HARN INDUSTRIAL	areas as the parcels containing serve Industrial purposes. These to warehousing, logistics and di manufacturing, wholesale and of finishing, etc.	R-2 Pembroke businesse e include stribution commodit Zone A-5	1.62 e defines is and stru but are no i, heavy a ies, proce	6% Industrial actures that ot limited nd light essing and	Industries, Pedestrian- Passive Recreation, Events, Mixed-Use Residential, Government Offices, etc. Description: J. Dixie Harn Industrial Park, independent small industries, US Highway 280 east of the Industrial Park- Kangeter Canal Uses: Warehousing and

Character Area	Descr	iption			Location
advantage of our regional		I-1	75.03	7%	
transportation links, port and		R-1	270.92	24%	
interstate proximity, rail capability and industrial quality utilities.		R-3	0.56	0%	
				- / -	
Public Service Areas	Defining Narrative : The City of Pembroke defines Public Service Areas as any parcel owned by a government entity, authority or agency that provides a public service (other than Bryan County Schools). This includes facilities owned by the City of Pembroke, Bryan County, the State of Georgia, the US Postal Service and the Georgia Dept. of Transportation. There is crossover in some cases with Historic Downtown.				Description : City Square, Courthouse Square, Post Office, Library, Northside Cemetery, Etc. Spread throughout the city, largely surrounded by Suburban Developing Areas and their supporting streets and lanes.
Vision: To provide the community with a safe environment in which to					
conduct public functions through	Character Area	Zone	Acres	Percent	Uses : Public Facilities, Low
strong pedestrian connectivity, a welcoming surrounding environment		B-2	36.73	11%	Density-Open Space
and recognizing our status as an	Public Service Area	R-1	282.50	87%	Preservation, Bike-
Incorporated City and Bryan County seat is essential to our Sense of Place		R-3	5.58	2%	Pedestrian Recreation
Recreation Areas	Defining Narrative: The City of Pembroke defines Recreational Areas as any parcel owned by a governmentity, authority or agency that provides a recreation service (other than Bryan County Schools).				Description : J Dixie Harn Community Center, Mikell Foxworth Recreation Center, passive parks, walking trails, other areas designated
Vision: To provide the community	Character Area	Zone	Acres	Percent	Uses : Public Facilities, City
with a safe environment in which to		B-2	4.07	45%	Events, Low Density-Open
enjoy a variety of active and passive	Recreation Areas	R-1	4.05	45%	Space Preservation, Bike-
recreational activities through strong pedestrian connectivity, a welcoming		R-2	0.98	11%	Pedestrian Recreation
surrounding environment and recognizing that the health and activity of a City is dependent on the health and activity of its residents					
uburban DevelopmentDefining Narrative: The City of Pembroke defines Suburban Development areas as the parcels that either free- standing or part of a subdivision constitute residential areas following a suburban, low to mid- density pattern of development. Because of the rural character and availability of land as the City developed during the boom of the 1960's and 1970's, much of the original city and almost all of the northern annexed areas fall into this category.			Description : Areas where suburban-type development is considered the highest and best use. Characterized by low pedestrian orientation, low traffic volume and centralized recreation- conservation spaces		

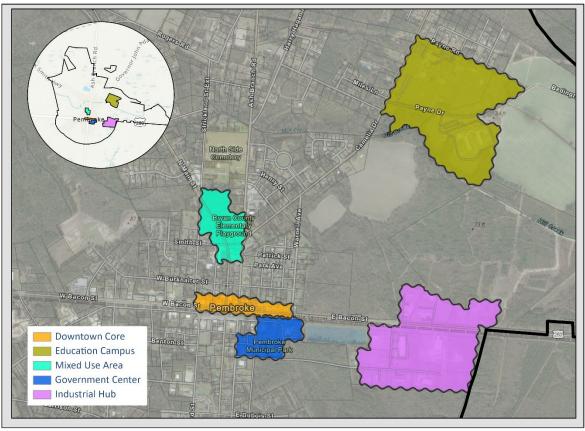
Character Area	Desc	ription			Location
sion: To create and manage a	Character Area	Zone	Acres	Percent	
variety of appropriate living opportunities in our remaining rural and open areas to accommodate a	Suburban Development	A-5 B-2	139.80 63.28	10% 4%	Uses : Low to Medium Density Residential, Parks- Open Space, School
diverse population for present and future		B-3	4.11	0%	Pedestrian Connectivity
		I-1	4.21	0%	
		R-1	1158.82	81%	
		R-2	9.25	1%	
		R-3	16.55	1%	
		R-4	39.10	3%	
Vision: To encourage new development on free standing lots in traditional neighborhoods that accentuate the surrounding area's traditional features and Sense of Place	free-standing or part of a subc areas following a mid to high o development. These are usual setbacks and closer proximity Much of the of the historic citr several outlying developed are Character Area	lensity p ly catego to the st core ne cas fall in Zone	attern of rized by na reets and si ighborhooc to this cate Acres	rrower dewalks. Is and gory. Percent	sections of the community. Characteristics consist of high pedestrian orientation, street trees and landscaping, small regular lots with pockets of open park space, in large part contiguous to Historic Downtown on primary and secondary street net- works.
	Traditional Neighborhood Development	A-5	148.64	21%	WOIKS.
		B-1	0.93	0%	Uses: Residential, Home-
		B-2	15.12	2%	Occupation business where appropriate, Passive
		B-3	9.32	1%	Recreation
	bereicpinent	R-1	468.24	66%	
		R-2	17.00	2%	
		R-3	47.33	7%	

Community Connections

The City of Pembroke has prioritized the exploration of community connections throughout the City. The purpose is to examine various community anchors and look for ways to provide connection between these important community features. The following community anchors have been identified and are illustrated on the map below:

- Downtown Core
- Education Campus
- Mixed Use Area
- Government Center
- Industrial Hub

As the City moves forward with implementation of this plan, these areas can be used in conjunction with other tools and resources to ensure a cohesive approach for tying these community features together.



Urban Anchors and Community Connections

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6 Implementation Strategy

The implementation strategy demonstrates and defines the action items the City of Pembroke will take on to achieve the community vision, address the community goals, encourage compliance with the Community Character Map, and address each of the needs and opportunities. The Community Work Program identifies specific programs and tasks to be undertaken by the City to implement the Plan. A proposed schedule, responsible party, and potential funding source are outlined within this plan. The Georgia Department of Community Affairs requires that cities complete an implementation plan as well as a report of accomplishments, which is a status update summarizing the previous work plan. Included below are the 2023-2028 Community Work Plan and the 2018-2022 Report of Accomplishment:

Community Work Program

The Community Workplan includes the following information for each listed action item:

- Action Item: Brief description of the activity
- **Timeframe**: The timeframe for initiating and/or completing each action item s broken into four categories: 1) Ongoing (currently in-progress), 2) Immediate (1-2 years), 3) Short-term (2-5 years), and 4) Long-term (5-10 years). Items identified for immediate and/or short-term should be viewed as having a priority status.
- **Priority**: With an understanding that the City has limited resources to dedicate to implementation of the Community Workplan, the City has assigned a priority status to each action item in an effort to assist with identification of the most urgent, necessary, and/or desired programs. However, it is important to recognize that all action items included herein relate to needs and opportunities identified in the plan. The four priority levels are: 1) Current/in-Process (C), 2) High (H), 3) Medium (M), 4) Low (L).
- **Responsible Party**: Parties identified as being responsible for implementation of the action items include city departments, agencies, and authorities. The responsible parties identified within the CWP as listed by the following acronyms:
 - o ADM Administration
 - CODE Code Enforcement
 - o DDA Downtown Development Authority
 - PZ Planning and Zoning
 - PS Public Safety
 - o REC Recreation
 - o STR Streets Department
 - o W/S Water / Wastewater
 - GDOT Department of Transportation
- **Funding Source/Cost**: This attempts to identify the potential or recommended funding source and estimated cost. It may be a specific city fund, grant, loan, or other source.

Action Item	Timeframe	Priority	Responsible Party	Funding Source / Cost
	Housing		•	
			57	\$50K
H1. Update the City's Urban Redevelopment Plan	Short-term	М	PZ	General Fund
H2. Develop a Housing Plan to understand and	Short-term		57	\$30K
plan for growth from Hyundai	Short-term	Н	PZ	General Fund
H3. Apply for grants to construct new affordable				
housing units for sale in the city such as the	Long-term	М	ΡZ	Staff Time
Community Home Investment Program (CHIP)	Long-term	111	ΓL	General Fund
Grant				
H4. Consider a cottage zoning ordinance to allow				Staff Time
for smaller single-family homes (600-1,000 square	Long-term	L	ADM, PZ	General Fund
feet) to provide more affordable housing options				
H5. Collaborate with the local GICH board to		_		Staff Time
develop strategies to make housing more	Immediate	С	ADM, PZ	General Fund
affordable				
H6. Work with the Planning Commission and				
Pembroke Planning Department to identify areas		C		Staff Time
suitable for multi-family housing or mixed-use	Short-term	С	ADM, PZ	General Fund
development, preferably areas with existing water and sewer infrastructure				
H7. Encourage infill development that fits within				Staff Time
the existing neighborhood context and character	Ongoing	С	ADM, PZ	General Fund
H8. Consider establishing a conservation				General Fund
subdivision ordinance which promotes housing				
developments that preserve environmentally	Immediate	С	ADM, PZ	Staff Time
sensitive areas such as wetlands, trees and open	IIIIIIeulate	C	ADIVI, FZ	General Fund
space.				
H9. Consider providing incentives for				
development of assisted living housing or housing	Immediate	С	ADM, PZ	Staff Time
for those age 55 and above.		_		General Fund
H10. Amplify code enforcement efforts and				
continue to allocate funds for code enforcement	Ongoing	С	ADM, PZ, CODE	Staff Time
staff, equipment and municipal court expenses				General Fund
H11. Pursue grants, such as the CDBG grant, and				Chaff Times
alternative funding for rehabilitation of	Immediate	М	ADM, PZ	Staff Time General Fund
substandard owner-occupied houses				General Fullu
H12. Coordinate with the Georgia Heirs Property				Staff Time
Law Center to provide workshops to citizens to	Immediate	С	ADM, PZ	General Fund
prevent and rectify heirs' property issues				
H13. Consider implementing a Blight Tax to	Short-term	М	ADM, PZ	Staff Time
address blighted property				General Fund
H14. Conduct a comprehensive housing				
assessment and create a registry of blighted				\$25K
properties which require immediate code	Short-term	Н	ADM, PZ, CODE	General Fund
enforcement and monitor progress every 3				
months				
H15. Continue to strengthen mobile home				C+-ff T:
ordinance to ensure owner-accountability of	Immediate	Н	ADM, PZ	Staff Time
substandard, deteriorating or vacant mobile				General Fund
homes.				

Action Item	Timeframe	Priority	Responsible Party	Funding Source / Cost
Eco	nomic Develop	ment		
ED1. Restore the historic Tos Theater	Long-term	Н	ADM, PZ, DDA	
ED2. Develop a commercial district development plan	Short-term	Н	ADM, PZ, DDA	\$20k General Fund
ED3. Pursue Film ready community designation	Immediate	С	ADM, PZ, DDA	Staff Time General Fund
ED4. Continue to market downtown storefronts	Ongoing	С	ADM, PZ, DDA	Staff Time General Fund
ED5. Support Bryan County Development Authority workforce surveys	Ongoing	С	ADM, PZ, DDA	Staff Time General Fund
ED6. Encourage the redevelopment and enhancement of existing vacant or underutilized sites or buildings downtown	Ongoing	С	ADM, PZ, DDA	Staff Time General Fund
ED7. Better enforce building and zoning codes	Ongoing	С	ADM, PZ, CODE	Staff Time General Fund
ED8. Seek grants and programs such as the CDBG grant to construct a new Senior Center to relocate the existing one downtown and open up more space for commercial/residential development	Short-term	Μ	ADM, PZ, DDA	Staff Time General Fund
ED9. Consider creating local business incentives programs to attract downtown investment such as waiving certain initial setup fees (water and sewer tap fees, for example) for the first year	Immediate	Μ	ADM, PZ, DDA	Staff Time General Fund
ED10. Ensure the Pembroke Downtown Development Authority has up to date information to best market downtown development	Ongoing	С	ADM, PZ, DDA	Staff Time General Fund
ED11. Consider utilizing Opportunity Zone Tax Credits and other state and federal Economic Development Tax Credit programs	Ongoing	L	ADM, PZ, DDA	Staff Time General Fund
ED12. Seek to fulfill the vision for the "Village Area" north of downtown for mixed-use development by attracting appropriate commercial businesses for the street level space	Short-term	Μ	ADM, PZ	Staff Time General Fund
ED13. Work with the Bryan County Development Authority, the Bryan County Chamber of Commerce and other key business partners to provide leadership for new business recruitment and current business retention and expansion.	Ongoing	С	ADM, PZ, DDA	Staff Time General Fund
ED14. Provide economic incentives (and remove economic disincentives) to encourage the expansion of existing business and industry	Short-term	L	ADM, PZ	Staff Time General Fund
ED15. Work with community partners to develop and/or expand technical centers, charter schools, colleges, Career Academy, and Job Corps.	Short-term	L	ADM, PZ	Staff Time General Fund
ED16. Increase development and review fees	Immediate	Н	ADM, PZ	Staff Time General Fund
ED17. Consider implementing Development Impact Fees	Ongoing	С	ADM, PZ	Staff Time General Fund

Action Item	Timeframe	Priority	Responsible Party	Funding Source / Cost
ED18. Continue retail study and make findings	Ongoing			Staff Time
available to local businesses	Ongoing	L	ADM, PZ	General Fund
ED19. Analyze financial impact of growth and	Ongoing	N 4		Staff Time
development patterns desired and needed	Ongoing	М	ADM, PZ	General Fund
	Land Use			
LU1. Review zoning to ensure that codes are in				Staff Time
place to support future growth	Immediate	Н	ADM, PZ	General Fund
LU2. Utilize zoning and ordinances to protect	Organiaa	C		Staff Time
Pembroke character	Ongoing	С	ADM, PZ	General Fund
LU3. Identify annexation opportunities	Ongoing	М	ADM, PZ	Staff Time
	Ongoing	101	ADIVI, FZ	General Fund
LU4. Review and expand the downtown	Ongoing	М	ADM, PZ	Staff Time
development guidelines	ongoing	141		General Fund
LU5. Explore using overlay districts to control the	Ongoing	Н	ADM, PZ	Staff Time
look of new development	011801118		, (Divi), 1 Z	General Fund
LU6. Utilize an architecture review board to guide	Short-term	М	ADM, PZ	Staff Time
signage, structure, façade, etc.			, (BIN), 1 Z	General Fund
LU7. Promote infill development and division of	Ongoing	L	ADM, PZ	Staff Time
existing lots where feasible		_	,	General Fund
LU8. Encourage proposed development in areas	Ongoing	С	ADM, PZ	Staff Time
adequately served by infrastructure	0 0		,	General Fund
LU9. Effectively manage growth through		-		Staff Time
coordination and communication between staff,	Ongoing	С	ADM, PZ	General Fund
Planning and Zoning and City Council				
LU10. Continue to expand multi-use pathway				
infrastructure in order to better connect	Ongoing	С	ADM, PZ	Staff Time
neighborhoods to downtown, parks, natural				General Fund
areas, and community gathering places				
as much as possible with new development by	Ongoing	Н	ADM, PZ	Staff Time
implementing strong design standards	Oligoling	П	ADIVI, FZ	General Fund
LU12. Administer and enforce subdivision				
regulations, building codes, and zoning ordinance	Ongoing	С	PZ	Staff Time
requirements.	011501115	C	12	General Fund
LU13. Expand Land Use Plan based on GIS data as				Staff Time
it becomes available	Ongoing	L	PZ	General Fund
LU14. Make GIS data readily available to potential				
developers and Planning and Zoning to make			27	Staff Time
informed decisions about infrastructure costs and	Ongoing	М	PZ	General Fund
impact				
LU15. Update the Comprehensive Plan, Land Use				
Plans, Solid Waste Plan, Pedestrian Plans, and	Ongoing	М	ΡZ	Staff Time
other planning documents as needed or as	Ongoing	IVI	۲Z	General Fund
significant changes occur in the community.				
LU16. Update the Land Use Plan and utilities to a	Ongoing	М	PZ	Staff Time
GIS format	UIRUIIR	171	гL	General Fund
LU17. Implement Blight Ordinance and Code	Ongoing	1		Staff Time
Enforcement	Ongoing	L	D7	General Fund
11118 Adopt a concernation subdivision ordinance	Ongoing	1	ΡZ	Staff Time
LU18. Adopt a conservation subdivision ordinance	Ongoing	L	۲L	General Fund

Action Item	Timeframe	Priority	Responsible Party	Funding Source / Cost
	Transportatio	n		
T1. Actively participate in Bryan County and GDOT transportation improvement discussions and maintain a flow of communication.	Ongoing	С	ADM, PZ, GDOT	Staff Time General Fund
T2. Work with GDOT to find a way to tie in current GDOT streetscape project in Pembroke with the proposed Village area just north of downtown, where a roundabout is already planned	Ongoing	Н	ADM, PZ	Staff Time General Fund
T3. Install more sidewalks for school access to surrounding neighborhoods, consider applying for state and federal funding, such as Safe Route to Schools Program, to implement this	Short-term	Н	STR	\$100-\$200K General Fund
T4. Consider creating a direct access road along a new alignment from Highway 280 to Bryan County schools campus in Pembroke	Long-term	L	ADM, PZ	Staff Time General Fund
T5. Conduct a walkability access study to determine where sidewalks and crosswalks are needed	Short-term	Μ	ADM, PZ	\$50K General Fund
T6. Improve and maintain a transportation system that will implement a "Complete Streets" policy and minimize detrimental environmental impacts.	Long-term	Μ	ADM, PZ	Staff Time General Fund
T7. Support opportunities to provide for alternative modes of transportation, including public transit and multi-use trails/sidewalks.	Ongoing	С	ADM, PZ	Staff Time General Fund
T8. Seek out grants such as the LMIG and other state and federal transportation funding programs to improve roads	Ongoing	Н	ADM, PZ	Staff Time General Fund
T9. Increase connectivity of roads in neighborhoods and side streets	Ongoing	Μ	PZ, STR	Staff Time General Fund
Enviro	onment and Re	siliency		
E1. Require new development to preserve open space either for use as a park or a protected green space.	Short-term	Μ	ADM, PZ	Staff Time General Fund
E2. Consider impacts on infrastructure and environmentally sensitive areas and when making land use decisions regarding new development and redevelopment projects.	Ongoing	С	ADM, PZ	Staff Time General Fund
E3. Maximize access to and use of the city and county's Recreation and Parks services and facilities	Ongoing	С	ADM, PZ, REC	Staff Time General Fund
E4. Educate Citizens on the essential role of floodplains and wetlands as a storm water collector, watershed filter, and sources of aquifer recharge.	Ongoing	С	ADM, PZ	Staff Time General Fund
E5. Plan and prepare for natural disasters and the recovery thereafter from hazards including hurricanes, tornados, tropical storms, chemical hazards and all other hazards	Ongoing	С	ADM, PS	Staff Time General Fund

Action Item	Timeframe	Priority	Responsible Party	Funding Source / Cost
E6. Continue to learn from the experience of recent tornado, and constantly improve upon City procedures and programs, particularly a Hazard Mitigation Plan	Ongoing	С	ADM, PS	Staff Time General Fund
E7. Consider installing mass emergency notification equipment such as tornado sirens and individual alerts like the Code Red system which sends out text messages and calls when there is an environmental emergency.	Immediate	Μ	ADM, PS	Staff Time General Fund
E8. Consider code updates to prohibit development in environmentally sensitive areas such as wetlands and flood zones	Ongoing	С	ADM, PZ	Staff Time General Fund
E9. Participate in the NFIP Community Rating System (CRS) program	Short-term	Μ	ADM, PZ	\$30K General Fund
City	Facilities and Se	ervices		
C1. Employ a full-time Recreation Coordinator/Pool Manager	Short-term	М	ADM, REC	\$100K General Fund
C2. Continue after-school programming and make improvements at Mikell Foxworth Rec Center	Short-term	С	ADM, REC	Staff Time General Fund
C3. Continue support of Junior Police Academy and SADD	Ongoing	С	ADM, REC	Staff Time General Fund
C4. Continue support of Bryan County Family Connections by utilizing the Harn Center as a Summer Lunch site	Ongoing	С	ADM, REC	Staff Time General Fund
C5. Maintain sidewalks and streetlights on school pedestrian routes	Ongoing	С	STR	Staff Time General Fund
C6. Replace sewer and storm pipes in Basin 1, 2, and 3	Immediate	Μ	W/S	\$500K General Fund
C7. Pave and improve all unpaved streets	Long-term	L	STR	\$500K-\$1M General Fund
C8. Repair and resurface downtown street grid	Long-term	L	STR	> \$1 million General Fund
C9. Replace open ditches with curb, gutter, and pipe as needed	Long-term	L	STR, W/S	> \$1 million General Fund
C10. Complete curb gutter on Highway 67	Immediate	Μ	STR, W/S	\$750K General Fund
C11. Promote and make improvements to J Dixie Harn Industrial Park	Immediate	Н	STR, W/S	> \$1 million General Fund
C12. Improve stormwater drainage, consider creating a separate city stormwater department	Short-term	L	STR, W/S	Staff Time General Fund
C13. Complete the sewer rehabilitation in Basin 1	Short-term	Μ	W/S	> \$1 million W/S Fund
C14. Replace existing transite water mains	Short-term	М	STR, W/S	\$500K-\$750K W/S Fund
C15. Fire training center and Station 3	Short-term	М	PS, W/S	> \$1 million General Fund
C16. Purchase a ladder truck	Immediate	Н	PS	\$500K General Fund
C17. Explore expansion of sewer service to areas west and east ends of Pembroke	Long-term	L	ADM, W/S	Staff Time General Fund

Action Item	Timeframe	Priority	Responsible Party	Funding Source / Cost
C18. Construct splashpads at Harn Center	Long-term	L	PS	Staff Time General Fund
C19. Pave service roads in Northside Cemetery	Long-term	L	STR	\$500K-\$1M General Fund
C20. Plan growth and efficiency of the city's water and sewer system	Long-term	L	W/S	Staff Time W/S Fund
Intergov	vernmental Coo	ordination		
11. Promote maximum cooperation among all public safety, emergency response and law enforcement officials, across the county, city and other agencies to reduce duplication, speed interventions and maximize efficiencies.	Ongoing	С	ADM	Staff Time General Fund
12. Work collaboratively with Bryan County to define service boundaries in preparation for future growth from the Hyundai mega site	Ongoing	С	ADM	Staff Time General Fund
13. Utilize the required service delivery strategy update to coordinate with Bryan County and Richmond Hill on shared issues such as infrastructure management, transportation planning and economic development.	Ongoing	С	ADM, PZ	Staff Time General Fund
I4. Work to better coordinate with the Bryan County Health Department for new development projects on septic systems and individual wells.	Ongoing	С	ADM	Staff Time General Fund
I5. Collaborate with Bryan County to address blighted properties	Ongoing	С	ADM, PZ	Staff Time General Fund
I6. Coordinate with Bryan County and Richmond Hill and other regional partners to plan and prepare a strong emergency response effort for all hazards and natural disasters.	Ongoing	С	ADM	Staff Time General Fund
I7. Seek opportunities to share services and facilities with neighboring jurisdictions when mutually beneficial.	Ongoing	С	ADM	Staff Time General Fund
18. Leverage relationships with elected officials to improve access to State and federal resources.	Ongoing	С	ADM	Staff Time General Fund
19. Coordinate with regional, state, and federal partners for special housing (seniors, veterans, disabled, etc.)	Ongoing	L	ADM	Staff Time General Fund
I10. Coordinate with Bryan County to create cohesive Comp. and Land Use Plans	Ongoing	L	ADM	Staff Time General Fund
Cultura	l and Historic F	Resources		
CH1. The City and Downtown Development Authority will continue to market Pembroke as a retail ready City with available buildings, vacant land and other opportunities for businesses	Ongoing	С	ADM, DDA	Staff Time General Fund
CH2. The City and Downtown Development Authority will continue to inform potential businesses of the DCA tax incentives and benefits of locating in a historic building	Ongoing	С	ADM, DDA	Staff Time General Fund

Action Item	Timeframe	Priority	Responsible Party	Funding Source / Cost
CH3. The City will continue to support and allocate funds to the Downtown Development Authority and Pembroke Mainstreet program	Ongoing	С	ADM, DDA	Staff Time General Fund
CH4. Support local business owners through marketing, promotion, social media and city events	Ongoing	С	ADM, DDA	Staff Time General Fund
CH5. Conduct and inventory of all historic and cultural resources in the city and make the list available on the city website and social media	Short-term	Μ	ADM, DDA	\$25K General Fund
CH6. Consider conducting a retail and market study as well as researching possible grants (TEA Grant through GDOT, for example) and tax credit programs to determine downtown revitalization strategies	Short-term	Μ	ADM, DDA	Staff Time General Fund
CH7. Create a Sidewalk-Greenway-Bike Plan	Short-term	М	ADM, DDA	\$75K General Fund
CH8. Expand streetscapes while incorporating natural elements on Hwy 280, 67, 119, and Ash Branch Rd	Long-term	L	ADM, STR, PZ	Staff Time General Fund
CH9. Create nature trails along canal paths to highlight and educate citizens about the role of wetlands in the City	Long-term	L	ADM	Staff Time General Fund
CH10. Continue to utilize the Georgia Urban Forest network to recognize historic and outstanding trees	Ongoing	С	ADM, PZ	Staff Time General Fund
CH11. Continue to acquire small parcels for park space in newly annexed areas	Ongoing	С	ADM, PZ	Staff Time General Fund
	Broadband			
B1. Leverage any opportunities to provide home access for K-12 students (as promoted by the Board of Education to unlock 24/7 educational opportunities), and for college students to enable online educational opportunities.	Ongoing	С	ADM	Staff Time General Fund
B2. Work with all willing providers to expand broadband and mobile networks	Ongoing	С	ADM	Staff Time General Fund
B3. Identify and consider adopting policies that facilitate broadband deployment, such as appropriate streamlined project permitting, a county "dig-once" policy, or master lease agreements that allow the installation of broadband infrastructure on utility poles.	Immediate	Μ	ADM	Staff Time General Fund
B4. Engage telecom providers in direct dialog to address telecom reliability and diversity/redundancy issues.	Ongoing	С	ADM	Staff Time General Fund
B5. Work with willing providers, the GPSC, and other entities to develop method to document and correct on-going individual landline outages which lead to loss of 911 services for residents	Ongoing	С	ADM	Staff Time General Fund

Report of Accomplishments

The following report of accomplishments summarizes activities completed since the 2018 Comprehensive Plan Update. Items that are Completed have been finished within the 5-Year reporting period prior to this Comprehensive Plan Update. Items that are Ongoing have been initiated or have had partial progress made and have been carried over into the new Community Workplan. Items that are Postponed are still priorities for the community and have been in the new Community Workplan. Items marked Canceled are activities no longer prioritized by the City.

Action/Implementation Strategy	Status	Explanation	Completion Date
Development Patterns	·		
Update the Land Use Plan and utilities to a GIS format	Ongoing	See item LU16	
Update the Comprehensive, Solid Waste, Pedestrian Plans, etc.	Ongoing	See item LU15	
Coordinate with Bryan County to create cohesive Comp. and Land Use Plans	Ongoing	See item I10	
Update Comp and Land Use Plans as needed	Ongoing	See item LU15	
Plan growth and efficiency of the city's water and sewer system	Ongoing	See item C20	
Formulate and adopt overlay districts for gateways and historic areas	Canceled	No longer viable	
Implement Blight Ordinance and Code Enforcement	Ongoing	See item LU17	
Enforce design guidelines in Historic Area	Ongoing	This is being covered in item LU4.	
Analyze financial impact of growth and development patterns desired and needed	Ongoing	See item ED19	
Improve connectivity of sidewalks, streetscapes, trails, and other pedestrian improvements to encourage walking	Ongoing	Streetscape program, trying to get some momentum. See items T3, T5, and T7.	
Continue to promote tax incentives of developing in Pembroke	Ongoing	Military zone tax credits, historic preservation tax credits. See item ED11.	
Update housing inventory and identify blight areas	Ongoing	This is part of item H1 and will included as part of the URP update	
Coordinate with regional, state, and federal partners in public housing	Canceled	Remove, there is no public housing or housing authority in the City	
Coordinate with public and private agencies to prevent and rectify heirs property issues	Ongoing	See item H12	
Coordinate with regional, state, and federal partners for special housing (seniors, veterans, disabled, etc.)	Ongoing	See item 19	
Resource Conservation			
Expand streetscapes while incorporating natural elements on Hwy 280, 67, 119, and Ash Branch Rd	Ongoing	See item CH8. DOT project has landscaping elements	

Action/Implementation Strategy	Status	Explanation	Completion Date
Identify and remediate point and non-point source pollution	Canceled	The City addresses and accomplishes this through many other programs and did not feel there was a need to have it in the work plan	
Create nature trails along canal paths to highlight and educate citizens about the role of wetlands in the City	Ongoing	See item CH9	
Continue to utilize the Georgia Urban Forest network to recognize historic and outstanding trees	Ongoing	See item CH10. There are historically identified/listed trees in the city	
Adopt a conservation subdivision ordinance	Postponed	See LU18. Due to staff limitations, the City did not have the time and resources to adequately research and pursue this item during the previous planning period. The City does use the current PUD as a tool to achieve a similar outcome.	
Continue to acquire small parcels for park space in newly annexed areas	Ongoing	See item CH11	
Support Adopt-a-Spot and highway beautification programs	Postponed	Nothing currently active with this item and the City has many other activities in the new work program that address beautification	
Economic Development		·	•
Continue to support efforts of Downtown Development Authority and Mainstreet Program	Ongoing	See item CH3.	
Make infrastructure improvements to J Dixie Harn Industrial Park	Ongoing	See item C11.	
Continue to market downtown storefronts	Ongoing	See item ED4	
Continue retail study and make findings available to local businesses	Postponed	See item ED18. The City was doing this, but does not currently have the main street position staffed	
Support Bryan County Development Authority workforce surveys	Ongoing	See item ED5	
Youth Activities and Recreation		•	
Employ a full-time Recreation Coordinator/Pool Manager	Ongoing	Work needs to be completed to the pool. City is budgeting for the position, but it is not currently filled. Item C1	
Continue after-school programming and make improvements at Mikell Foxworth Rec Center	Ongoing	See item C2	
Continue support of Junior Police Academy and SADD	Ongoing	See item C3	

Action/Implementation Strategy	Status	Explanation	Completion Date
Continue support of Bryan County Family Connections by utilizing the Harn Center as a Summer Lunch site	Ongoing	See item C4	
Maintain sidewalks and streetlights on school pedestrian routes	Ongoing	See item C5	
Construct splashpads at Harn Center	Postponed	C18. The pool was shut down during COVID. The City planned to open to pool last year, but was impacted by the tornado. As a result, the City has been working to get the pool reopened, and will revisit the splashpad as an option later on.	
Replace pool pump at Harn Center	Completed		
Purchase portion of Martin tract below Sheriff's Dept. for second baseball field	Canceled	Property owners unlikely to sell to the City	
Infrastructure and Capital Projects		· · · · · · · · · · · · · · · · · · ·	
Construct Public Safety Complex	Completed	Built a City Hall instead and converted the old City Hall to the police station, expanded and remodeled the fire station	2021
Construct residential water well in Bulloch County and connect to current water system	Completed		2019
Replace sewer and storm pipes in Basin 1, 2, and 3	Ongoing	2 and 3 complete. 1 is underway. See item C6	
Pave and improve all unpaved streets	Ongoing	Alley behind Camelia Rd, City has two LMIG projects underway that are resurfacing projects. See item C7	
Pave service roads in Northside Cemetery	Postponed	See item C19. East to West is paved, north to south not paved	
Repair and resurface Ash Branch Rd	Completed	Ash Branch was completed	2018
Repair and resurface downtown street grid	Ongoing	119 completed, 67 completed. State highways completed; City is using LMIG for the local roads. See item C8.	
Repair and repaint downtown parking in conjunction with DOT's Hwy 280 project	Completed		
Replace open ditches with curb, gutter, and pipe as needed	Ongoing	See item C9.	
Complete curb gutter on Strickland St	Ongoing	Changed language from Strickland to Highway 67. See item C10	
Infrastructure and Capital Projects Partnerships			
Convert all downtown streetlamps to LED	Completed		
Rebuild Payne Drive and accompanying infrastructure	Completed		

Action/Implementation Strategy	Status	Explanation	Completion Date
Install fire hydrants and water taps along Ash Branch Rd as part of the water-well project	Completed		
Promote and make improvements to J Dixie Harn Industrial Park	Ongoing	Area was damaged from the tornado. See item C11.	
Improve and install railroad crossing signal at Industrial Park entrance	Completed		
Improve and install railroad crossing signal at South Poplar St	Completed		2022

Appendix 1 - Public Hearings

GMC

INVITCE OF PUBLIC HEARING

are always those for whom gregation of people there others (Phi.2:4). In a con-

prayers should be uttered.

he elderly need prayers

Comprehensive Development Plan. The purpose of this meeting will be to explain the plan process. The City of Pembroke will hold a public hearing regarding the city's 5-Year

Council Chambers of City Hall located at 353 North Main Street. The meeting will be held on Monday, August 8, 2022 at 6:45pm in the

planning to attend should call 912-653-4413, if assistance is required. All interested parties are invited to attend. Persons with disabilities who are

o matter what a person's

hristians serve God not hich party is in office, olitics. It does not matter ficials should be offered

ord. Prayers for public bor in the work of the

icluded in prayer as they

eachers, and members Iders, deacons, preachers, vith becoming adults. pheavals as they struggle emptations and emotional leed prayers as they face dso loneliness. The youth mly health problems but of others as they face not

general all should be

City Clerk Arlene Hobbs City of Pembroke

ey God's will in order to we. That is why one must cating that a person may

iportant way of commu-

Prayer is the most

le tool God has provided

able to access this valu-

primary retail corridor in Je-Perfect for retail, self storage, pment. Sits in a prime location, the NW corner of US Highway t lot, and includes two parcels R 38 and Camden Street on 77-4733 or email jimmy.shanty Shanken, Coldwell nultiple access points. This is a rulti-family development and coldwellbanker.com, tern Coast 912-368-4300 or Banker

e state of Georgia. icensed Real Estate Brokers ray zoned C-2. Off site waavailable frontage road on home side of Veterans way, Hinesville - \$225,000 en, Coldwell Banker Southetention included. Acre Veterans Memoria Veterans Owners Jimmy

15401

Glennville - \$19,900 Lot 3 Lakeview Drive

my.shanken@coldwellbanker.com 4300 or 912-977-4733 or email Jim-Banker Southern Coast, 912-368gorgeous lot. Additional lots avail-Estates. Don't miss an opportunity to build your dream home on this Great.7 acre lot located in Lakeview Jimmy Shanken, Coldwell

coldw Coast Shanken, Coldwell Banker Southern 4733 Additional lots also available. Jimmy tunity to build your dream home. tates. Don't miss out on an oppor-Great .58 acre lot in Lakeview Es Glennville - \$19,900 912-368-4300 or 912-977ellbanker.com 9 email Jimmy.shanken@

> my.shanken@coldwellbanker.com 4300 or 912-977-4733 or email jim-Banker Southern Coast, 912-368opportunity to build your dream purchase, Jimmy Shanken, Coldwel homel Additional lots available for iew Estates, Don't miss out on an

Hinesville - \$499,000 Lots 1-10 West Court Street

Lot 4 Lakeview Drive

emai 912-368-4300 or 912-977-4733 Coldwell Banker Southern Coast, multi-family site. Jimmy Shanken, and Bradwell Institute. Excellent to Municipal Buildings, Main Street NO FLOOD ZONEI Walking distance roads! City water, city sewer and block with access to four paved of downtown Hinesville. Entire city district. Redevelopment in the heart Located in the Downtown Overlay Jimmy.shanken@coldwall. q

P-Shovel ready aparment patroite, Hinesville \$300,000 4733 Shanken, Coldwell Banker Southern East of the Mississippi River. Jimmy Gate 7. Ft. Stewart's the largest De-132 total units, 3 buildings with 8 units, 9 buildings with 12 units. coldwellbanker.com Coast, 912-368-4300 or 912-977partment of Defense Installation veniently located near Ft. Stewart Roads and utilities are in place. Conor email jimmy.shanken@

land. This property is deared, level, and ready to build on. It is accessible 1135 West Oglethorpe High-This is 4.18 acres of commercial way Hinesville - \$499,900

excellent retail development op 2 parcels of land that would be an Back on the market, no fault of the seller!

Riceboro \$24,900 1 AC Peter King Road, 912-977-4733 or email Jimmy.shan-(en@coldwellbanker.com Sale Pending

Great plece of property located on would be a perfect place to acre in Riceboro, GA. This property

Hinesville retail areas, It is centrally located in between from Highway 84 and Main Street,

Walmart

5. 24 A \$655,000 24 AC West 15th Street

myshanken@coldwellbanker.com 4300 or 912-977-4733 or email jim-Banker Southern Coast, 912-368 before it's too late! Water and sewer ment area. Check out this property posed 600 unit residential developproperty is also located near a proproperty holds a great deal of op-portunities. It is located off US Hwy available! Jimmy Shanken, Coldwell Linear feet of US 84 frontage. This 84 with high traffic, featuring 336 Minutes to Fort Stewart Gates and Hinesville, Just over 2 acres, this gia's fastest growing communities the heart of Ludowici, one of Geor-Great piece of property located

Great location for Day Care, Conve-

from Fort Stewart gate 7. Fort Stewportunity located less than 1 mile

Southern Coast, 912-368-4300 or nience store, or self storage units. art's only commercial entrance

Jimmy Shanken,

Coldwell Banker



GMC

CITY OF PEMBROKE COMPREHENSIVE PLAN UPDATE

City of Pembroke Comprehensive Plan Update



2018-2028

1

Pembroke City Council August 8, 2022

Comprehensive Plan

- Inventories what exists today and outlines a community's vision for the future
- Describes concrete action steps to achieve the vision
- Is regulated by the Georgia Department of Community Affairs

"A long-term plan for how the community wants to grow and develop in the future"



Comprehensive Plan

- □ Answers the questions:
 - Where are we? (Mission Statement)
 - Where do we want to go? (Vision Statement)
 - How are we going to get there? (Goals & Strategies)
 - What are we going to do, who is going to do it and when is it going to get done? (Implementation Plan)
 - How are we doing? (Benchmarking, Annual Review, Report of Accomplishments)



Comprehensive Planning Process





Data Gathering

	2000	Census	2020 Census	Change (2000-	% Change (2010- 2020)
Bryan County	23,417	29,039	38,321	. 63.65%	31.96%
Richmond					
Hill	7,063	8,890	13,250	87.60%	49.04%
Pembroke	2,380	2,757	2,565	5 7.77%	-6.96%
Unincorp.					
Bryan County	13,974		22,506	61.06%	29.40%



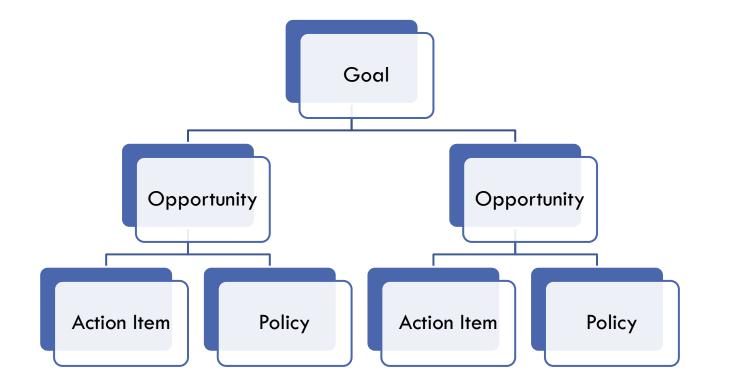
Source: US Decennial Census 2000; American Community Surveys 2010 5-Year Estimates; American Community Surveys 2020 5-Year Estimates

Public Involvement Process

- Public Hearings (2)
- Stakeholder
 Committee Meetings
 (3)
- Online Community
 Survey (Aug 1 Sep 2, 2022)
- Open House August 23, 2022



Community Vision





Comprehensive Plan Elements:

- Population
- Economic Development
- Land use
- Housing
- Transportation
- Environmental & Historic Resources
- Community Facilities & Services
- Resiliency

Community Work Program

- Implementation activities
- □ Time frame (5-Years) (2023 2028)
- Responsible party
- Cost
- □ Funding source

Schedule

Public Survey	August 1 – September 2, 2022
Public Hearing	August 8, 2022
Stakeholder Committee	August 10, 2022
Public Workshop	August 23, 2022
Stakeholder Committee	October 2022
Stakeholder Committee	November 2022
Plan Development	December 2022 – February 2023
Draft Plan Review	February 2023
Final Draft Plan	March 2023
Public Hearing	April 10, 2023
Submit to CRC and DCA	April 14, 2023
Adoption of Comp Plan Update	June 12, 2023



DCA Approval Process



Public Comment



Comments can be emailed or submitted written format:

<u>clerk@pembrokega.net</u>

administrator@pembrokega.net

COMPREHENSIVE PLAN PUBLIC WORKSHOPS

TUESDAY, AUGUST 23, 2022

BRYAN COUNTY AND CITY OF PEMBROKE

BOARD OF EDUCATION, 8810 HWY 280, BLACK CREEK, GA 5PM - 7:30 PM

THURSDAY, AUGUST 25, 2022

BRYAN COUNTY AND CITY OF RICHMOND HILL

BOC HEARING ROOM, 66 CAPT. MATTHEW FREEMAN DR, RICHMOND HILL, GA

5PM - 7:30 PM

Join the Bryan County Community Development Department in partnership with the Cities of Pembroke and Richmond Hill at a drop in workshop to learn more about the update to the Comprehensive Plan and provide input on what you want for the future of your community.



Courtney Reich, AICP, CFM, Goodwyn Mills Cawood



CITY OF PEMBROKE COMPREHENSIVE PLAN UPDATE

Public Hearing 2 | April 10, 2023

GM()



Presentation Outline

- General Update
- Summary of Public Input
- Land Use and Community Character
- Needs and
 Opportunities
- Community WorkPlan
- Next Steps



Comprehensive Planning Requirements



Community Goals Needs and **Opportunities** Identification of Community **Character Areas** Community Work Program



Comprehensive Planning Process





Summary of Public Involvement

- Public Hearings
- Stakeholder Meetings
- Open House
- Community Survey
- Social Media





Public Input Survey

- Ran from August 1 September 2, 2022
- 877 responses total
- 159 responses from North Bryan
- 42 responses from Pembroke
- 347 responses from South Bryan
- 306 responses from Richmond Hill



What do you think is the greatest challenge facing Bryan County in the next 20 years?

Major Topics	coming area traffic congestion
Growth	Expanding protecting will coming warehouses Industry leaving living water small town feel
Roads	resulting handle businesses want planning people feel prepared natural Control North Bryan infrastructure Bryan county
Traffic	families population area growth will coming new end county quickly north end roads growth need county much
Schools	quickly north end roads Keeping small town community housing schools traffic employment
Industry	Pooler Growing Commercial Development going Managing
Infrastructure	Industrial development industrial growth much industrial growth increase people



Community Goals (from Open House)

- Preserve small-town sense of place
- Revitalize historic downtown area
- Increase retail options and number of small businesses
- Improve stormwater drainage to reduce flooding
- Expand network of bicycle paths
- Maintain high percentage of greenspace in the City
- Limit potential population growth from construction of Hyundai plant
- Increase supply of affordable, life-cycle housing in the City
- Improve traffic congestion and roadway capacity
- Develop parks and recreation system
- Introduce new industries and companies into Pembroke
- Address high number of vacant and/or decrepit properties





Budget Buckets

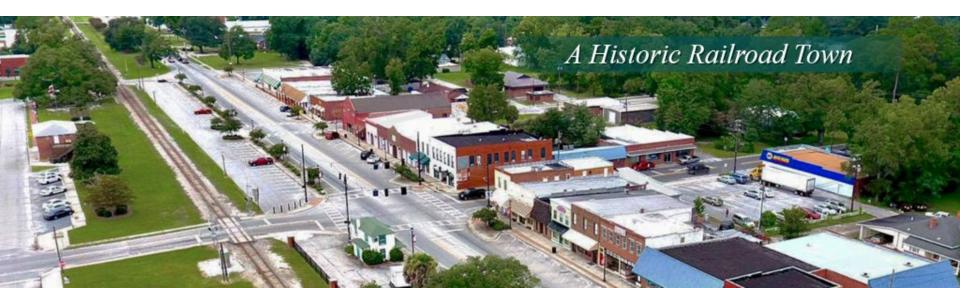


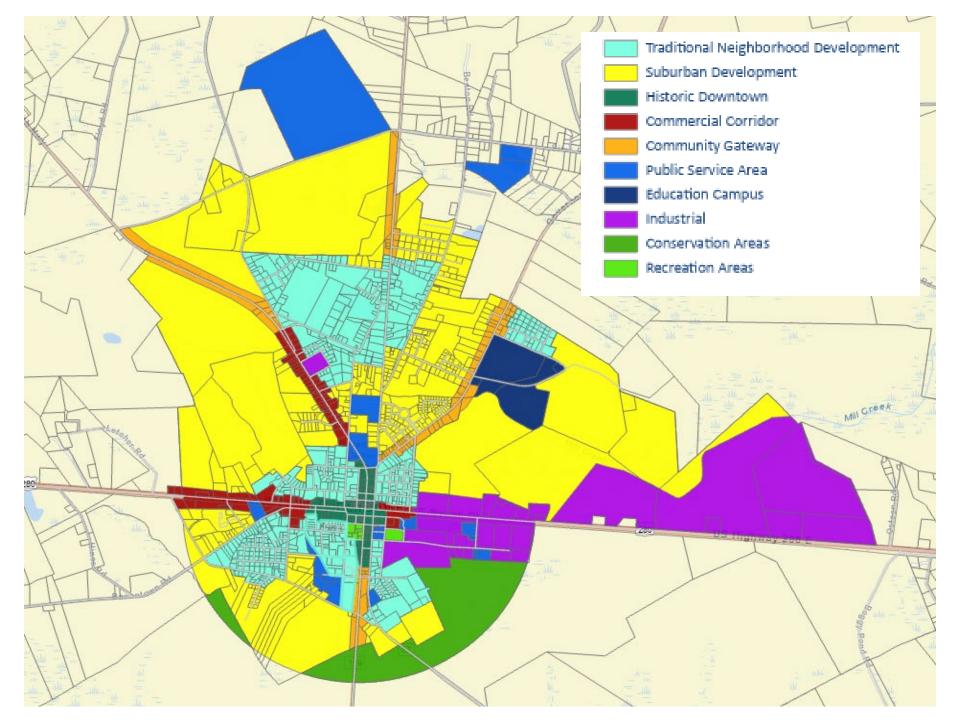
Discretionary Project	Funding Earned
Transportation Alternatives*	\$700
Recreational Services & Programs	\$2400
Trails, Sidewalks, & Bike Lanes	\$1800
Downtown Revitalization	\$2500
Water Access	\$800



Land Use and Character Areas

- Specific geographic areas
- Unique characteristics (existing or potential)
- □ Areas with development issues





Needs & Opportunities

- Economic Development
- □ Housing
- Land Use
- Transportation
- Environment and Resiliency
- Facilities and Services
- Intergovernmental Coordination
- Cultural and Historic Resources
- Broadband

Transportation

The city's goal to provide excellent transportation services and infrastructure encourages the city to work with the Georgia Department of Transportation (GDOT), Bryan County and Bulloch County to gain an understanding of regional transportation needs, challenges and opportunities of all community residents and prepare for increase in transportation from the Hyundai Manufacturing facility. Work with GDOT and Bryan County to coordinate transportation and land use decision-making within the City. Foster alternatives to auto-oriented transportation by providing connectivity through facilities for walking, biking, and transit.

Goals:

- Goal #1: Prepare for increase in traffic due to Hyundai Manufacturing facility
- Goal #2: Ensure safe and efficient access to schools
- Goal #3: Improve walkability, especially in high traffic areas
- Goal #4: Ensure there is efficient traffic circulation and roads are well-maintained

Needs and Opportunities:

- ✓ The city needs to prepare for increase in traffic due to the Hyundai Manufacturing facility
- ✓ There is a need to provide more sidewalks that lead to the local school campuses because it is currently unsafe for students to walk to school along high traffic routes
- \checkmark The city needs to expand and connect the walking and bicycling infrastructure
- ✓ There is potential to create a new Village Area north of downtown and the city needs to work with GDOT to connect this area to the current downtown streetscape project
- \checkmark There is a need to ensure traffic is flowing well and connected to a well-circulated network
- \checkmark The city needs to focus on transportation projects that elevate Pembroke as a regional hub

Policies

Quality Community Objectives

- Support transportation improvement projects to prepare for Hyundai Manufacturing facility
- Consider, prioritize, and pursue transportation infrastructure projects that enforce Pembroke's reputation as a regional hub
- Prioritize transportation infrastructure that provides safe and efficient access to schools
- Identify areas in need of more sidewalks and ensure they connect to a larger network of sidewalks and trails
- Maintain high level of service in all areas of transportation

- Transportation Options
- Regional Cooperation
- Resource Management
 Local Preparedness

Community Work Program

- Implementation activities
- 🗆 Time frame
 - Ongoing
 - Immediate
 - Short-term
 - Long-term

Priority

- Current, High, Medium, Low
- Responsible party
- Funding source



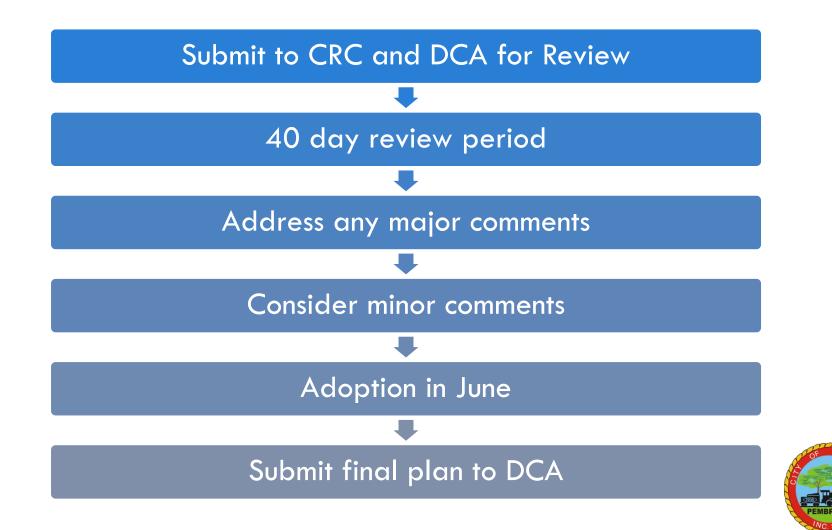


Implementation Activities

- Develop a Housing Plan to understand and plan for growth from the Hyundai Manufacturing facility
- Restore the historic Tos Theater
- Explore using overlay districts to control the look of new development
- Work with GDOT to find a way to tie in current GDOT streetscape project in Pembroke with the proposed Village area just north of downtown
- Plan and prepare for natural disasters and the recovery thereafter from hazards including hurricanes, tornados, tropical storms, chemical hazards and all other hazards
- Replace sewer and storm pipes in Basin 1, 2, and 3
- Work collaboratively with Bryan County to define service boundaries in preparation for future growth from the Hyundai Manufacturing facility
- The City will continue to support and allocate funds to the Downtown Development Authority and Pembroke Mainstreet program



Next Steps



QUESTIONS

Hene & The

Eryan Countina State

OFFICE & UTTERMENT PERTIN

- 1000 - 10100

Appendix 2 - Stakeholder Meetings

GMC



City of Pembroke Comprehensive Plan 2028 Update **Stakeholder Group** *Meeting #1 – August 10, 2022*

Agenda

- I. Introductions
- II. Planning Process and Schedule
- III. Census Data Review
- IV. SWOT Analysis
- V. Review of Character Areas

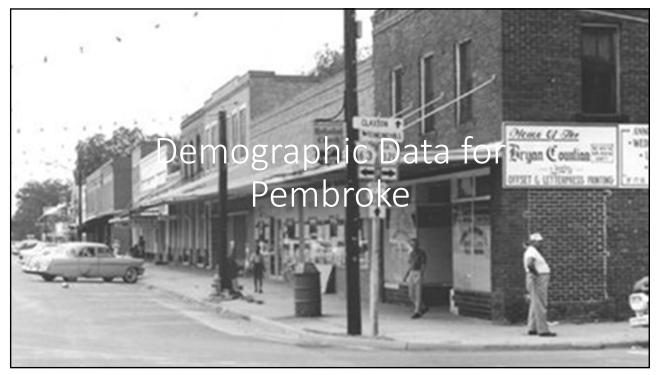


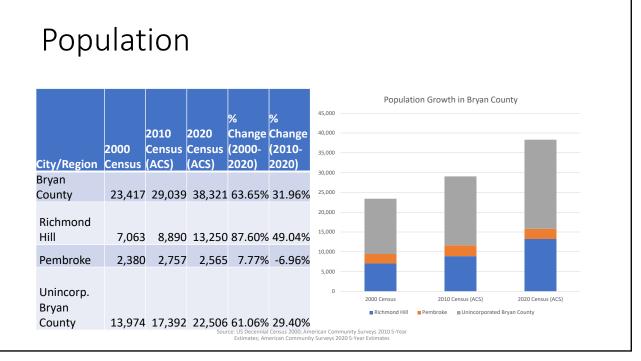


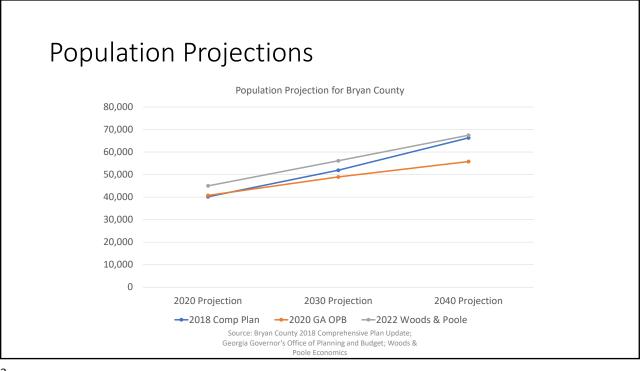
City of Pembroke Comprehensive Plan 2028 Update Stakeholder Group Meeting #____ Date: _______

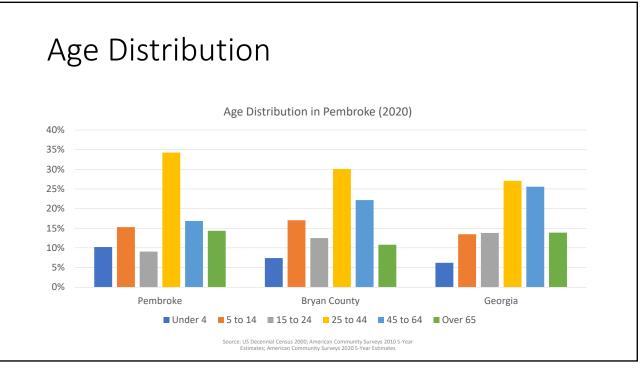
Sign In Sheet

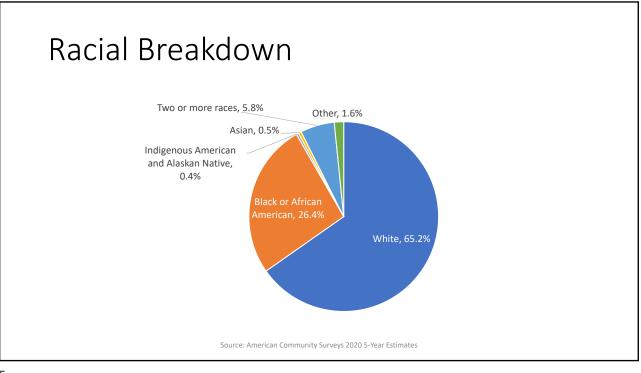
Name **Email Address** Cock pembrokegu.net (a) ton Cook water & pembrokega. net SCHOLAR ot adminis brokega. ref In C Kee Mc Coi suse Salvayelle.com On JUHN BROWNING ber. com ohn. browning @ pacs Cleex e pembrolleza.p.e. Deputyaler @ pembrokega.net fice @ peubrokega.net elene guina S. ťe. fer -S

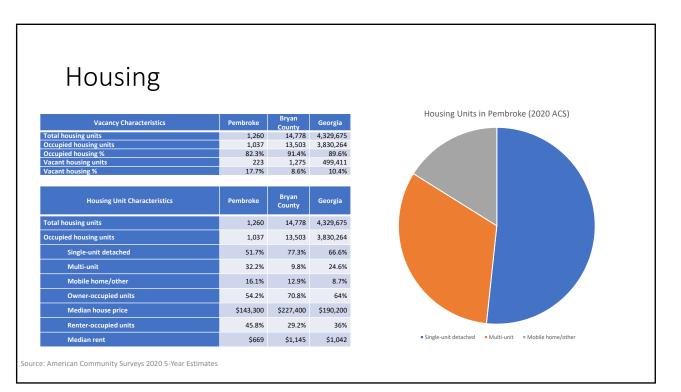




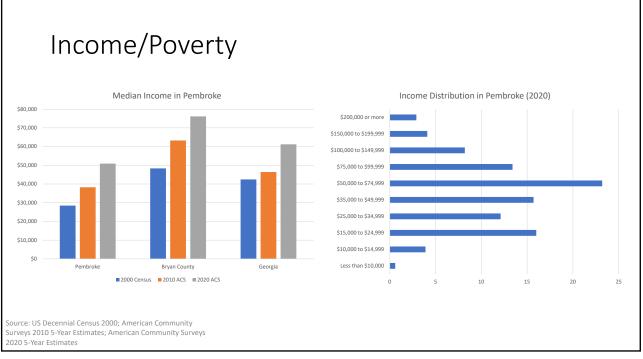


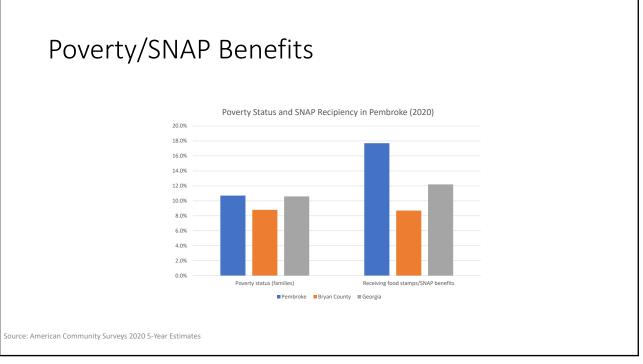






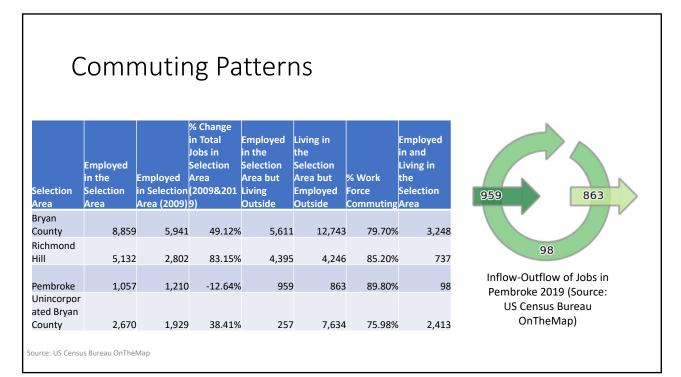


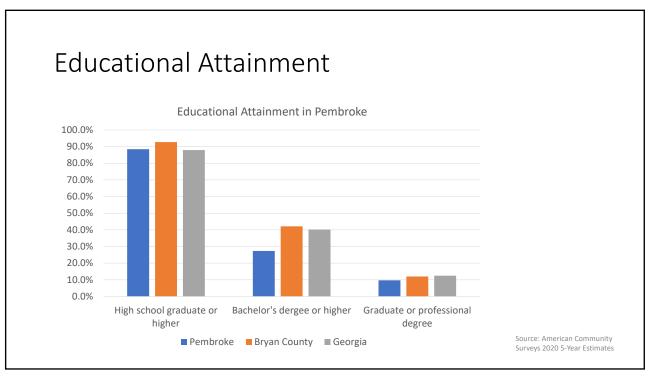




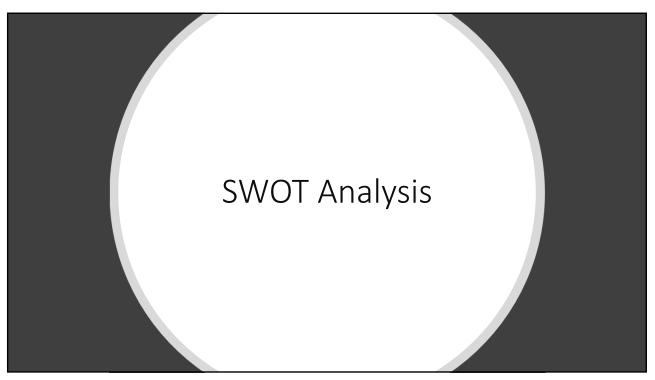
Jobs/Industry

Industry	Workers		Unemployment in Pembroke		
Agriculture, forestry, fishing and hunting, and mining	18	9.0%		,	
Construction	73	8.0%			
Manufacturing	32				
Wholesale trade	69	7.0%			_
Retail trade	93	6.0%			
Transportation and warehousing, and utilities	96	5.0%	_		
Information	50	4.0%			
Finance and insurance, and real estate and rental and leasing	42	3.0%			
Professional, scientific, and management, and administrative and waste management services	114	2.0%			
Educational services, and health care and social assistance	261	1.0%			
Arts, entertainment, and recreation, and accommodation and food services	128	0.0%			
Other services, except public administration	66		2000 Census	2010 ACS	2020 ACS
Public administration	172	I	Pembroke	Bryan County	Georgia
ce: American Community Surveys 2020 5-Year Estimates					





County	Health Outcomes Rank in Georgia's 159 Counties	Health Factors Rank in Georgia's 159 Counties
Bryan County	18 th	9 th
Chatham County	40 th	35 th
Liberty County	61 st	52 nd
Effingham County	21 st	18 th
Bulloch County	46 th	50 th
Evans County	120 th	114 th



	We don't want it	
rt Me pare Strength	Weakness	
Me don't have it Opportunity	Threat	

	We want it.	We don't want it.
	Water capacity	Aging infrastructure
	Moral Values	Property owners who are unwilling to invest to make the community
	Low crime	better (housing & commercial)
	Broadband	Quarter of downtown is owned by County and cannot be used for
	Teaching community/administrators	commercial growth
	Historic downtown	Lots of wetlands and floodplains that limit developable land
ند	Resiliency of community – people come together when	Lack of safe sidewalks and school access
/e ji	disasters happen.	Lack of recreational opportunities – Tornado wiped out what was here,
hav	Existing infrastructure – more than other towns this size	Lack of staff to administer recreational facilities & programs
We have it.	Three new fields at circle location	Lack of sewer capacity
>	Senior services (housing & center)	O&M of existing structure – need proactive maintenance
	Schools	Lack of revenue sources
	Skateboard park & pool	
	Excited about growth related to Hyundai	
	Walkable downtown – sidewalk connectivity (maintain and	
	expand)	
	Retain and protect greenspace	
	historic downtown revitalization	unmanaged growth/negative growth
	relocated County facilities downtown (seniors)	traffic
	Need for more public safety services as population grows	crime related to population growth
	Retail and restaurants options	Stormwater impacts from future development
.:	More tax revenue	Not enough revenue to provide services
ē	More medical facilities	
t have it.	More recreational programs & activities for kids	The second
Ŧ	As roads are built or expanded – include bike lanes or wider	Threat
, Ľ	sidewalks (multi-trails)	
We don'	Identify a percentage of greenspace that should be	
Ň	maintained as growth occurs	
-	Create a stormwater department to focus on O&M	
	Be competitive on fee structure for development review	
	Need to control growth – where uses go, what they look like	
	Update zoning ordinance – modernize it	
	Go online with zoning services (forms and submittals)	







GMC

CITY OF PEMBROKE COMPREHENSIVE PLAN UPDATE

City of Pembroke Comprehensive Plan Update



2018-2028

1

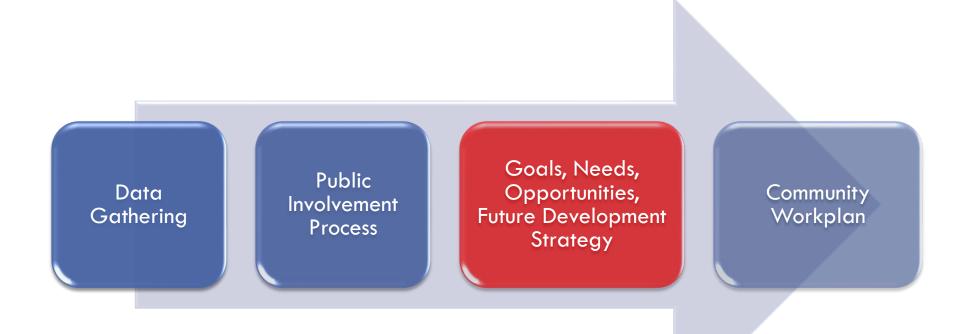
Pembroke Stakeholder Meeting 2 November 1, 2022

Meeting Agenda

- General Update
- Review of Public Input
- Community
 Character Areas
- Schedule
- Next Steps



Comprehensive Planning Process





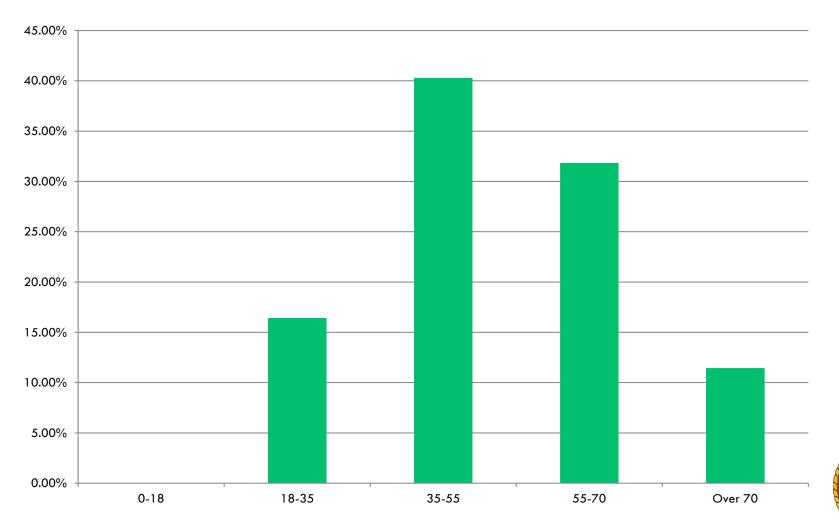
SUMMARY OF SURVEY RESULTS

Public Input Survey

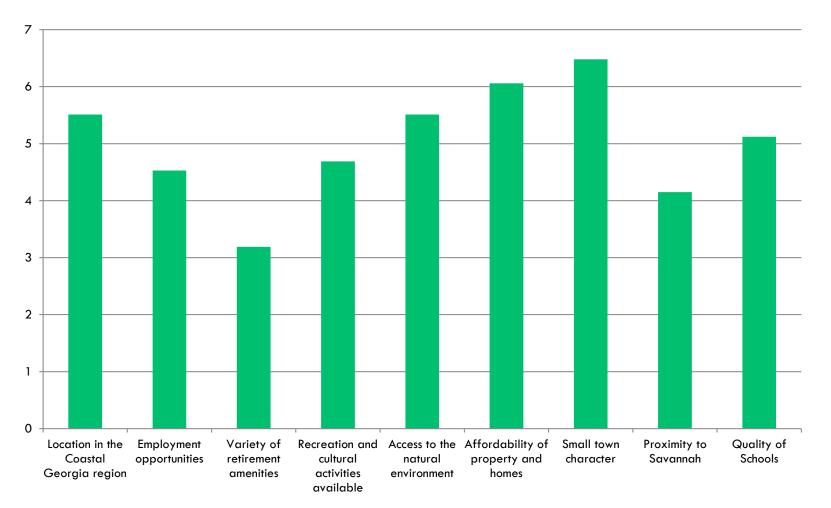
- Ran from August 1 September 2
- 877 responses total
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How old are you?

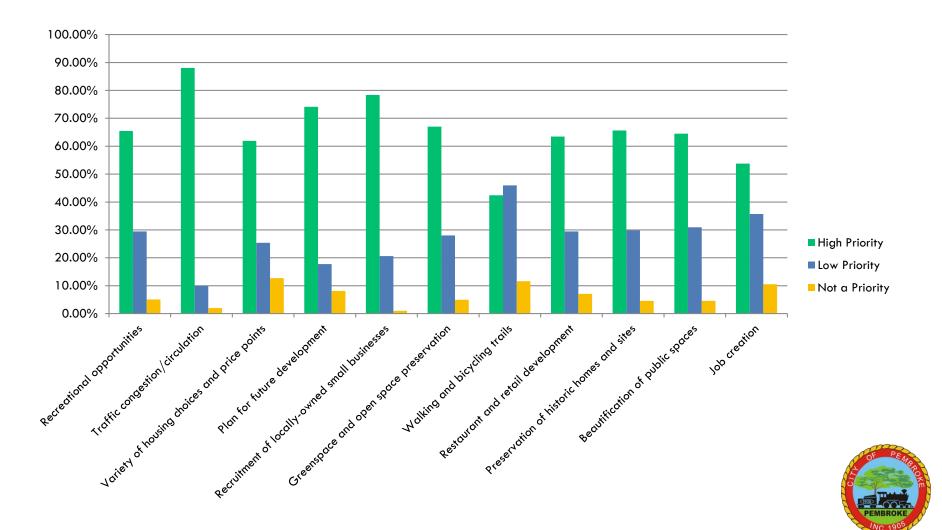


PEMBROKE NC 1995 Please rank the following characteristics based on importance for why you choose to live, work, or own property in Bryan County.

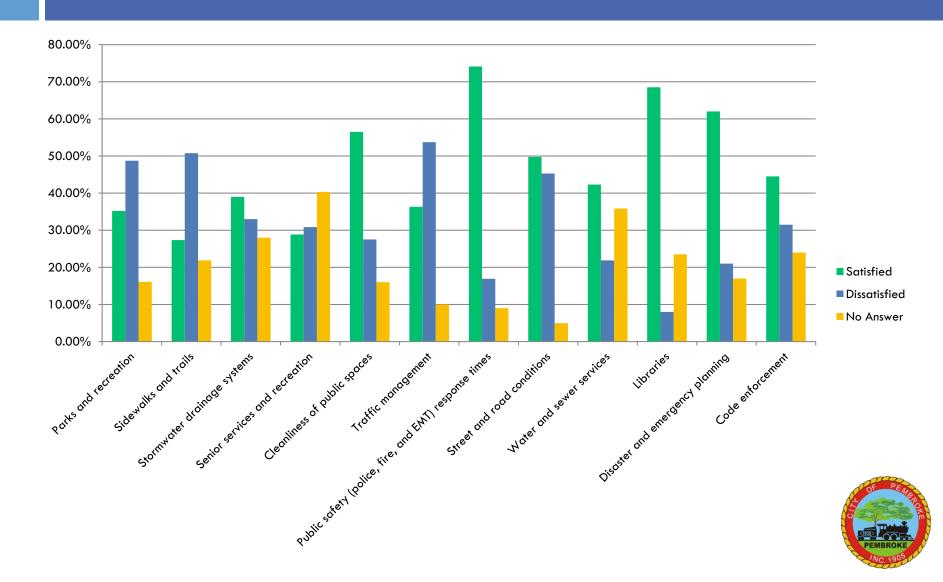




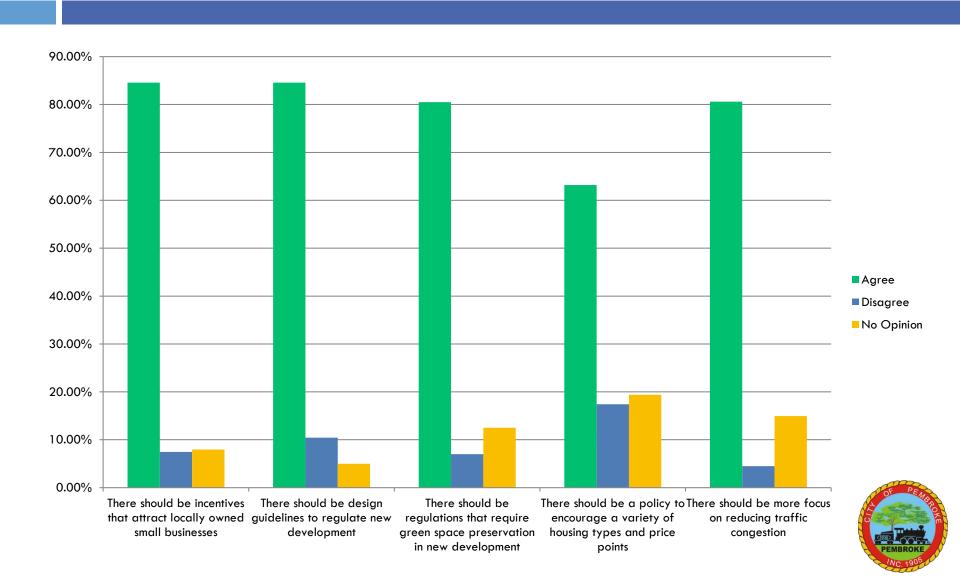
How much of a priority should the following issues be for Bryan County?



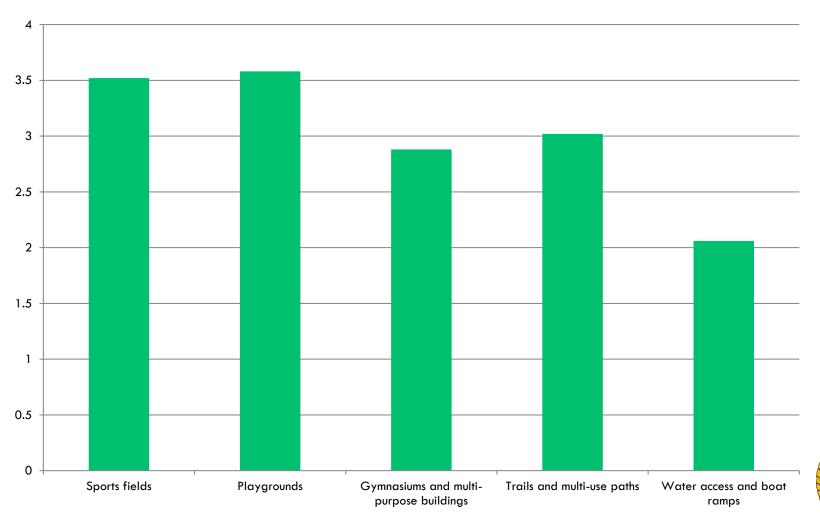
Please rate your satisfaction with each of the following public services or facilities.



Please indicate whether you agree, disagree, or have no opinion with the following statements.

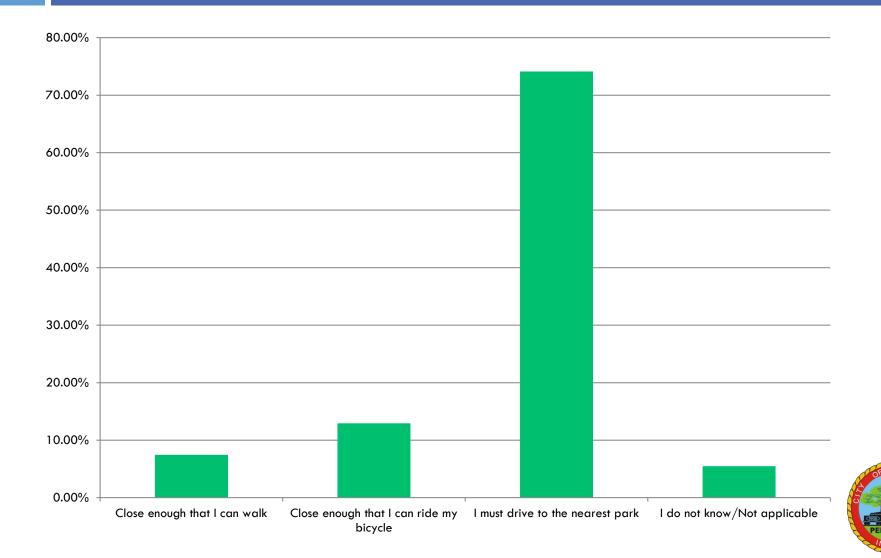


Please rank the following recreational public facilities in accordance with how important you feel they are for the County.

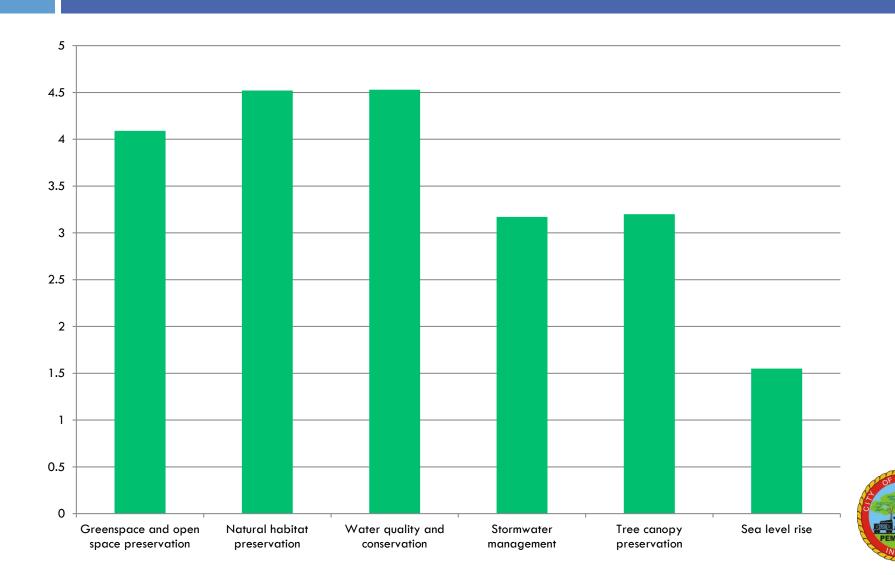




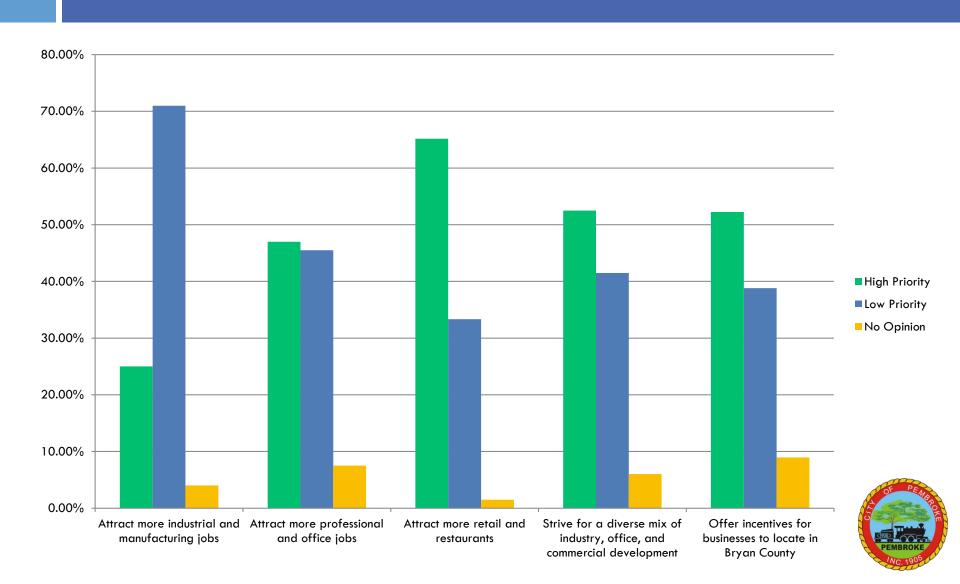
How close is the nearest park to your home?



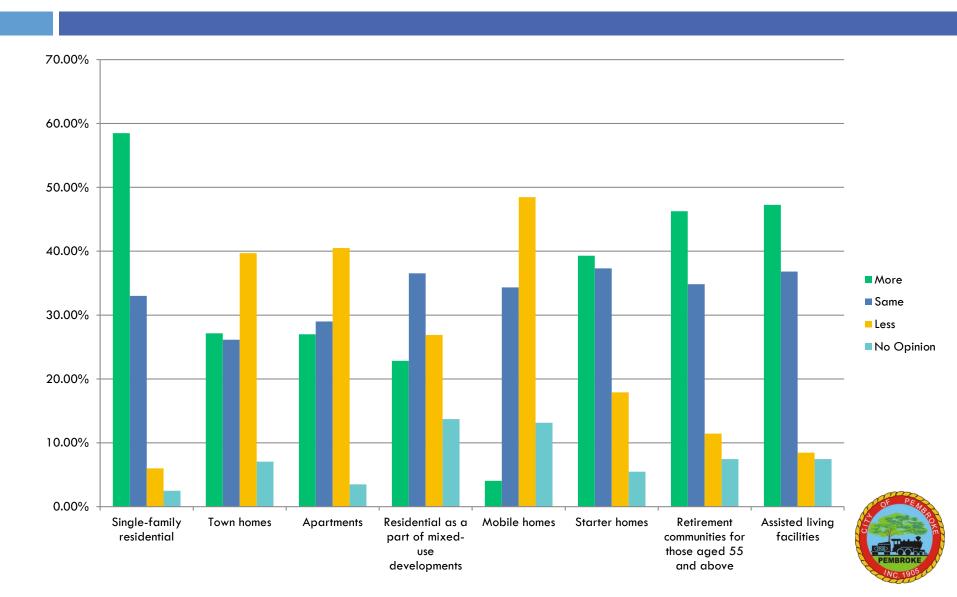
Please rank the following environmental topics based on how important you feel they are.



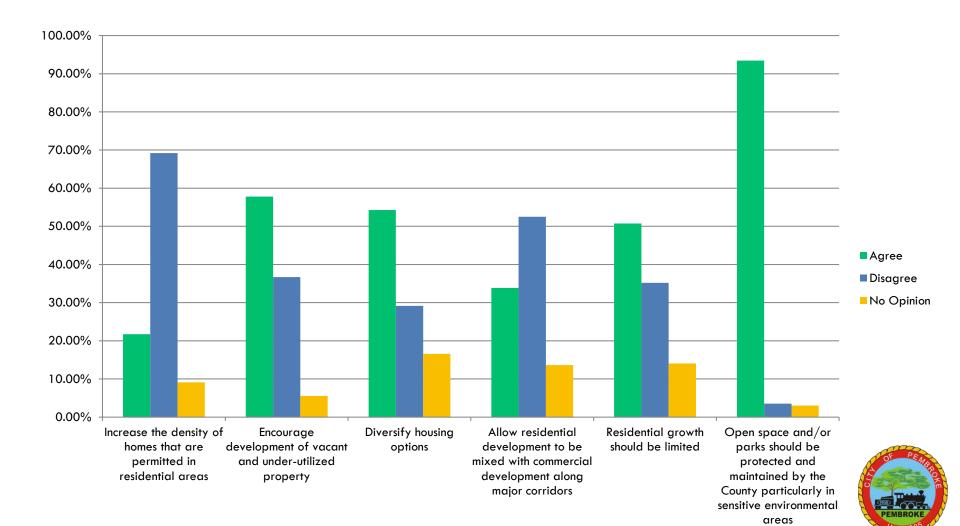
Please rank the following economic development topics based on how important you feel they are.



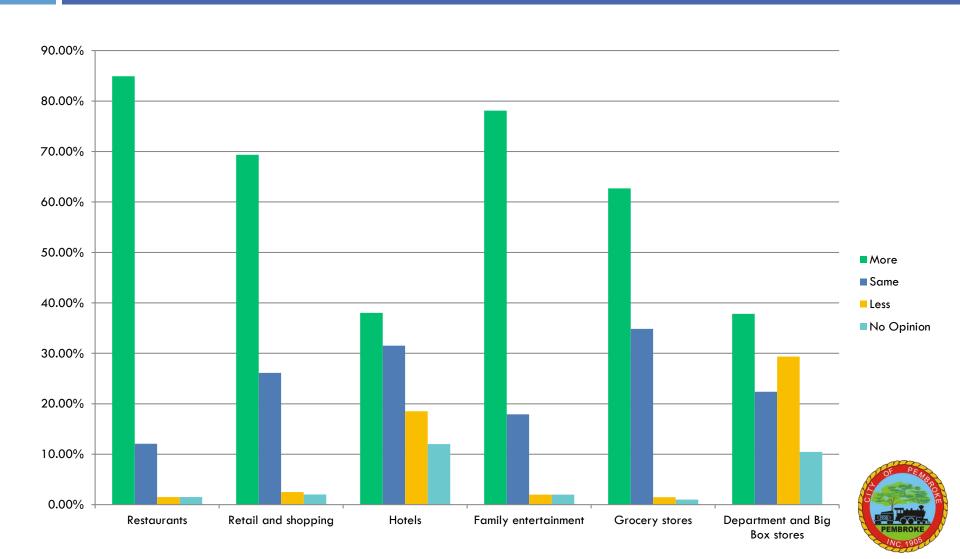
Do you think North Bryan County and Pembroke need more, less, or the same amount of the following types of housing?



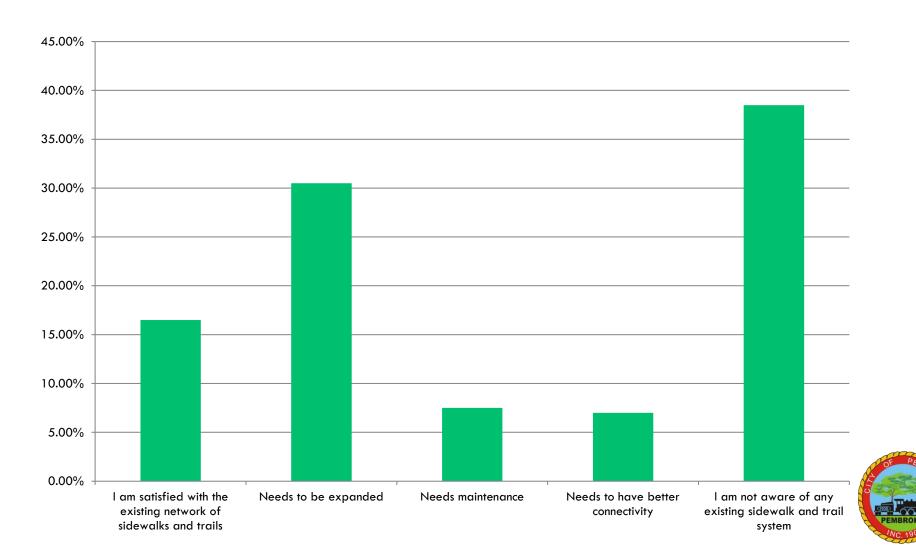
Please state whether you agree, disagree, or have no opinion with the following statements on future residential development in North Bryan County and Pembroke over the next 20 years



Do you think North Bryan County and Pembroke need more, less, or the same amount of the following commercial businesses?



Which statement best describes your opinion about the existing sidewalk and trail system in North Bryan County and Pembroke?



What do you think is the greatest challenge facing Bryan County in the next 20 years?

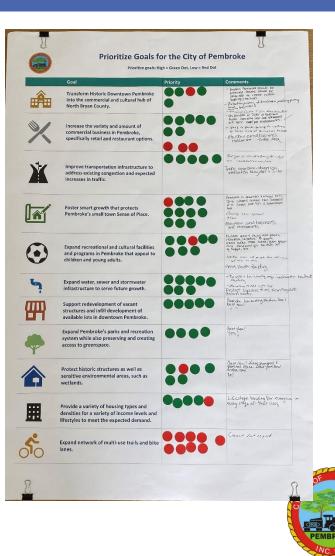
Major Topics	coming area traffic congestion
Growth	Expanding protecting will coming warehouses Industry leaving living water small town feel
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Traffic	families population area quickly north end roads growth need county much
Schools	Keeping small town community housing schools traffic employment
Industry	Pooler Growing ^{commercial} development going Managing
Infrastructure	Industrial development north Bryan county public massive industrial growth future Increased increase people much industrial growth increase people



Open House

Highest Priorities

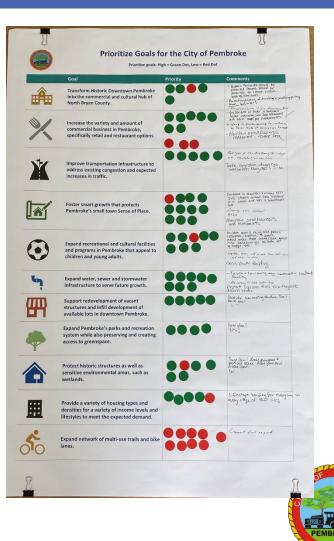
- Foster smart growth that protects
 Pembroke's small-town Sense of Place (9)
- Expand water, sewer, and stormwater infrastructure to serve future growth (8)
- Expand recreational and cultural facilities and programs in Pembroke that appeal to children and young adults (6)
- Improve transportation infrastructure to address existing congestion and expected increases in traffic (5)
- Support redevelopment of vacant structures and infill development of available lots in downtown Pembroke (5)



Open House

Lowest Priorities

- Expand network of multi-use trails and bike lanes (-9)
- Provide a variety of housing types and densities for a variety of income levels and lifestyles to meet the expected demand (3)
- Transform Historic Downtown Pembroke into the commercial and cultural hub of North Bryan County (3)
- Protect historic structures as well as sensitive areas, such as wetlands (4)
- Expand Pembroke's parks and recreation system while also preserving and creating access to greenspace (4)
- Increase the variety and amount of commercial business in Pembroke, specifically retail and restaurant options (4)



Community Goals

- Preserve small-town sense of place
- Revitalize historic downtown area
- Increase retail options and number of small businesses
- Improve stormwater drainage to reduce flooding
- Expand network of bicycle paths
- Maintain high percentage of greenspace in the City
- Limit potential population growth from construction of Hyundai plant
- Increase supply of affordable, life-cycle housing in the City
- Improve traffic congestion and roadway capacity
- Develop parks and recreation system
- Introduce new industries and companies into Pembroke
- Address high number of vacant and/or decrepit properties



Budget Buckets

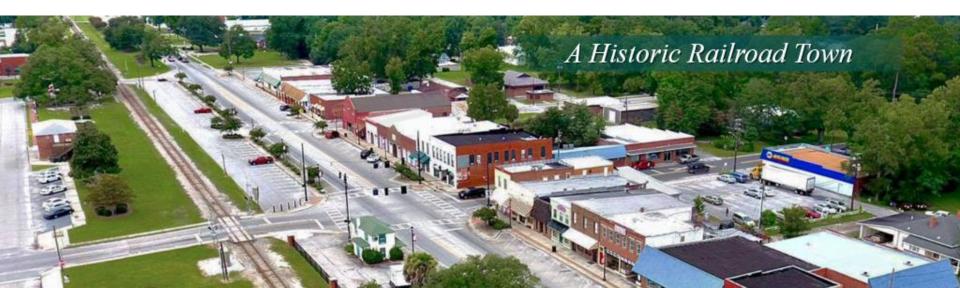
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Transportation Alternatives*	\$700
Recreational Services & Programs	\$2400
Trails, Sidewalks, & Bike Lanes	\$1800
Downtown Revitalization	\$2500
Water Access	\$800



COMMUNITY CHARACTER AREAS

What are Character Areas?

- Specific geographic areas
- Unique characteristics (existing or potential)
- Areas with development issues





Street design and layout.







Site design features.

Intensity of development.





Parking arrangements.



Location, dimension and orientation of buildings.



Natural features and landmarks.







The way uses interact within the area.

Single and mixed uses



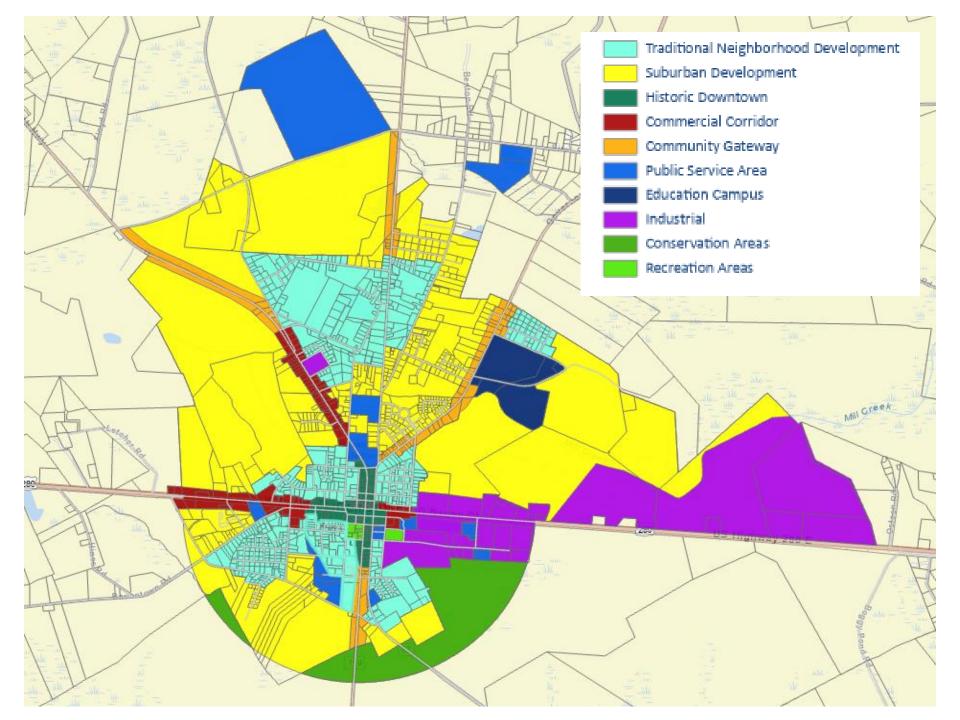


Building sizes & styles





Accessibility



Map Your Character Areas

- Sketch/Update character areas on the base map
 - Unique characteristics to be preserved or encouraged
 - Potential to evolve into a unique area
 - Where special action is needed due to development



Tell us about your Character Areas

- Describe the character area as it is today.
 What do you want to keep or enhance?
 What do you want the area to become?
 What types of future development are desired or not desired?
 - What should be improved?



Next Step: Community Work Program

- Implementation activities
- Time frame (5-Years)
 (2023 2028)
- Responsible party
- Cost
- Funding source
- Next Meeting,December 6th





	Meeting Type	Month/Date	Agenda
\checkmark	Public Survey	August-September	Online Survey
	Public Hearing	August 8, 2022	Intro to Planning Process
\checkmark	Project Team Meeting	August 2022	Discussion of Goals, Needs, Opportunities
	Public Workshop	August 23, 2022	Open House Goals & Character Areas
	Stakeholder Committee	November 1, 2022	Review of Public Input Goals Character Areas
	Stakeholder Committee	December 6, 2022	Community Work Plan
	Plan Development	December 2022 – February 2023	Developing Draft Plan Update
	Draft Plan Review	February 2023	Submit draft plan to Stakeholders for review
	Stakeholder Committee	February 2023	Stakeholder Comments on Draft Plan
	Final Draft Plan	March 2023	Make edits and develop final Draft Plan Update
	Public Hearing	April 10, 2023	Presentation on Public Input & Draft Plan Update Adopt Transmittal Resolution (Optional)
	Submit to CRC and DCA	April 14, 2023	DCA Review (40 days required)
	Presentation to City Council	June 12, 2023	Adopt Comp Plan Update

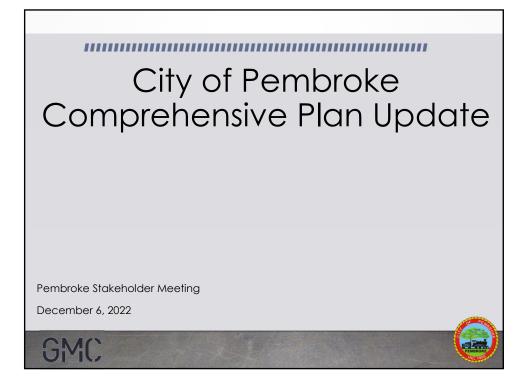
FINAL THOUGHTS

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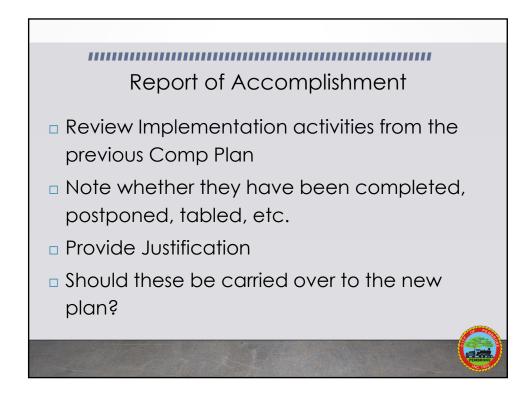
Steering Committee November 1, 2022 Notes on Character Area Map Discussion

- Historic District is specifically defined DDA target area; map provided to GMC
- Consider a "Village Area" just north of downtown for mixed use redevelopment.
 - Roundabout planned for this area
 - Retail first floor and condominiums on second floor
- Retain trees and provide sidewalks
- Also, need a focused strategy to fill up second floor units of existing main street buildings
- Streetscape plan is already in place, working with GDOT to implement
 - This is an opportunity to tie together the Village Area and Main Street
- Large area adjacent to existing schools has been acquired for future high school
- Large conservation area on far west side of town; held by 2 families
- Improve walkability especially in high traffic areas. Also consider distance between destinations
- Many areas of downtown are not available for development they are either:
 - Conservation
 - Floodplain/Wetland
 - "Never" for sale by families holding on to land
- Consider a direct access road from Highway 280 to school campus (City would not build)
- Need to update the Housing Study last done in 2013-14
- GMC will revise maps based on input and comments received today
- Note: There may be other notations on the map itself.

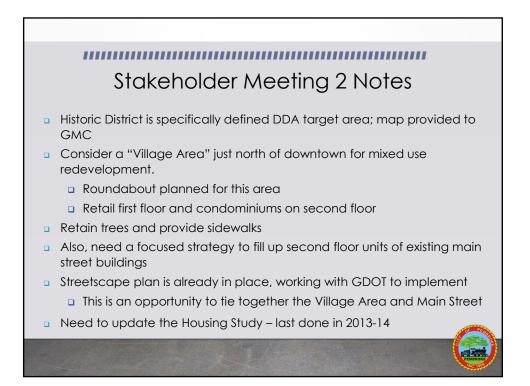


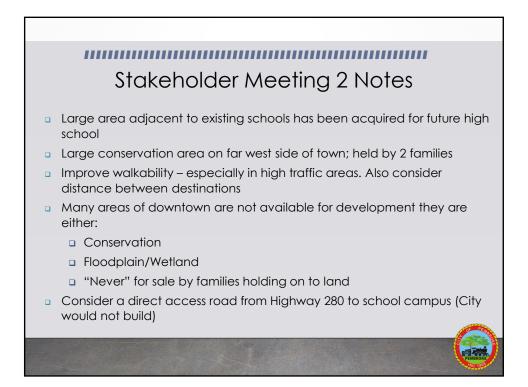


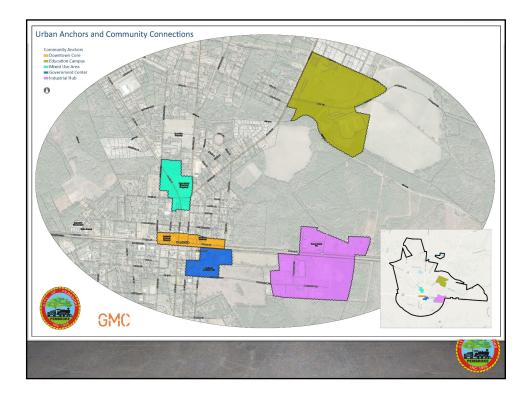
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Meeting Type	Month/Date	Agenda
Public Survey	August- September	Online Survey
Public Hearing	August 8, 2022	Intro to Planning Process
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Submit to CRC and DCA	April 14, 2023	DCA Review (40 days required)
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Appendix 3 - Open Houses

GMC







Scan for survey

COMPREHENSIVE PLAN PUBLIC WORKSHOPS

TUESDAY, AUGUST 23, 2022

BRYAN COUNTY AND CITY OF PEMBROKE

BOARD OF EDUCATION, 8810 HWY 280, BLACK CREEK, GA 5PM - 7:30 PM

THURSDAY, AUGUST 25, 2022

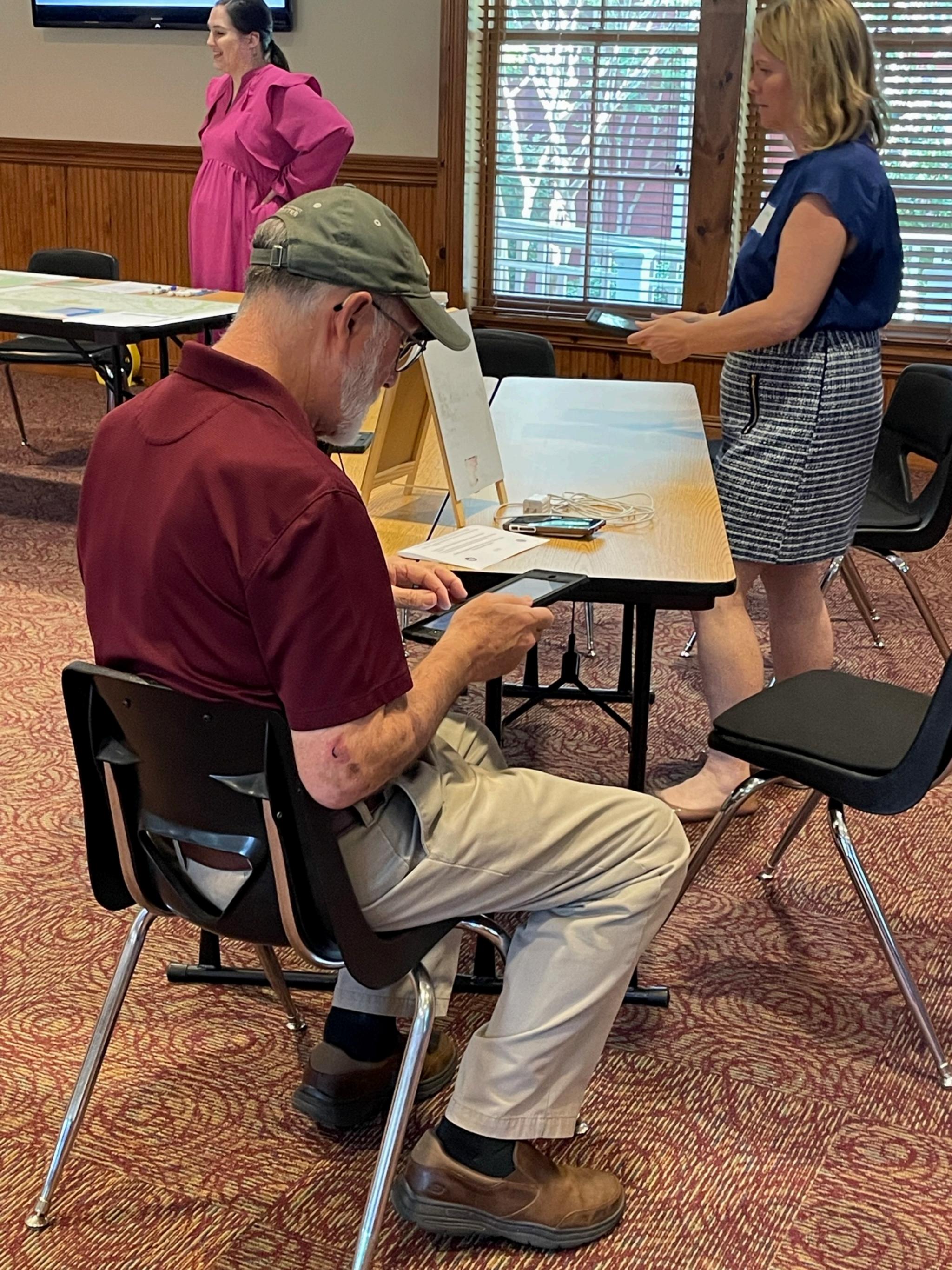
BRYAN COUNTY AND CITY OF RICHMOND HILL

BOC HEARING ROOM, 66 CAPT. MATTHEW FREEMAN DR, RICHMOND HILL, GA 5PM - 7:30 PM

Join the Bryan County Community Development Department in partnership with the Cities of Pembroke and Richmond Hill at a drop in workshop to learn more about the update to the Comprehensive Plan and provide input on what you want for the future of your community.

BRYANCOUNTYGA.ORG 912.756.7962

CONTACT: SNEWMAN@BRYAN-COUNTY.ORG OR ACLEMENT@BRYAN-COUNTY.ORG



Prioritize Goals



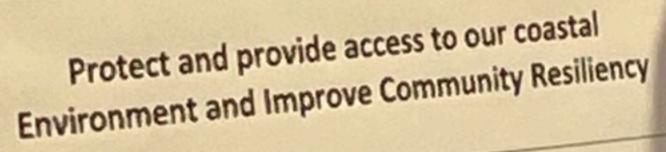
Please use the stickers to indicate the importance of the goals: Green is the highest priority and Red is the lowest priority. You have 6 stickers total: 3 Green, 3 Red.

Goal Priority Comments Provide a full suite of Lifecycle Housing Improve Transportation Efficiency and provide Alternative Modes of Transportation options (bike lanes, walking paths...etc) Develop a plan for Service Delivery that can support The second

future growth



Continue to support diverse Economic Development that benefits residents of the County

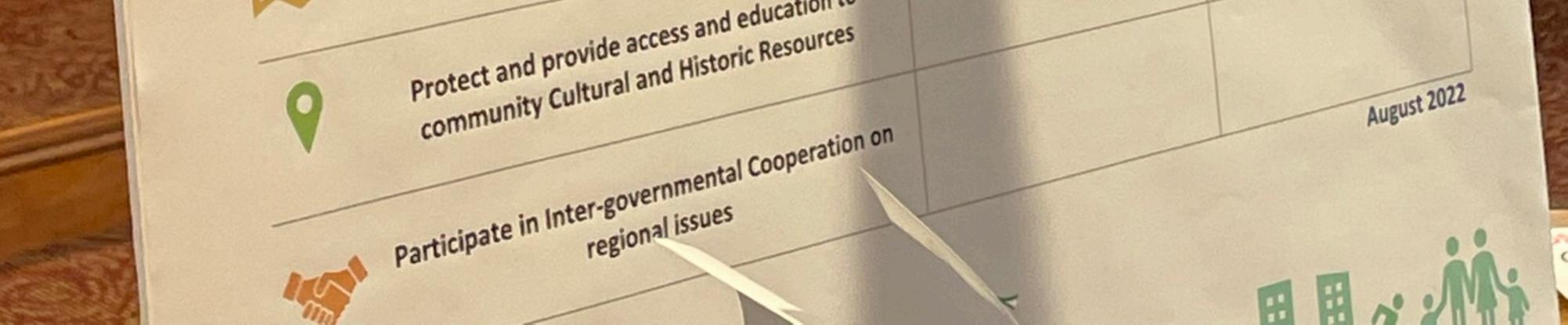


Support a high level of services for Parks and Recreation

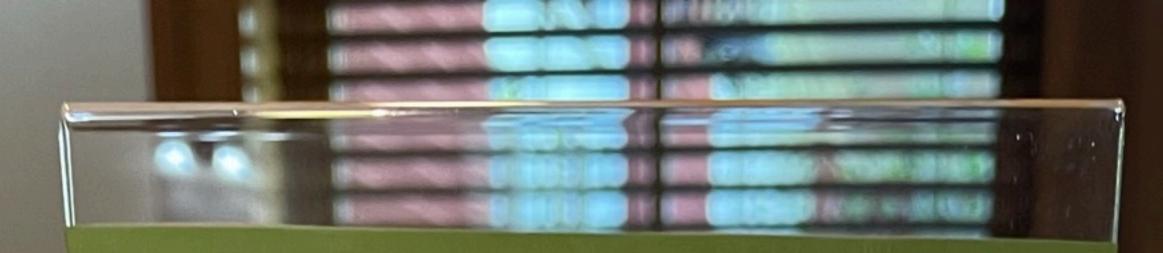
Maintain and support a variety of Community Facilities and Services

Support Quality Growth through future land

Protect and provide access and education to







Recreational Services & Programs









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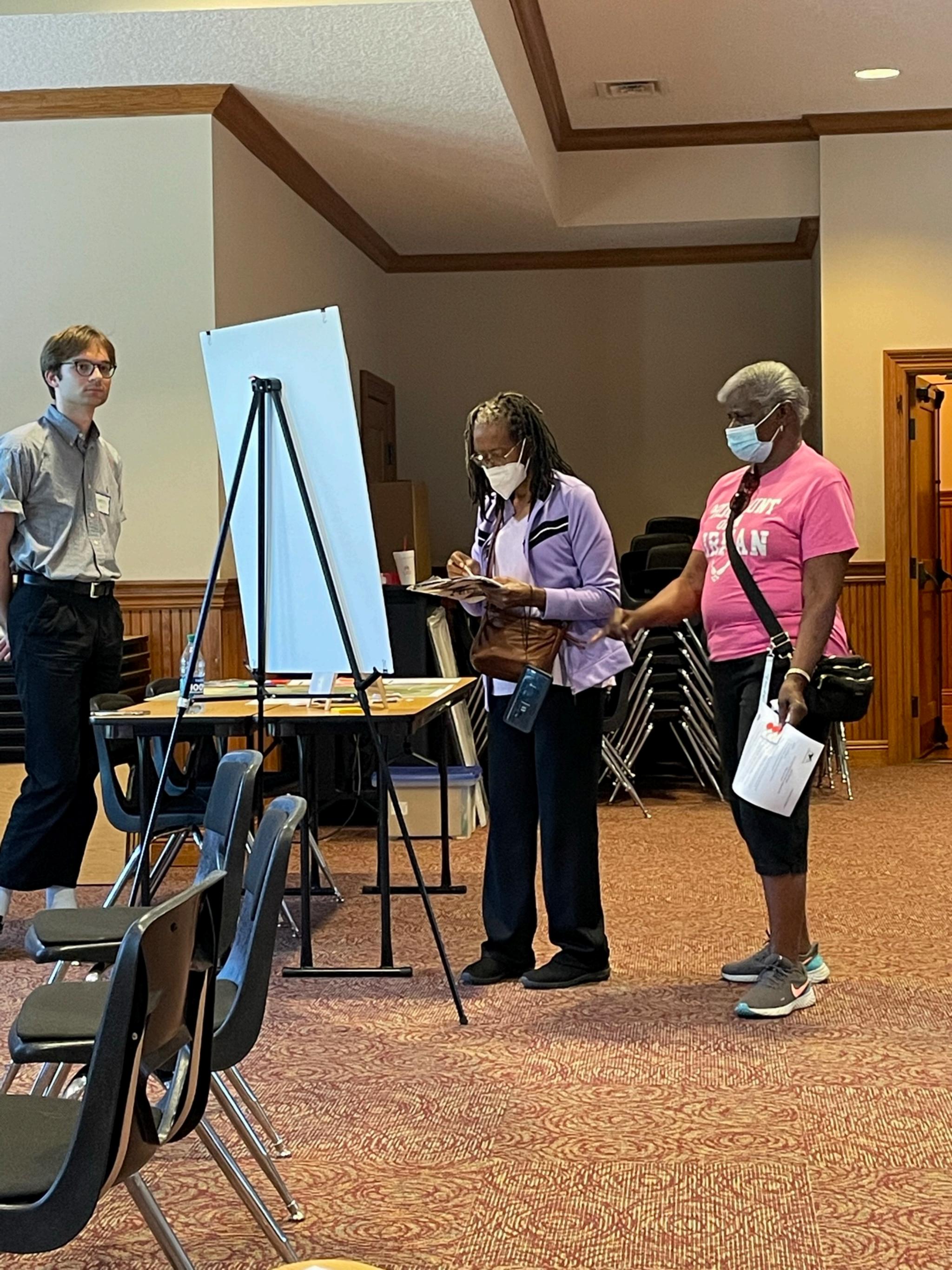


Financing Bucket Exercise

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Public Open House August 23 & 25, 2022 Discretionary Budget Exercise

Budget Item	Comment
RECKSATION	NEED TERMS CORT IN POMPROKE
Bros	(2017 PORO WILDHON CHURCH ROLD_ MOEDS PAVING (8300)
Ovolger	REPRISENTION NOT EDIM NUERI / SARV EDUCITIN PRISENTS NOT EDIM NORTH / SARV
TOMSPLETOTIA	I-16/20 INTRUMENTE - NET D'OUR RAID " WITH BOUNDABOUTS, ETT.
Curren / Hissen	RETURE DUNTON BURNONE
RANSEXTATION	PUN FX GRONTH MARTIN WARTAN (\$300) - TRAFFIC CUMPOL WHENTON STRAT - IMPROVENTEDTS NOW
RECEIPTION	MORE SERVE - PLEASEME , ETC. , TENNS * SERVE ACTIVITES DISC GOLF CORSE ACTIVITES DISC GOLF CORSE
	에 같은 것은



Public Open House August 23 & 25, 2022

Project Input Form

Comments:

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Name	Address	E-mail
Myra Ammermon	2147 Beautiful Fion Churc	ch myralba,
	Road	gmail.

Please leave this form with Bryan County or GMC staff this evening as you leave.

Option to provide comments via email, please contact:

Amanda Clement at: aclement@bryan-county.org

or





Public Open House August 23 & 25, 2022

Project Input Form

Comments:

999 TVe CUC NR PP Keep a certain look. (an P Maraters. OWN 1110 1+1

Optional - Provide your contact info:

Name Address E-mail

Please leave this form with Bryan County or GMC staff this evening as you leave.

Option to provide comments via email, please contact:

Amanda Clement at: aclement@bryan-county.org



Public Open House August 23 & 25, 2022

Project Input Form

comments: This meeting is a lovely idea, but a bit fluffy. The
major issues haven't been addressed. The input for citizens
regarding the issues of their connounities are not being
discussed. I'm glad to see the use of a design team,
but worry about the Commissioners to llowing their addice
in the face of quick profit.
The mega site should be surveyed archelogically
to capture the Sernigan history. The Warnell Home
neede an historical structure servey before its lost.
The residences + cifizens need to be considered over
Strangers.

Optional - Provide your contact info:

Name	Address	E-mail
J. Longston - Fichthorn	620 US they 80 E Ellabell	jenni. fichthorn@
		gmail.com

Please leave this form with Bryan County or GMC staff this evening as you leave.

Option to provide comments via email, please contact:

Amanda Clement at: aclement@bryan-county.org

Comprehensive Plan Update



Public Open House August 23 & 25, 2022

Project Input Form

Comments:	»: A I	
AN	WAY A GAD desion 10 The schools in one All	AT AN
17	VEMOISIRE SHOULD MANC	her)
The	~ XIEN JON	
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Optional - P	Provide your contact info:	
Name	Address E-mail	
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Please leave this form with Bryan County or GMC staff this evening as you leave.

Option to provide comments via email, please contact:

Amanda Clement at: aclement@bryan-county.org

Comprehensive Plan Update



Public Open House August 23 & 25, 2022

Project Input Form

Comments:

There is noplan, just slap approval on ht now, That promise lobs exansera hey will provide. plan will only turn northern current COUNTY in Wave houses 1995 C'r Goints Ve Through Epod Fas the people working gt None of the in the county Do e To 30+ minutes from other counties On over baded with trucks and ta sprawl and vetosna 270n residences 11 57 10 Frein bad reasons **Optional - Provide your contact info:**

Name	Address	E-mail
Nate Fichthorn	220 US HW, 80	natefichthorn
		@ gmgs/.com

Please leave this form with Bryan County or GMC staff this evening as you leave.

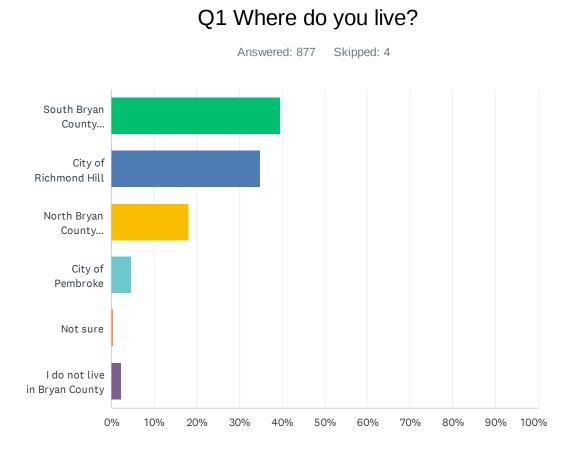
Option to provide comments via email, please contact:

Amanda Clement at: aclement@bryan-county.org or Sara Farr-Newman at: snewman@bryan-county.org Summary of Finance Box Exercise for North Bryan County – August 23, 2022

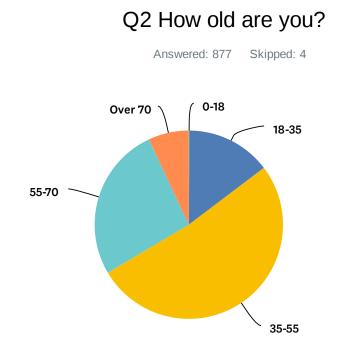
Discretionary Project	Funding Earned
Transportation Alternatives*	\$700
Recreational Services & Programs	\$2400
Trails, Sidewalks, & Bike Lanes	\$1800
Downtown Revitalization	\$2500
Water Access	\$800

Appendix 4 - Community Survey

GMC

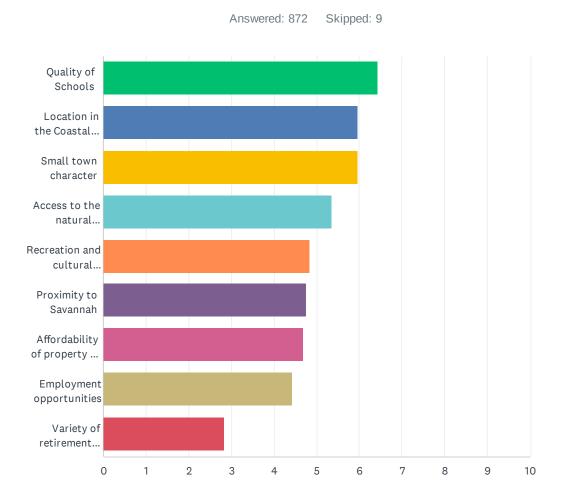


ANSWER CHOICES	RESPONSES	
South Bryan County (unincorporated)	39.57%	347
City of Richmond Hill	34.89%	306
North Bryan County (unincorporated)	18.13%	159
City of Pembroke	4.79%	42
Not sure	0.34%	3
I do not live in Bryan County	2.28%	20
TOTAL		877



ANSWER CHOICES	RESPONSES
0-18	0.11% 1
18-35	14.60% 128
35-55	51.77% 454
55-70	26.57% 233
Over 70	6.96% 61
TOTAL	877

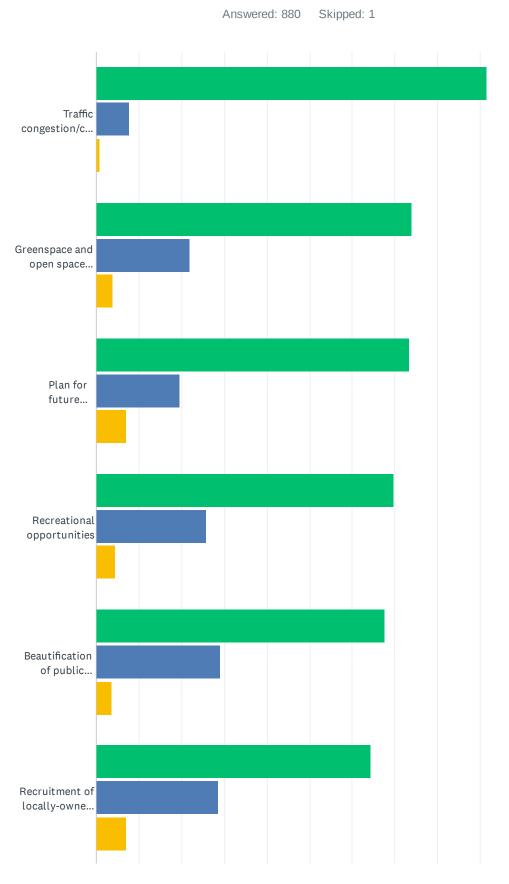
Q3 Please rank the following characteristics based on importance for why you choose to live, work, or own property in Bryan County.Arrange the items in the list in order of your priority, with 1 being the highest priority and 9 being the lowest priority. You can either select an item on the list and drag it up or down within the list or select a number in the box.

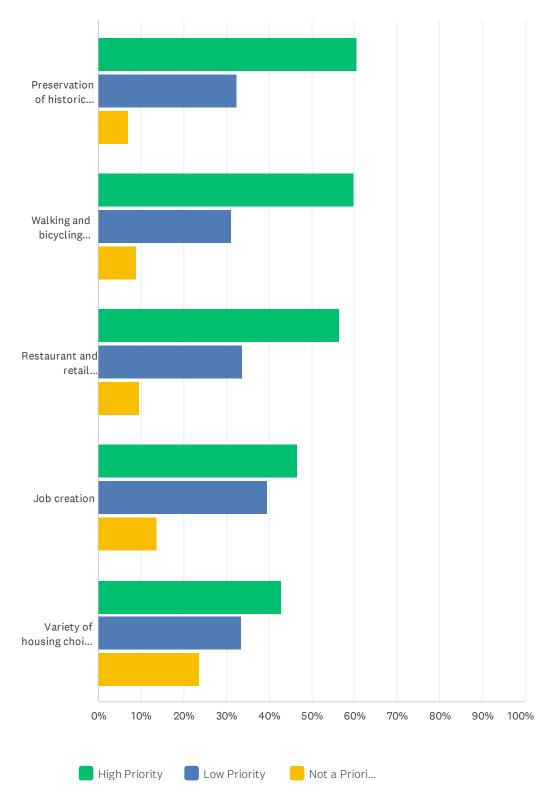


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	1	2	3	4	5	6	7	8	9	TOTAL	SCORE
Quality of Schools	33.06% 284	17.81% 153	11.76% 101	6.40% 55	6.75% 58	4.19% 36	3.26% 28	5.12% 44	11.64% 100	859	6.43
Location in the Coastal Georgia region	16.75% 142	16.75% 142	14.50% 123	13.68% 116	10.50% 89	9.20% 78	6.96% 59	6.96% 59	4.72% 40	848	5.97
Small town character	19.70% 168	17.12% 146	11.37% 97	10.79% 92	10.20% 87	8.56% 73	12.54% 107	5.51% 47	4.22% 36	853	5.97
Access to the natural environment	6.01% 51	10.72% 91	14.72% 125	14.25% 121	20.14% 171	14.84% 126	10.13% 86	6.95% 59	2.24% 19	849	5.35
Recreation and cultural activities available	3.08% 26	6.16% 52	12.20% 103	15.64% 132	17.54% 148	19.91% 168	14.45% 122	7.35% 62	3.67% 31	844	4.85
Proximity to Savannah	4.94% 42	10.59% 90	14.35% 122	14.35% 122	9.65% 82	10.12% 86	9.88% 84	15.18% 129	10.94% 93	850	4.75
Affordability of property and homes	8.39% 71	9.10% 77	11.35% 96	9.34% 79	10.28% 87	13.95% 118	13.24% 112	14.18% 120	10.17% 86	846	4.69
Employment opportunities	7.70% 65	9.48% 80	8.18% 69	9.48% 80	9.60% 81	11.37% 96	15.05% 127	15.88% 134	13.27% 112	844	4.43
Variety of retirement amenities	1.92% 16	4.08% 34	3.24% 27	6.12% 51	5.16% 43	6.48% 54	13.45% 112	21.61% 180	37.94% 316	833	2.83

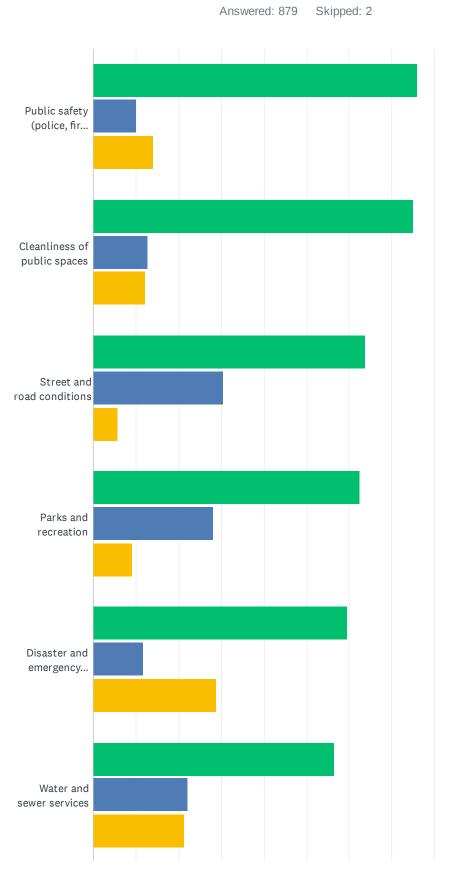
Q4 How much of a priority should the following issues be for Bryan County?

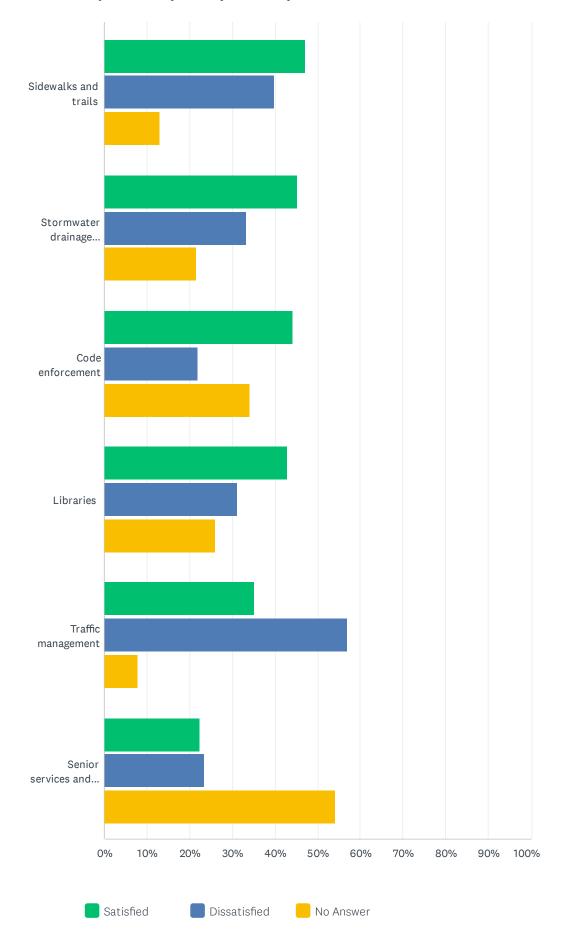




	HIGH PRIORITY	LOW PRIORITY	NOT A PRIORITY	TOTAL
Traffic congestion/circulation	91.43%	7.77%	0.80%	
	800	68	7	875
Greenspace and open space preservation	74.05%	22.04%	3.90%	
	645	192	34	871
Plan for future development	73.45%	19.54%	7.01%	
	639	170	61	870
Recreational opportunities	69.71%	25.90%	4.39%	
	603	224	38	865
Beautification of public spaces	67.55%	28.90%	3.56%	
	589	252	31	872
Recruitment of locally-owned small businesses	64.48%	28.51%	7.01%	
	561	248	61	870
Preservation of historic homes and sites	60.46%	32.41%	7.13%	
	526	282	62	870
Walking and bicycling trails	59.86%	31.08%	9.06%	
	522	271	79	872
Restaurant and retail development	56.59%	33.79%	9.62%	
	494	295	84	873
Job creation	46.72%	39.70%	13.58%	
	406	345	118	869
Variety of housing choices and price points	42.91%	33.45%	23.64%	
	372	290	205	867

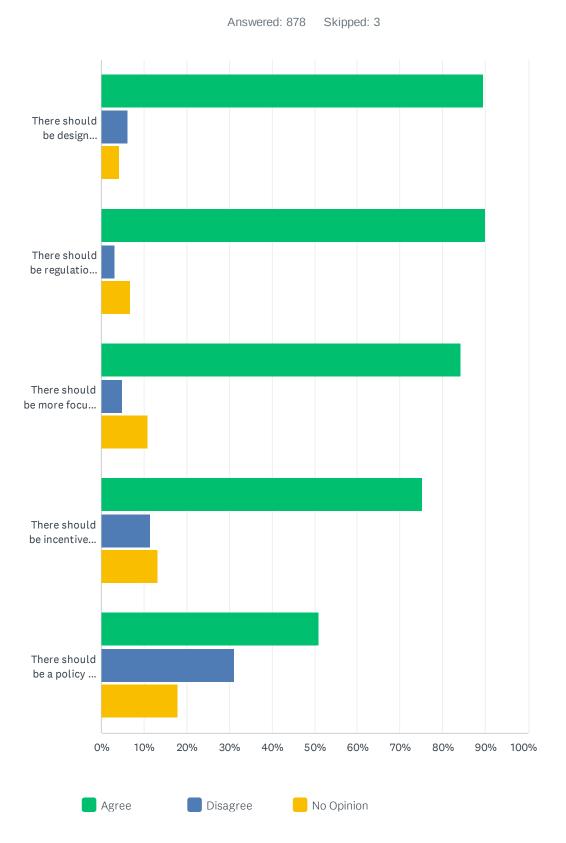
Q5 Please rate your satisfaction with each of the following public services or facilities.





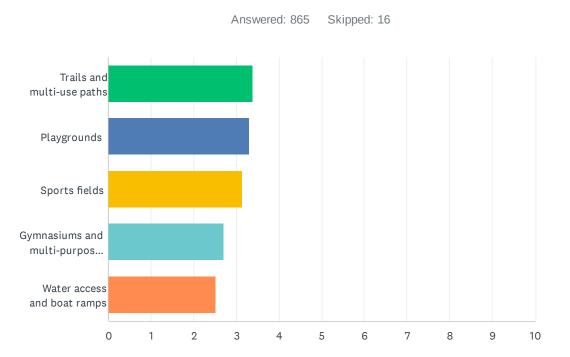
SATISFIED	DISSATISFIED	NO ANSWER	TOTAL
75.89%	9.94%	14.17%	
664	87	124	875
75.03%	12.71%	12.26%	
655	111	107	873
63.77%	30.40%	5.83%	
558	266	51	875
62.57%	28.24%	9.18%	
545	246	80	871
59.50%	11.67%	28.83%	
520	102	252	874
56.55%	22.18%	21.26%	
492	193	185	870
47.13%	39.79%	13.07%	
411	347	114	872
45.30%	33.26%	21.44%	
395	290	187	872
44.04%	21.90%	34.06%	
384	191	297	872
42.81%	31.16%	26.03%	
375	273	228	876
35.23%	56.90%	7.87%	
309	499	69	877
22.45%	23.37%	54.18%	
196	204	473	873
	75.89% 664 75.03% 655 63.77% 558 62.57% 545 59.50% 520 56.55% 492 47.13% 411 45.30% 395 44.04% 384 42.81% 375 35.23% 309 22.45%	75.89% 9.94% 664 87 75.03% 12.71% 655 111 63.77% 30.40% 558 266 62.57% 28.24% 545 246 59.50% 11.67% 520 102 56.55% 22.18% 492 193 47.13% 39.79% 411 347 45.30% 33.26% 395 290 44.04% 21.90% 375 273 35.23% 56.90% 309 499 22.45% 23.37%	

Q6 Please indicate whether you agree, disagree, or have no opinion with the following statements.

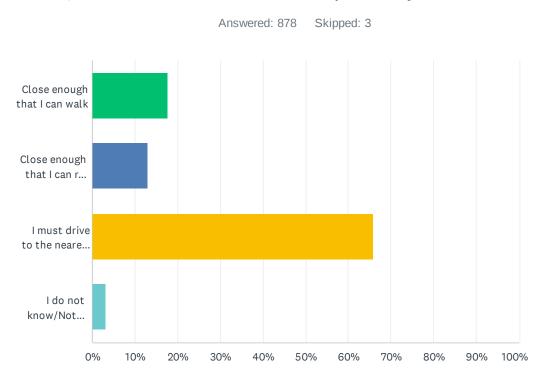


	AGREE	DISAGREE	NO OPINION	TOTAL
There should be design guidelines to regulate new development	89.51% 785	6.27% 55	4.22% 37	877
There should be regulations that require green space preservation in new development	89.92% 785	3.21% 28	6.87% 60	873
There should be more focus on reducing traffic congestion	84.23% 737	4.80% 42	10.97% 96	875
There should be incentives that attract locally owned small businesses	75.34% 660	11.42% 100	13.24% 116	876
There should be a policy to encourage a variety of housing types and price points	50.92% 445	31.12% 272	17.96% 157	874

Q7 Please rank the following recreational public facilities in accordance with how important you feel they are for the County.Arrange the items in the list in order of your priority, with 1 being the highest priority and 5 being the lowest priority. You can either select an item on the list and drag it up or down within the list or select a number in the box.



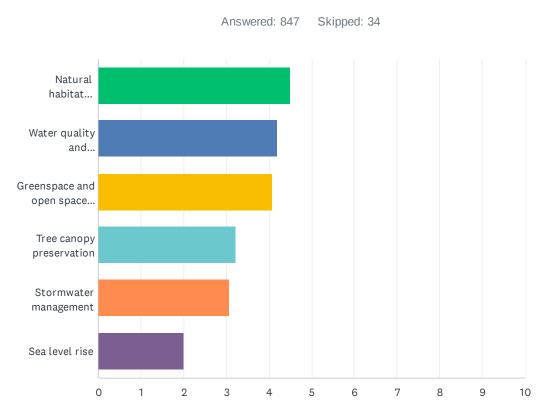
	1	2	3	4	5	TOTAL	SCORE
Trails and multi-use paths	33.02%	19.67%	12.76%	22.37%	12.18%		
	282	168	109	191	104	854	3.39
Playgrounds	19.09%	28.92%	24.36%	17.80%	9.84%		
	163	247	208	152	84	854	3.30
Sports fields	18.80%	22.68%	24.68%	21.03%	12.81%		
	160	193	210	179	109	851	3.14
Gymnasiums and multi-purpose buildings	11.90%	13.65%	27.77%	25.55%	21.12%		
	102	117	238	219	181	857	2.70
Water access and boat ramps	17.83%	15.03%	10.72%	12.82%	43.59%		
	153	129	92	110	374	858	2.51



ANSWER CHOICES	RESPONSES	
Close enough that I can walk	17.77%	156
Close enough that I can ride my bicycle	12.98%	114
I must drive to the nearest park	65.95%	579
I do not know/Not applicable	3.30%	29
TOTAL		878

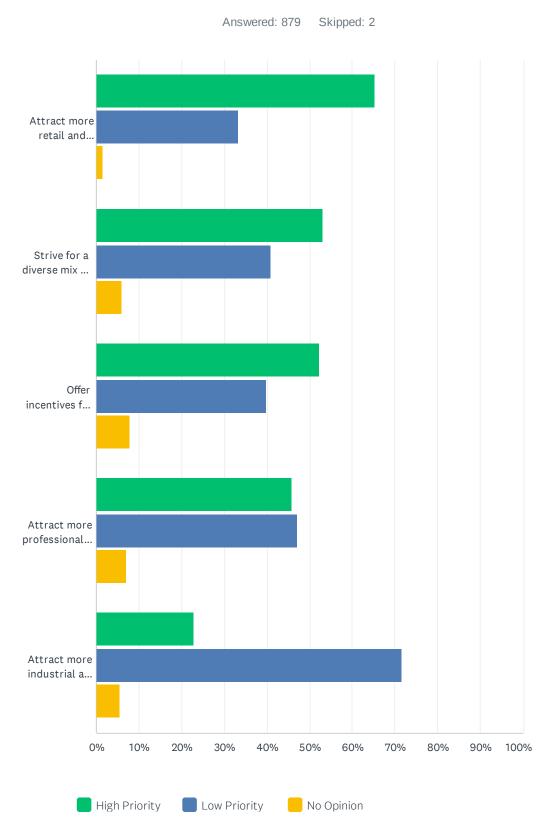
Q8 How close is the nearest park to your home?

Q9 Please rank the following environmental topics based on how important you feel they are.Arrange the items in the list in order of your priority, with 1 being the highest priority and 6 being the lowest priority. You can either select an item on the list and drag it up or down within the list or select a number in the box.



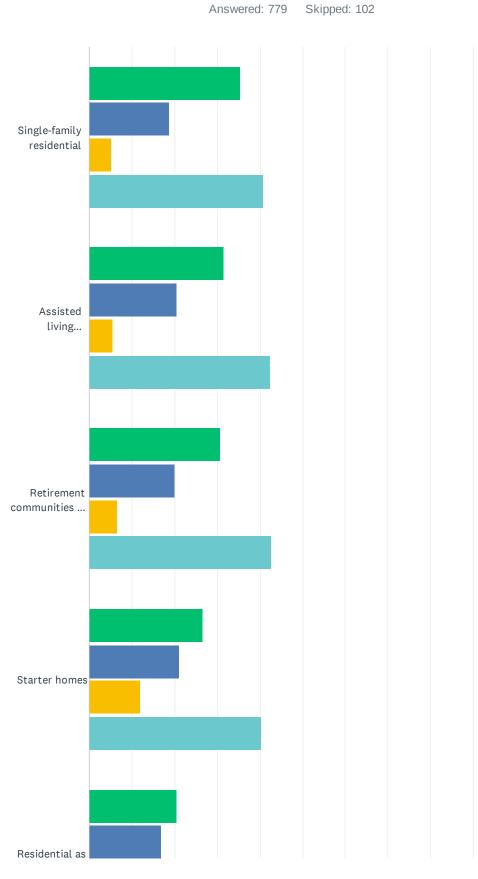
	1	2	3	4	5	6	TOTAL	SCORE
Natural habitat preservation	30.20% 254	25.92% 218	19.86% 167	13.79% 116	7.37% 62	2.85% 24	841	4.49
Water quality and conservation	23.72% 199	19.07% 160	23.24% 195	22.88% 192	8.58% 72	2.50% 21	839	4.19
Greenspace and open space preservation	21.45% 180	23.72% 199	21.45% 180	15.61% 131	9.65% 81	8.10% 68	839	4.07
Tree canopy preservation	10.70% 90	13.08% 110	16.77% 141	17.95% 151	28.66% 241	12.84% 108	841	3.21
Stormwater management	8.81% 74	12.62% 106	12.38% 104	21.43% 180	32.86% 276	11.90% 100	840	3.07
Sea level rise	5.84% 49	5.96% 50	6.56% 55	8.10% 68	12.40% 104	61.14% 513	839	2.01

Q10 Please rank the following economic development topics based on how important you feel they are.

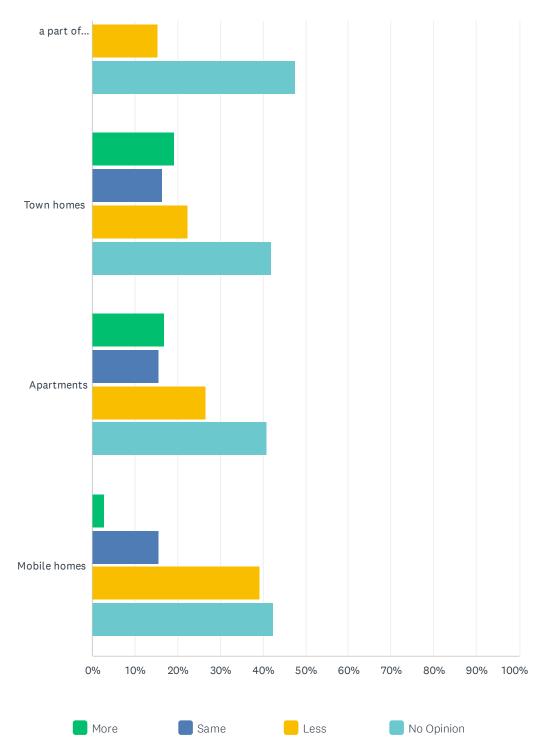


	HIGH PRIORITY	LOW PRIORITY	NO OPINION	TOTAL
Attract more retail and restaurants	65.22% 572	33.18% 291	1.60% 14	877
Strive for a diverse mix of industry, office, and commercial development	53.03% 464	41.03% 359	5.94% 52	875
Offer incentives for businesses to locate in Bryan County	52.17% 457	39.84% 349	7.99% 70	876
Attract more professional and office jobs	45.82% 400	47.08% 411	7.10% 62	873
Attract more industrial and manufacturing jobs	22.79% 199	71.59% 625	5.61% 49	873

Q11 Do you think North Bryan County and Pembroke need more, less, or the same amount of the following types of housing?



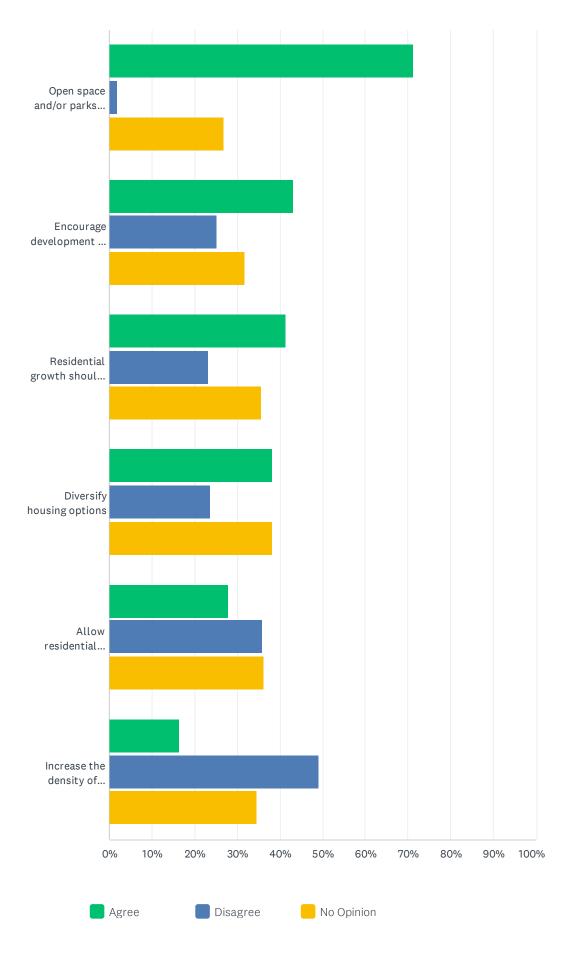




	MORE	SAME	LESS	NO OPINION	TOTAL
Single-family residential	35.48%	18.84%	5.03%	40.65%	
	275	146	39	315	775
Assisted living facilities	31.48%	20.52%	5.55%	42.45%	
	244	159	43	329	775
Retirement communities for those aged 55 and above	30.80%	19.97%	6.57%	42.65%	
	239	155	51	331	776
Starter homes	26.55%	21.11%	12.05%	40.28%	
	205	163	93	311	772
Residential as a part of mixed-use developments	20.36%	16.86%	15.30%	47.47%	
	157	130	118	366	771
Town homes	19.15%	16.43%	22.38%	42.04%	
	148	127	173	325	773
Apartments	16.82%	15.65%	26.65%	40.88%	
	130	121	206	316	773
Mobile homes	2.85%	15.54%	39.25%	42.36%	
	22	120	303	327	772

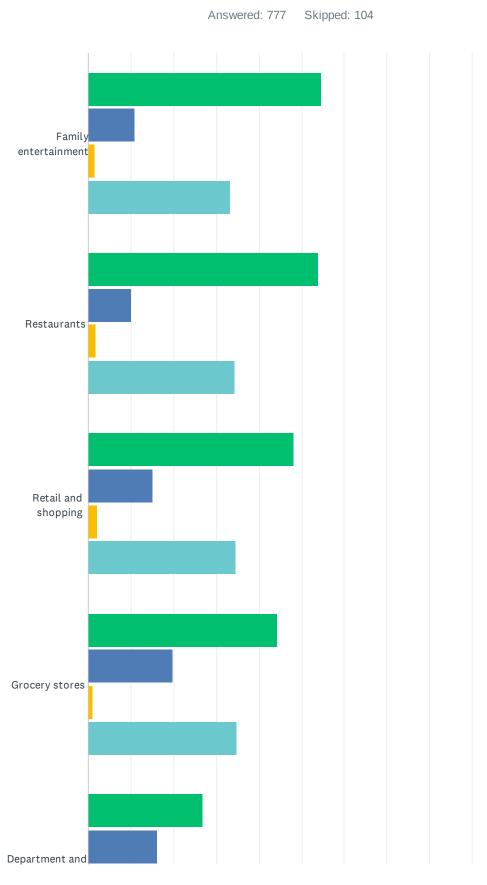
Q12 Please state whether you agree, disagree, or have no opinion with the following statements on future residential development in North Bryan County and Pembroke over the next 20 years

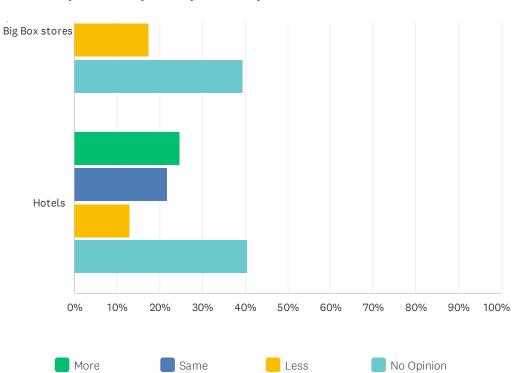
Answered: 783 Skipped: 98



	AGREE	DISAGREE	NO OPINION	TOTAL
Open space and/or parks should be protected and maintained by the County particularly in sensitive environmental areas	71.32% 557	1.92% 15	26.76% 209	781
Encourage development of vacant and under-utilized property	43.02% 336	25.22% 197	31.75% 248	781
Residential growth should be limited	41.31% 321	23.17% 180	35.52% 276	777
Diversify housing options	38.14% 296	23.71% 184	38.14% 296	776
Allow residential development to be mixed with commercial development along major corridors	28.02% 218	35.73% 278	36.25% 282	778
Increase the density of homes that are permitted in residential areas	16.49% 128	48.97% 380	34.54% 268	776

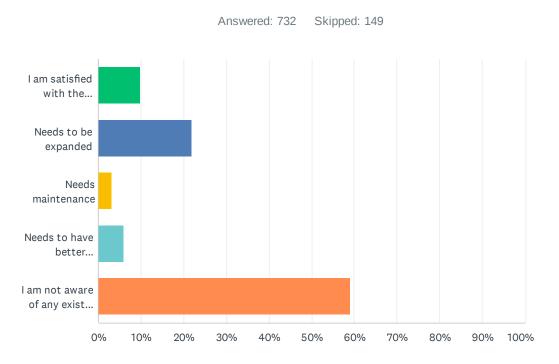
Q13 Do you think North Bryan County and Pembroke need more, less, or the same amount of the following commercial businesses?





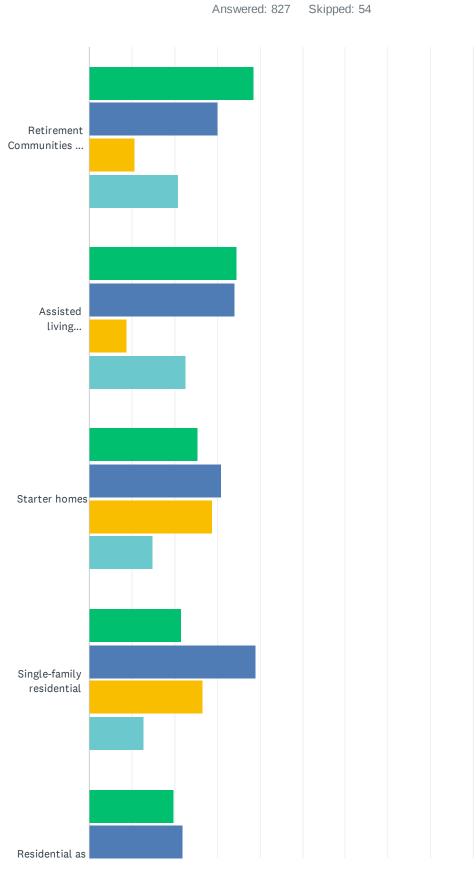
	MORE	SAME	LESS	NO OPINION	TOTAL
Family entertainment	54.57%	10.81%	1.42%	33.20%	
	424	84	11	258	777
Restaurants	53.94%	9.94%	1.81%	34.32%	
	418	77	14	266	775
Retail and shopping	48.13%	15.10%	2.19%	34.58%	
	373	117	17	268	775
Grocery stores	44.33%	19.85%	1.03%	34.79%	
	344	154	8	270	776
Department and Big Box stores	26.97%	16.26%	17.42%	39.35%	
	209	126	135	305	775
Hotels	24.77%	21.79%	12.97%	40.47%	
	191	168	100	312	771

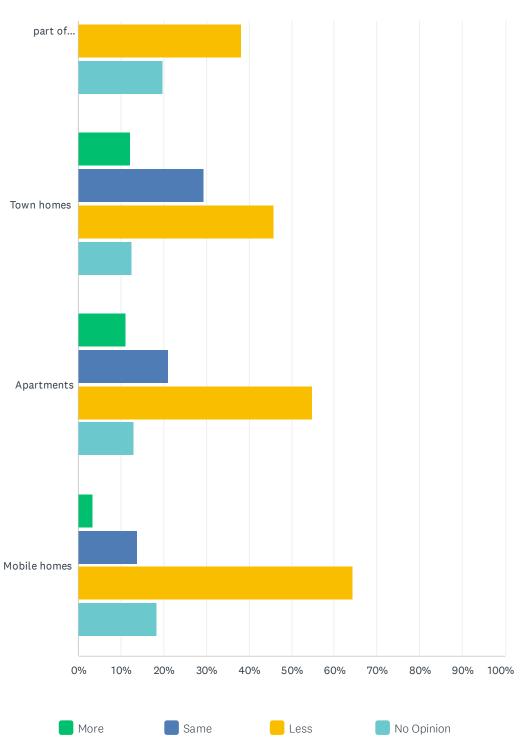
Q14 Which statement best describes your opinion about the existing sidewalk and trail system in North Bryan County and Pembroke?



ANSWER CHOICES	RESPONSES	
I am satisfied with the existing network of sidewalks and trails	9.84%	72
Needs to be expanded	21.86%	160
Needs maintenance	3.14%	23
Needs to have better connectivity	6.01%	44
I am not aware of any existing sidewalk and trail system	59.15%	433
TOTAL		732

Q15 Do you think South Bryan County and Richmond Hill need more, less, or the same amount of the following types of housing?



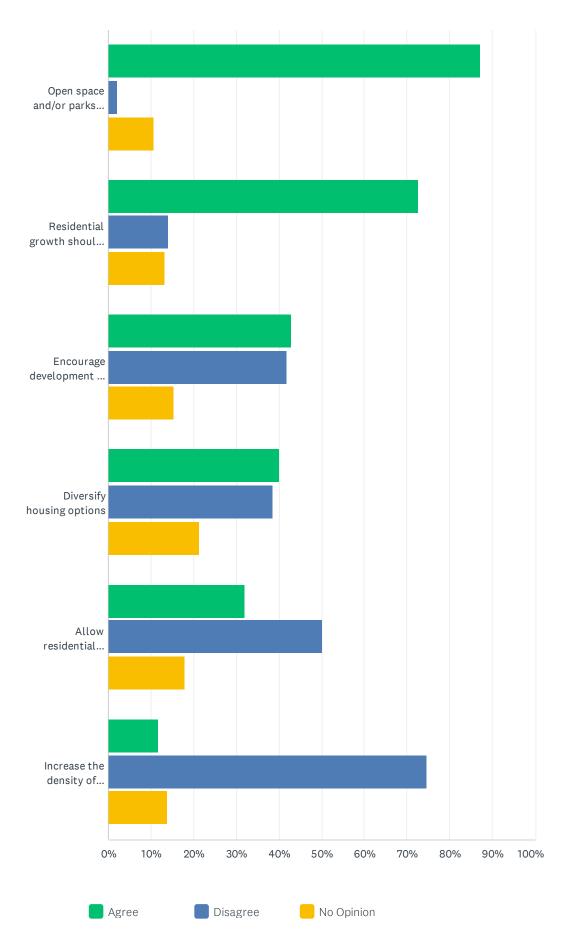


Joint Survey for Bryan County, Richmond Hill, and Pembroke

	MORE	SAME	LESS	NO OPINION	TOTAL
Retirement Communities for those aged 55 and above	38.49% 316	30.09% 247	10.60% 87	20.83% 171	821
Assisted living facilities	34.56% 282	34.07% 278	8.82% 72	22.55% 184	816
Starter homes	25.33% 208	30.82% 253	28.87% 237	14.98% 123	821
Single-family residential	21.56% 177	39.10% 321	26.55% 218	12.79% 105	821
Residential as part of mixed-use developments	19.80% 162	22.00% 180	38.26% 313	19.93% 163	818
Town homes	12.14% 100	29.49% 243	45.87% 378	12.50% 103	824
Apartments	11.08% 91	21.19% 174	54.81% 450	12.91% 106	821
Mobile homes	3.42% 28	13.80% 113	64.47% 528	18.32% 150	819

Q16 Please state whether you agree, disagree, or have no opinion with the following statements on future residential development in South Bryan County and Richmond Hill over the next 20 years.

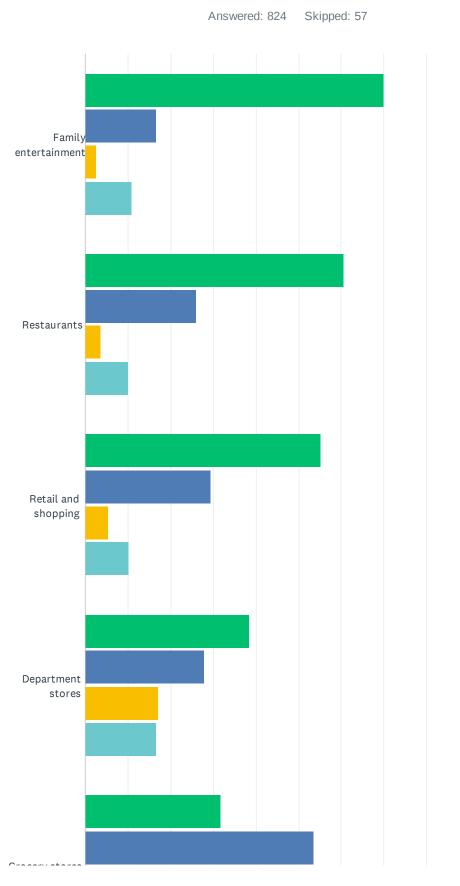
Answered: 821 Skipped: 60

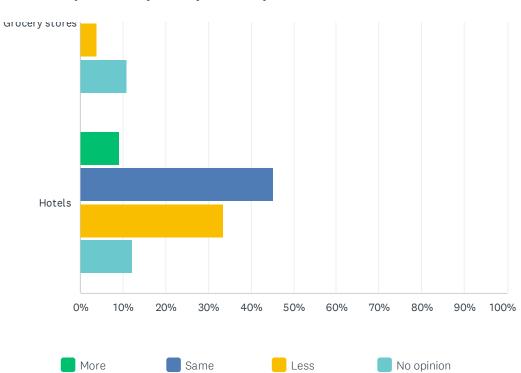


Joint Survey for Bryan County, Richmond Hill, and Pembroke

	AGREE	DISAGREE	NO OPINION	TOTAL
Open space and/or parks should be protected and maintained by the County, particularly in sensitive environmental areas	87.29% 714	2.08% 17	10.64% 87	818
Residential growth should be limited	72.71% 594	14.08% 115	13.22% 108	817
Encourage development of vacant and under-utilized property	42.84% 350	41.86% 342	15.30% 125	817
Diversify housing options	40.02% 327	38.68% 316	21.30% 174	817
Allow residential development to be mixed with commercial development along major corridors	32.07% 262	50.06% 409	17.87% 146	817
Increase the density of homes that are permitted in residential areas	11.63% 95	74.54% 609	13.83% 113	817

Q17 Do you think South Bryan County and Richmond Hill need more, less, or the same amount of the following commercial businesses?

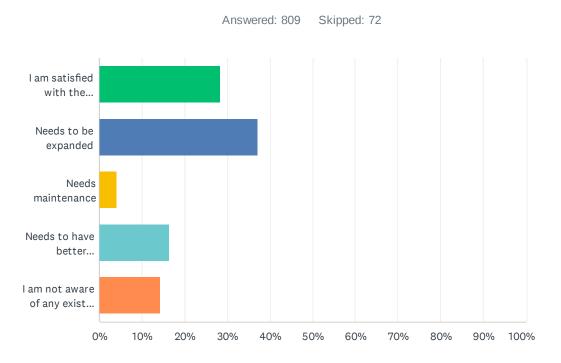




Joint Survey for Bryan County, Richmond Hill, and Pembroke

	MORE	SAME	LESS	NO OPINION	TOTAL
Family entertainment	69.87%	16.65%	2.55%	10.94%	
	575	137	21	90	823
Restaurants	60.58%	25.91%	3.53%	9.98%	
	498	213	29	82	822
Retail and shopping	55.23%	29.32%	5.23%	10.22%	
	454	241	43	84	822
Department stores	38.39%	27.87%	17.11%	16.63%	
	314	228	140	136	818
Grocery stores	31.83%	53.41%	3.90%	10.85%	
	261	438	32	89	820
Hotels	9.25%	45.13%	33.45%	12.17%	
	76	371	275	100	822

Q18 Which statement best describes your opinion about the existing sidewalk and trail system in South Bryan County and Richmond Hill?



ANSWER CHOICES	RESPONSES	
I am satisfied with the existing network of sidewalks and trails	28.31%	229
Needs to be expanded	37.08%	300
Needs maintenance	3.96%	32
Needs to have better connectivity	16.32%	132
I am not aware of any existing sidewalk and trail system	14.34%	116
TOTAL		809

Q19 What do you think is the greatest challenge facing Bryan County in the next 20 years?

Answered: 709 Skipped: 172

Q20 If there is anything else you would like to add, please share in the space below.

Answered: 399 Skipped: 482

Appendix 5 - Adoption Resolution

GMC

RESOLUTION

A RESOLUTION BY THE MAYOR AND COUNCIL OF PPEMBROKE, GEORGIA ADOPTING THE PEMBROKE 2018 - 2028 COMPREHENSIVE PLAN UPDATE

WHEREAS, the City of Pembroke has prepared a 2023 Update to the Comprehensive Plan in accordance with the Rules of the Georgia Department of Community Affairs Minimum standards and Procedures for Local Comprehensive Planning (Chapter 110-12-1), and

WHEREAS, the Mayor and Council of Pembroke conducted a public involvement program to gather information from a cross-section of the community, and

WHEREAS, the City received input from community residents to assist with the establishment of goals, objectives, and strategies to guide the future of the community, and

WHEREAS, Pembroke staff met regularly over the same 12-month period with representatives of other agencies to advise them of the findings to solicit their input in preparing the goals, objectives, and strategies to guide the future of the community, and

WHEREAS, Pembroke staff assembled the recommendations of community stakeholders and prepared such other documents in the Comprehensive Plan format required by the Georgia Department of Community Affairs Minimum Standards and Procedures for Local Comprehensive Planning (Chapter 110-12-1), and

WHEREAS, Chapter 110-12-1 of the Georgia Department of Community Affairs Local Planning Requirements requires that the Mayor and Council of Pembroke approve the document entitled Pembroke 2018 – 2028 Comprehensive Plan Update prior to forwarding it to the Coastal Georgia Regional Commission and the Georgia Department of Community Affairs, and

WHEREAS, the Pembroke 2018 - 2028 Comprehensive Plan Update was prepared according to the Standards and Procedures for Local Comprehensive Planning (Chapter 110-12-1) effective October 1, 2018, and established by the Georgia Planning Act of 1989, and includes the community's certification that consideration was given to both the Regional Water Plan and the Georgia Department of Natural Resources Rules for Environmental Planning Criteria as provided in Section 110-12-1-.02(3) of the above mentioned Standards and Procedures in preparing the Plan,

WHEREAS, on April 21, 2023, the City transmitted the Plan to the CRC and the Georgia Department of Community Affairs for official review; and,

WHEREAS, the Plan has been found by the Georgia Department of Community Affairs to be in compliance with the above-mentioned Minimum Standards and Procedures;

NOW, THEREFORE, BE IT RESOLVED BY THE MAYOR AND COUNCIL OF **PEMBROKE**, GEORGIA, that the Pembroke 2018 - 2028 Comprehensive Plan Update is hereby approved and adopted.

BE IT FURTHER RESOLVED that the City staff be directed to provide a copy of this adoption resolution within seven (7) days of local adoption of the approved Plan to the CRC, and to publicize the availability of the adopted Plan as public information by posting the Plan on the City's website.

ADOPTED this /2[#] day of June, 2023.

Attest:

Christopher Benson, City Administrator (Seal)

Approved:

Judy B. Cook, Mayor