Comprehensive Plan for the Town of Waverly Hall

COMMUNITY AGENDA
2009-2029

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Prepared by
RIVER VALLEY REGIONAL COMMISSION
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Character Area Vision Statements

**Village Green / Parks, Recreation, and Conservation**

**Vision:** Due to the environmental and cultural significances of Waverly Hall’s Parks, Natural and Cultural Resources and its citizenry’s desire to protect those attributes, the Town of Waverly Hall will strive to protect its natural resources, to include State, Federal and local parks, conservation areas, and protected open space including wetlands, floodplains, stream corridors, native flora and fauna, natural buffers, fragile topography, and other significant preserves. The vision includes:

1. Limiting new development to only include agricultural uses, public utilities (such as water/sewer lines), bike/ pedestrian paths, and/or other low impact recreation facilities such as baseball or softball fields.
2. Promoting the use of conservation easements.
3. Promoting areas as passive use, such as tourism and recreational destinations.
4. Widening and construction of roadways should only be done only when absolutely necessary, and with careful designs.
5. Preserving environmentally sensitive areas by setting them aside as public parks, trails, or greenbelts.
6. Utilizing infrastructure availability as a means to steer development away from natural, cultural, and environmentally sensitive areas.
7. Protecting Waverly Hall’s viewsheds.
8. Extending the walking trail from the town center to Thomas B. Perkins Park on SR 85.

**Land Uses or Zoning Categories preferred:** Areas will remain public land uses such as parks, pedestrian trails and public facilities while under ownership of the city. If properties are sold to private land owners, both R-1 and C-1 uses would be considered as a development option.

**Quality Community Objectives for this Area:** Open Space Preservation, Environmental Protection, Heritage Preservation, and Sense of Place.

**Implementation Measures/Strategies:**

1. Conserve, maintain and promote the natural, historic and cultural resources of the Town of Waverly Hall.
   a. Encourage maximum use of the town’s natural resources while maintaining sound environmental protection practices.
   b. Encourage and promote land use and development that respects natural limitation of flood plains, steep slopes, wetlands and limiting soil types.
   c. Encourage the use of flood prone areas for passive recreation and other appropriate open space uses.
   d. Encourage and promote the design and engineering of roads and other facilities to fit, rather than dominate, topography and other site conditions.
2. Conserve, maintain and promote the cultural, historic and natural resources to provide a variety of educational experiences.
   a. Encourage local schools to use these facilities as an outdoor classroom.
   b. Support the development of additional cultural resources that will aid in the understanding of local heritage.
c. Support regional tourism alliances with other counties and cities (such as Ossahatchee Indian Festival and Rodeo) to promote existing and future natural, historic and cultural resources to increase the number of visitors.

d. Conserve, maintain and promote the natural, historic, and cultural resources in order to keep the Town of Waverly Hall an attractive place in which to live, work and play.

e. Discourage the obstruction of scenic views and sites in the Town of Waverly Hall.

3. Promote and Enhance the Outdoor Recreation Industry.
   a. Encourage the development of service facilities to meet the needs of this sector of the economy.
   b. Establish natural habitats for a variety of wildlife.
   c. Develop and promote competitions and festivals targeted to this market.

4. Consider adopting an ordinance known as an Environmental Impact Review that would require analysis of environmental effects of proposed developments with suggested mitigation measures.

5. Consider adopting an Historic Preservation Ordinance.

6. Consider utilizing conservation easements to protect natural resources and open space.

7. Promote environmentally sensitive site design by designing development to protect environmentally sensitive areas, as a means of preventing mass grading and clear cutting.

8. Promote sustainable design for development.

9. Consider creating a Riparian buffer, requiring strips of land along banks of streams and rivers to be set aside from development to protect water quality.

**Agricultural Conservation/ Rural Residential**

**Vision:** This area will consist of large tracts of forested, family-owned land with both hardwood and pine as well as pasture lands for horses and cattle, and are either undeveloped or have a few residential structures. Maintaining rural agriculture and forested property will protect the area’s natural resources as well as maintain the small town charm of Waverly Hall. The goal is to protect forested property while allowing limited residential development located on large tracks to 4+ acres. These areas could also be developed as Conservation Subdivisions, that would protect the existing forested areas, wetlands, streams, steep slope, groundwater recharge areas, and greenfields from mass grading, clear cutting, or other damaging development practices. The overall density would be required to remain within the parameters of the existing zoning code. Existing town infrastructure availability and capacity will be a determining factor in the density of development.

**Land Uses or Zoning Categories preferred:** A-1, conservation subdivision dependent upon available town infrastructure.

**Quality Community Objectives for this Area:** Resource Conservation, Open Space Preservation, Environmental Protection

**Implementation Measures/Strategies:**

1. Maintain rural atmosphere while accommodating new residential development by:
   a. Permitting rural cluster or conservation subdivision design in an effort to protect existing environmental and cultural resources that incorporate significant amounts of open space.
b. Encourage compatible architecture styles that maintain the regional rural character, and should not include “franchise” or “corporate” architecture.
c. Wherever possible, connect to the local and regional network of greenspace and trails, available to pedestrians, bicyclists, and equestrians for both tourism and recreational purposes.
d. Can be designed for greater pedestrian orientation and access, more character with attractive clustering of buildings within the center leaving open space surrounding the center.

**Established Residential**

**Vision:** These are primarily platted and developed residential areas of the Town of Waverly Hall consisting of existing residential areas. These neighborhoods often have a variety of street patterns, high open space, and a high to moderate degree of building separation. While not as compact as Traditional Neighborhoods, these areas still maintain many characteristics of pre-WWII development, such as a connected street grid, and fairly consistent building setbacks and streetscapes. The larger lots sizes make these neighborhoods not as easily accessible to pedestrians, but can still support walking traffic, and alternative means of transportation. The Established Residential areas will have a majority of owner-occupied single-family homes or stick-built homes constructed on-site, and serve as a continuing example of well-maintained, stable neighborhoods. Any additional development within these neighborhoods should adhere to traditional neighborhood design principles by utilizing the existing street patterns and connecting with larger arterial streets, maintaining comparable lot and building sizes, and integrating sidewalks and streetscaping to cater to pedestrian or bike traffic.

Maintain existing development pattern/density, but look to improve subdivision/development by:

1. Foster retrofitting of these areas to better conform with traditional neighborhood development principles.
   a. This includes creating neighborhood focal points by locating schools, community centers, recreational facilities, such as pocket parks, at suitable infill locations within walking distance of residents.
   b. Add traffic calming improvements, sidewalks, and increased street interconnections to improve walk-ability within existing neighborhoods.
   c. Permit accessory housing units to increase neighborhood density and income diversity.

*For further information and images, please see the Character Area Design Appendix.

**Land Uses or Zoning Categories Preferred:** R-1.; Single-family detached units on a minimum of one acre lots.

**Quality Community Objectives for this Area:** Infill Development, Resource Conservation, Open Space Preservation, Environmental Protection and Housing Choices.

**Implementation Measures/Strategies:**

1. Foster retrofitting of these areas to better conform with traditional neighborhood development and conservation design principles by utilizing existing water/sewer infrastructure.
2. Add traffic calming improvements, sidewalks, and increased street interconnections to improve walk-ability within existing neighborhoods.
3. Permit accessory housing units such as garage apartments, or new well-designed, infill residences to increase neighborhood density.
4. Promote strong connectivity and continuity between developments.
5. Establish good vehicular and pedestrian/bike connections to retail/commercial services as well as internal street connectivity; connectivity to adjacent properties/subdivisions, and multiple site access points.
6. Wherever possible, connect to region network of greenspace and trails, available to pedestrians, bicyclists and equestrians for both tourism and recreational purposes.
7. Where feasible retrofit subdivisions to better conform to user sensitive design.
8. Encourage residential infill development that is compatible with the existing neighborhood.
9. Consider adopting design standards or guidelines that ensure that the physical appearance of new development (or improvements to existing properties is compatible with the character of Waverly Hall is built to a high standard has a pleasant appearance.

**Established Residential- Declining**

**Vision:** The established residential declining neighborhoods in the Town of Waverly Hall consist of existing residential areas designed in the same manner as the Established Residential areas, comprising of a variety of street patterns, high open space, and a high to moderate degree of building separation. While not as compact as Traditional Neighborhoods, these areas still maintain many characteristics of pre-WWII development, such as a connected street grid, and fairly consistent building setbacks and streetscapes. The larger lots sizes make these neighborhoods not as easily accessible to pedestrians, but can still support walking traffic, and alternative means of transportation. The Established Residential Declining areas will also have a majority of owner-occupied single-family homes or stick-built homes constructed on-site, however the housing conditions in these areas are worsening due to neglect of property maintenance and lower levels of home ownership.

The decline of neighborhoods should be stopped before it becomes necessary to redevelop the neighborhood. The vision includes:

1. Encouraging new and affordable development that will match typical densities, housing types and styles of older centers of the community.
2. Encouraging infill development on vacant sites.
3. Utilizing sites with existing infrastructure for new development that matches the character of the surrounding neighborhood, in lieu of development on greenfield sites.
4. A well-designed development that blends into existing neighborhoods and promotes housing affordability.
5. Facilities for bicycles and alternative modes of transportation, including special lanes, frequent storage racks, etc. will be included.
6. Sidewalks will be used for easy access to nearby shopping, parks and other areas where residents travel daily.
7. Houses will be located near the street, with front porches that encourage interaction with neighbors.
8. New developments will reflect traditional neighborhood design principles, such as closer orientation to street, streetscaping and pedestrian access to downtown and other commercial areas.
9. The availability of infrastructure will be used to steer development away from areas of natural, cultural, and environmentally sensitive resources.
**Land Uses or Zoning Categories Preferred:** R-1, R-2: Single-family residential detached and attached units on a minimum one acre lot.

**Quality Community Objectives addressed:** Traditional Neighborhood, Transportation Alternatives, Housing Opportunities

**Implementation Measures and Strategies:**
1. Foster retrofitting of the areas to better conform with traditional neighborhood development and conservation design principles by utilizing existing water/serer infrastructure.
2. Establish good vehicular and pedestrian/bike connections to retail/commercial services as well as internal street connectivity, connectivity to adjacent properties/subdivisions, and multiple access points.
3. Strive for the elimination of housing discrimination and promote fair housing practices.
4. Encourage owners of substandard housing units to improve their properties through use of every available means, including providing public technical assistance and seeking state and federal grants including but not limited to CDBS, Section 8, etc.
5. Support enforcement of existing building codes and nuisance ordinances.
6. Consider adopting ordinances to allow for development of accessory housing units such as garage apartments.
7. Consider adopting design standards or guidelines that ensure that the physical appearance of new development (or improvements to existing properties is compatible with the character of Waverly Hall is built to a high standard has a pleasant appearance.

**Town Center**

**Vision:** The Town of Waverly Hall’s Town Center is the focal point for the community with a concentration of activities (general retail, professional office, public and open space uses) easily accessible by pedestrians in surrounding residential neighborhoods, commercial and civic areas. The Town of Waverly Hall will ensure proper management of all developed and undeveloped land, in an effort to improve the usability of the area including improvements to traffic flow, landscaping (bike/pedestrian trails, benches, outdoor lighting), signage, façades, parking, and connectivity. Waverly Hall will have a vibrant and active Town Center that has been fully restored and well maintained. By maintaining the traditional storefronts of the commercial buildings, and promoting businesses to locate on the bottom floor, the area will allow pedestrians to interact with the shops, as well as other members of the community. This area will be a focal point for the Town of Waverly Hall and Harris County, offering a concentration of activities to include general retail, professional offices, live/work loft housing and appropriate public and open space uses, which will all be easily accessible by pedestrians. The Town Center will be an attractive, mixed-use, pedestrian-friendly place where people choose to gather for shopping, dining, socializing and entertainment. The Town Center is the key component to maintaining Waverly Hall’s unique sense of place, and must be protected from architecturally incompatible development. Waverly Hall will protect the Town Center by:
1. Prohibiting “corporate” architecture and promoting turn of the century style architecture to match existing buildings;
2. Regulating signage within the Town Center corridor;
3. Utilizing existing or available parking in Town Center Corridor;
4. Requiring buildings in the Town Center to be architecturally integrated with the site and one another and developed at a scale sufficient in size, bulk and height to provide image identification for the Town Center area and surrounding community;

5. New buildings/commercial structures will be located near street front with parking in rear of buildings in an effort to be more pedestrian friendly and keep the Town Center aesthetically pleasing.

**Land Uses or Zoning Categories Preferred:** C-1, R-1, R-2, Commercial, Single Family detached, Single Family attached.

**Quality Community Objectives for this Area:** Traditional Neighborhoods, Infill Development, Sense of Place, Transportation Alternative, Regional Identity, Open Space Preservation, Environmental Protection, Appropriate Business and Housing Choices.

**Implementation Measures/Strategies:**

1. Encourage attractive streets with signage guiding visitors to Town Center and scenic areas around the community.
   a. Enhance corridor appearance through streetscaping (streetlights, landscaping), sidewalk improvements and sidewalk construction.
   b. Enact design guidelines for new development to include minimal building setback requirements from the street.
   c. Corridors leading to town center must be attractive, where development is carefully controlled to maintain or improve appearances.
   d. Reduce the role and impact of vehicles in the community by employing attractive traffic calming measures along major roadways, and exploring alternative solutions to parking congestion.
   e. Provide basic access for pedestrians and bicycles.
   f. Coordinate land uses and bike/pedestrian facility connections where applicable.
   g. Encourage a mix of residential, commercial uses, and community facilities at small enough scale and proximity to encourage walking between destinations.

2. Support economic development that is compatible with existing businesses and the tourist industry.
   a. Promote and encourage recruitment of a diversity of businesses to provide a broad economic base.
   b. Promote an adequate, efficient, and appropriate mix of goods and services in the Town Center.
   c. Encourage the rehabilitation of storefronts in the Town Center.
   d. Support the location and maintenance of desirable and suitable entertainment activities in the Town Center.
   e. Encourage cultural events, i.e. art shows, small fairs, and other attractions in the Town Center.
   f. Encourage adaptive re-use of historic structures.
   g. Preserve historic and cultural buildings and monuments.
   h. Continue clean-up services in the downtown areas.
   i. Encourage citizens to shop locally.
   j. Make business hours more compatible to fit the needs of local shoppers.

3. Create usable spaces by renovating deteriorating structures and tearing down dilapidated structures (those beyond repair or renovation).
4. Perform a Local Parking Study to determine areas that have parking problems, including analysis of where parking is adequate and where it is in short supply, projections of future parking supply/demand, and review if local programs and policies affecting parking.

5. Sustainable/green design for development; create environmentally-sound and resource-efficient buildings by using an integrated approach to design; promoting resource conservation, energy efficiency, water conservation features.

6. Consider adopting a Historic Preservation Ordinance.

7. Conduct a Specific Study for the Town Center area and adopt community design standards or guidelines.

8. Keep maximum distances for block length and width and/or perimeter to keep the scale of development small and allow for short distances walkable by pedestrians.

9. Look at on-street parking enhancements such as taking advantage of opportunities to add on-street parking to angle parking, converting underused medians, loading areas, etc.

10. Parking bank/inventory long-term parking areas with street signage so that the most convenient parking areas are left for short-term users including visitors and customers to the Town Square area. Encourage property owners to share parking.

**Historic Corridor/ Traditional Neighborhoods**

**Vision:** The Town of Waverly Hall’s Historic Corridor, located along U.S. Highway 208 maintains significant historic features, housing, landmarks, civic and cultural uses. Consisting of several blocks of turn of the century civic buildings, including churches and cemeteries, as well as traditional neighborhoods, this area promotes walkability through its compact development. The residential areas of the Historic Corridor, typically developed prior to WWII, Waverly Hall should aim to preserve the pedestrian orientation, sidewalks, street trees, on-street parking, small regular lots, buildings close to or at the front of property line, low degree of building separation, and businesses well within walking distance, characteristic of historic areas. Maintain existing density and development by:

1. Focus on reinforcing stability by encouraging more homeownership and maintenance or upgrade of existing properties.

2. Vacant properties in the neighborhood offer an opportunity for infill development of new, architecturally compatible housing.

3. Include well-designed new neighborhood activity center at appropriate location, which would provide a focal point for the neighborhood, while also providing a suitable location for a grocery store, hardware store, and similar appropriately-scaled retail establishments serving neighborhood residents.

Strong pedestrian and bicycle connections should also be provided to encourage these residents to walk/bike to work, shopping, or other destinations in the area. This corridor should be preserved to maintain not only the cultural heritage of Waverly Hall, but also to solidify the sense of place that makes Waverly Hall unique.

**Land Uses or Zoning Categories preferred:** R-1, R-2, Single-Family detached, Single-Family attached.

**Quality Community Objectives for this Area:** Sense of Place, Heritage Preservation, Environmental Protection Traditional Neighborhood, Infill Development, Appropriate Business, Housing Choices

**Implementation Measures/Strategies:**
1. Protect historic properties from demolition and encourage rehabilitation with appropriate incentives, including National Register of Historic Places designation, which enables eligibility for tax incentive programs.
2. Historic Properties should be maintained or rehabilitated/restored according to the Secretary of the Interior’s Standards for Rehabilitation.
3. New development in the area should be of scale and architectural design to fit well into the historic fabric of that area.
4. Pedestrian access and open space should be provided to enhance citizen enjoyment of the area.
5. Linkages to local and regional greenspace/trail system should be encouraged as well.
7. Consider utilizing the Design Appendix and Reference guide as a means of controlling development aesthetics within the community.

New Residential/ Traditional Neighborhood Developing

Vision: Vacant, or underdeveloped properties located further from the Town Center, these areas are most susceptible to typical suburban development, characterized by low pedestrian access, varied street patterns, and a high to moderate degree of building separation. The town should consider alternative means, such as infill development or conservation subdivisions, of creating additional housing options without destroying environmental resources, or the sense of place. Conservation Subdivisions would protect the existing forested areas and greenfields from mass grading, clear cutting, or other damaging development practices. The overall density would be required to remain within the parameters of the existing zoning code and available infrastructure. Any infill development should strive to not only utilize the existing street pattern, but also match the existing lot sizes and architecture of surrounding neighborhoods. Areas located within walking distance of the Town Center should consider incorporating higher density residential development to encourage walkability neighborhood connectivity to commercial resources. The vision includes:

1. Sidewalks with street lighting and landscaping to encourage pedestrian access;
2. Street layouts that match those in the older parts of the community and connect to the existing street network; street and building layout will be site sensitive in order to protect existing natural and cultural resources.
3. Well designed development that blends into existing neighborhood development;
4. Developments with mid-block alleys; and
5. Houses located near the street, with large front porches that encourage interaction with neighbors.

Land Uses or Zoning Categories preferred: R-1, R-2: Conservation subdivision, Single-family attached and detached units on a minimum of a one acre lot.

Quality Community Objectives for this Area: Traditional Neighborhood, Infill Development, Sense of Place, Heritage Preservation, Environmental Protection and Housing Choices.

Implementation Measures/Strategies:
1. Promote moderate density, traditional neighborhood style residential subdivisions.
2. New development should aim to blend/connect residential development with schools, parks, recreation, retail businesses and services, linked in a compact pattern that encourages walking and minimizes the need for auto trips within the subdivision.
3. There should be strong connectivity and continuity between each development.
4. There should be good vehicular and pedestrian/bike connections to retail and commercial services, as well as internal street connectivity, connectivity to adjacent properties/subdivisions, and multiple access points.
5. Encourage compatible architecture styles that maintain and reflect the regional rural character, and should not include “franchise” or “corporate” architecture.
6. Connect to regional networks of greenspace and trails, available to pedestrians, bicyclists, and equestrians for both tourism and recreational purposes.
7. Promote street design that fosters traffic calming such as narrower residential streets, on-street parking, and the addition of bicycle and pedestrian facilities.

**Major Highway Gateway Corridor**

**Vision:** This is developed and undeveloped land paralleling both SR 85, and SR 208 that serves as an important entrance or means of access to the Town of Waverly Hall. Gateway Corridor South will extend from the town limits along SR 85 and terminate at the intersection of Blake Dr. The Gateway Corridor North will extend from the intersection of SR 85 and Waverly Circle and will continue north to the town limits. The land adjacent to and fronting SR 85 shall be developed in a manner that is visually pleasing to residents and visitors of Waverly Hall by:

1. Focusing on appearance with appropriate signage and signage control, landscaping and other beautification measures.
2. Managing access to keep traffic flowing; using directory signage to community facilities, developed commerce, streets/state routes and recreational facilities.
3. Retrofitting or mask existing strip development or other unsightly features as necessary.
4. Adding buffer where appropriate between new bike/pedestrian trail and SR 85.
5. Placing new development on property adjacent to SR 85 behind a landscaped buffer.
6. Providing pedestrian/bike trail facilities
7. Providing paved shoulders
8. Unacceptable uses are new billboards

*For additional information and images see the Character Area Design Appendix.

**Land Uses or Zoning Categories Preferred:**

**Gateway Corridor South:** C-1, R-1, R-2, Commercial, Single-family attached and detached units.

**Gateway Corridor North:** C-1, R-1, R-2, Commercial, Single-family attached and detached units.

**Quality Community Objectives for this Area:** Transportation Alternatives, Infill Development, Appropriate Business, Employment Options

**Implementation Measures/Strategies:** Focus on appearance with appropriate signage, landscaping and other beautification measures.

1. Retrofit, connect, or mask existing strip development or other unsightly features as necessary.
2. Maintain a natural vegetation buffer 25 to 50 feet in width along the corridor, depending upon lot size.
a. Ensure all new developments are setback behind the buffer with access roads, shared driveways or inter-parcel road connections providing alternate access to these developments and reducing curb cuts and traffic on the main highways.

3. Encourage landscaping, raised medians to provide vehicular and pedestrian safety, and aesthetics.

4. Provide pedestrian facilities behind drainage ditches or curbs.

5. Provide adequate shoulders for bicycles or emergency breakdown lanes.
   a. Manage access to keep traffic flowing; using directory signage to developments.


7. Consider the development of corridor management plans for US 85 and other major corridors into and out of the Town of Waverly Hall. Overlay districts are used as tools to implement lighting, landscaping, parking, curbcuts, buffers and signs.

8. Consider enacting signage guidelines or ordinances to control the size and character of signage throughout the corridor to encourage cohesive commercial development.

9. Encourage development to expand in a holistic, and integrated matter as a way of complimenting and mimicking the existing character of the corridor.

Other / Special

Vision: These areas of the Town of Waverly Hall include public or semi-public areas with single characteristics such as town hall, fire station, public safety facilities, churches, cemeteries, or others that are not likely to be replicated elsewhere within the community and not likely to change use over the 20-year planning period. Waverly Hall will continue to have a cemetery, parks, and other public buildings and recreational facilities to serve its citizens. Waverly Hall will also seek to provide better land use connectivity between town public facilities and adjacent neighborhoods by creating pedestrian/communities, bike/walking trails, bike access, improving visual appearance, scale of facilities, and landscaping. The vision for these public land uses and/or recreational facilities includes:

1. Landscaped buffers between the roadways and pedestrian walkways will be constructed.

2. Addition of public buildings on appropriate infill sites to serve surrounding neighborhoods.

3. Parks and other recreational facilities will have facilities for bicycles, including bikeways or bike lanes, frequent storage racks, etc. will be added.

4. Parking areas will be landscaped to minimize visual impact on adjacent streets and uses.

5. Cemeteries will have fences and be landscaped.

6. New community facilities will be accommodated by the reuse of existing vacant or under-utilized structures (e.g. commercial centers, office space, and vacant public buildings).

Land Uses or Zoning Categories to be Allowed:
Public/Institutional

Quality Community Objectives addressed:
Transportation Alternatives, Educational Opportunities, Growth Preparedness

Implementation Measures and Strategies:

1. Conserve, maintain and promote existing recreation areas, while encouraging the use of flood prone areas for additional passive recreation and other appropriate open space uses.

2. Encourage and support the development of a Harris County and Waverly Hall Recreational Program that will provide opportunities for both passive and active recreational activities.
3. Encourage maximum use of natural resources, while maintaining sound environmental protection practices by encouraging and promoting land uses and development that respects the natural limitations of flood plains, steep slopes, wetlands and soil types.
4. Encourage and promote the design and engineering of roads and other facilities to fit, rather than dominate, topography and other site conditions, as well as providing for timely maintenance and improvements.
5. Improve and extend the street and highway system to promote safe, efficient and well-maintained access to property in the county and the Town of Waverly Hall and on through routes for local and regional travelers.
6. Support and encourage the addition of bicycle lanes whenever streets are repaved and it is economically feasible.
7. Encourage and support the provision of educational opportunities by supporting the activities of the Harris County School System to educate the children of Harris County, the expansion of Adult Education opportunities in Harris County and Waverly Hall, and the expansion of library services.
8. Support and encourage the provision of recreational opportunities for the residents of Waverly Hall.
The Town of Waverly Hall
Final Issues and Opportunities

**Population**

**Issues**
- Providing infrastructure for a growing population (water, sewer, transportation, etc.)
- Paying for growth
- Increasing property values and potentially increasing taxes

**Opportunities**
- Expanding population base
- Expanding tax base from new residential, commercial and industrial growth
- Expanding local job opportunities
- Expanding community investment

**Economic Development**

**Issues**
- Business/Job Diversification.
- No Business and Retention Plan.
- Lack of local incentives to attract businesses.
- Lack of Public Transportation.
- Lack of Continuing Education Opportunities within the town. Residents must drive to Columbus, West Point or LaGrange for secondary education.

**Opportunities**
- Low cost housing.
- Implementing additional public facilities necessary for development.
- Educational Opportunities – excellent K-12 school system.
- Retail/commercial opportunities due to Kia and supplier locations.
- Downtown Revitalization programs such as those offered by the Department of Community Affairs and the Georgia Municipal Association.

**Housing**

**Issues**
- Lack of available housing.
- Small Areas of Vacant/Deteriorating Structures
- Balancing housing cost with housing quality.

**Opportunities**
- Construction of additional affordable/adequate housing.
- Diversify housing mix from predominantly single-family site built housing units to quality single-family attached (town house, condominiums).
- Create housing communities in comparison to housing developments
- Retrofit existing housing areas.
• Maintain high level of home ownership opportunities.
• In-fill development

**Natural and Cultural Resources**

**Issues**
• The Town of Waverly Hall has several small streams with 100 year flood zone and small pockets of wetlands associated with many of those stream segments. These streams and wetlands are located throughout town. Floodplain and wetland integrity needs to be maintained by limiting development in these areas and maintaining appropriate buffers.
• Waverly Hall has a concentration of steep slopes in the northern area of Town. These slopes range from 15% to greater than 25%. Development in these areas with slopes 15% to 25% needs to be limited. Development does not need to occur in areas with slopes greater than 25%.
• The Town of Waverly Hall draws it water from a well system. Areas around wells need protection from development.
• Management planning for significant community resources is needed.
• There is no on-going and active education about resource conservation and protection for the public, local elected officials, developers, economic developers, etc.
• Make sure the public has adequate access to community resources.
• The Town of Waverly Hall has not adopted a historic preservation ordinance.
• The community has to identify abandoned and potentially contaminated properties.

**Opportunities**
• The Town of Waverly Hall has many historic resources located in close proximity to each other which have a high level of historic integrity. These would be appropriate for inclusion in a locally, state, and nationally designated historic district.
• The Town of Waverly Hall should develop more means of protecting significant resources.
• Actively educate the public, local elected officials, developers, economic developers, about resource conservation and protection.
• Improve, enhance, and promote the Town of Waverly Hall’s natural and cultural resources.
• Guide new development away from important resources to conserve resources and minimize waste.
• Strengthen and enforce resource protection regulations.
• Set aside environmentally sensitive areas of the community, such as stream banks, floodplains, or steep hillsides from development.
• Encourage or require best management practices as part of the development process.
• Adopt appropriate site design guidelines for developing on sensitive areas (e.g. steep slopes, wetlands).

**Community Facilities**

**Issues**
• Meeting the service demands of population growth in The Town of Waverly Hall. With expected growth the demand for public services will increase. Careful planning will be required to ensure adequate services are available over the next twenty (20) years.
• Storm water management.
Opportunities

- Water and sewer systems provide needed infrastructure for meaningful infill development and revenue opportunities.
- Water lines are currently in place in 100 percent of the town. Growth means adding customers to the existing system which should increase water revenues.
- Growth provides an opportunity to look at various fees, (impact fees, subdivision review fees or service tax districts) to compensate for new growth.
- Assess available public space and determine what needs expansion, renovation or closure.
- Adequate highway system.

**Intergovernmental**

Issues

- Water availability and impact of development on local and regional systems
- Cost of transportation and development of mass transit in areas outside of Columbus/Muscogee County
- Lack of desire of town and county citizens to actively participate in regional transportation planning efforts

Opportunities

- With projected growth for area counties and cities an opportunity exists for communities to develop stronger working relationships and to share resources when necessary.
- The Service Delivery Strategy will need to be updated as part of the Comprehensive Plan process.

**Transportation**

Issues

- Expanding existing bike/pedestrian trails to encompass the entire Town of Waverly Hall in order to create land use connectivity.
- Controlling development/signage and managing traffic flow along SR 85.
- Retrofitting neighborhoods with sidewalks

Opportunities

- Metra Bus Service to Harris County
- Creating a Walk/Bike First community
- Creating pedestrian and vehicular Gateways into the Town of Waverly Hall

**Land Use**

Issues

- Protecting natural and cultural resources
- Limited number of dilapidated structures that need attention
- If any brownfields exist; connect developers to the federal and state incentives for cleaning up brownfields sites.
- Encroachment of non-compatible land use in historic areas.
- Land use mix is heavily favored towards residential and commercial use. There is a need to further diversify land use base.
- Protect existing open space and create open space in new developments

**Opportunities**

- Vacant land inside town limits can be reserved for mixed development including single-family attached residential growth and commercial growth. Include adequate space for the growth of employment-related uses within the Future Land Use Plan/Development Map
- Encourage traditional neighborhood development. Traditional neighborhoods should be required when developing adjacent to or within a historic district
- Protect natural resources within developments. Promote the use of the conservation subdivision ordinance. Adopt a stream buffer ordinance and create an incentive to create greenway connections.
- Potential exists to create a very desirable development pattern.
# Waverly Hall: Short Term Work Program Update

## Community Facilities

<table>
<thead>
<tr>
<th>Activity</th>
<th>Years</th>
<th>Responsible Party</th>
<th>Cost Estimate</th>
<th>Funding Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Consider developing a Capital Improvements Program that supports current and future growth.</td>
<td>2010, 2011</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Consider developing a sidewalk ordinance that requires all new development to provide user friendly walkways.</td>
<td>2010, 2011</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Consider creating a street tree ordinance that requires new development to plant shade bearing trees appropriate to climate.</td>
<td>2011, 2012</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall</td>
</tr>
</tbody>
</table>

## Economic Development

<table>
<thead>
<tr>
<th>Activity</th>
<th>Years</th>
<th>Responsible Party</th>
<th>Cost Estimate</th>
<th>Funding Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Work with Harris County to expand Entrepreneurial Friendly designation in an effort to create a business and retention program and entrepreneur support program.</td>
<td>2009, 2010</td>
<td>Harris County, Waverly Hall</td>
<td>$500,000</td>
<td>Harris County, Waverly Hall Chamber of Commerce</td>
</tr>
<tr>
<td>Increase local job opportunities which will require less access to transportation by infilling existing urban areas and creating job opportunities in those areas by continuing the development of desired commercial/recreational facilities.</td>
<td>2009, 2010</td>
<td>Waverly Hall</td>
<td>$500,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Develop a business and retention plan.</td>
<td>2010, 2011</td>
<td>Waverly Hall</td>
<td>$5,000</td>
<td>Waverly Hall Chamber, Waverly Hall Chamber</td>
</tr>
<tr>
<td>Support Harris County efforts to work with Columbus State University and other secondary education providers to develop Continuing Education Opportunities within the county. Residents must drive to Columbus, West Point or LaGrange for secondary education.</td>
<td>2009, 2010, 2011, 2012, 2013</td>
<td>Harris County, Waverly Hall</td>
<td>$1,000 annually</td>
<td>Harris County, Waverly Hall</td>
</tr>
<tr>
<td>Continue to support primary educational</td>
<td>2009, 2010</td>
<td>Harris County, Waverly Hall Chamber</td>
<td>$2,000</td>
<td>Harris County</td>
</tr>
</tbody>
</table>
opportunities – excellent K-12 school system. | 2011, 2012, 2013 | Harris County School Board | annually | School Board
---|---|---|---|---
Use ongoing educational opportunities to attract and enhance a diverse and educated workforce. | 2009, 2010, 2011, 2012, 2013 | Harris County, Harris County School Board, Waverly Hall | $10,000 | Harris County, Harris County School Board, State grants
Continue to work with Harris County and Waverly Hall Chamber of Commerce to promote tourism in Harris County | 2009, 2010, 2011, 2012, 2013 | Harris County, Harris County Chamber, Waverly Hall, Waverly Hall Chamber | $5,000 | Harris County, Harris County Chamber, Waverly Hall Chamber, Waverly Hall
Strive to connect with the surrounding region for economic stability and stimulus by promoting businesses that process local agricultural products | 2013 | Waverly Hall | $2,500 | Waverly Hall
Aim to diversify the job base in the community to provide greater stability to the local economy. | | | | Waverly Hall

### Housing

<table>
<thead>
<tr>
<th>Activity</th>
<th>Responsible Party</th>
<th>Cost Estimate</th>
<th>Funding Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Consider redevelopment options for small areas (pockets) of deteriorating structures.</td>
<td>Waverly Hall</td>
<td>$500,000</td>
<td>Waverly Hall, State Grants (CDBG, CHIP)</td>
</tr>
<tr>
<td>Decrease the jobs-housing imbalance by increasing job opportunities in Harris County and Pine Mountain and by balancing housing cost with housing quality.</td>
<td>Harris County and cities</td>
<td>$500,000</td>
<td>Harris County, cities and State grants</td>
</tr>
<tr>
<td>Utilize existing zoning and subdivision ordinances or develop new ordinances to create housing communities including single-family, detached housing mix in comparisons to housing developments and to retrofit existing housing areas when possible.</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Continue to implement code enforcement program with Harris County.</td>
<td>Harris County, Waverly Hall</td>
<td>$100,000 a year</td>
<td>Harris County, Waverly Hall</td>
</tr>
<tr>
<td>Seek out grant opportunities and support that could provide assistance and/or aid to households with special needs</td>
<td>Waverly Hall</td>
<td></td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Ensure that the community has sufficient housing options available for a range of income levels.</td>
<td>Waverly Hall</td>
<td></td>
<td>Waverly Hall</td>
</tr>
</tbody>
</table>

### Land Use

<table>
<thead>
<tr>
<th>Activity</th>
<th>Responsible Party</th>
<th>Cost Estimate</th>
<th>Funding Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inventory potential brownfield sites; connect property owners to the Federal and State incentives for cleaning up brownfields. Educate public on brownfields and greyfields.</td>
<td>Waverly Hall</td>
<td>$2,500</td>
<td>Waverly Hall, EPD</td>
</tr>
<tr>
<td>Protect historic areas and structures from non-compatible land uses. Evaluate impact on said areas and structures during the zoning/subdivision review process.</td>
<td>Waverly Hall</td>
<td>$1,000 annually</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Consider developing ordinances such as overlay districts to regulate the aesthetics of</td>
<td>Waverly Hall</td>
<td>$2,500</td>
<td>Waverly Hall, EPD</td>
</tr>
</tbody>
</table>
Consider developing traditional neighborhood development/conservation subdivision development ordinances. Use when developing adjacent to or within a historic district, cultural resources or areas with significant natural resources. Use conservation subdivisions or traditional neighborhood type developments to protect open space and create green way connections.

<table>
<thead>
<tr>
<th>Activity</th>
<th>Years</th>
<th>Responsible Party</th>
<th>Cost Estimate</th>
<th>Funding Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Promote in-fill development opportunities in existing Waverly Hall subdivisions. Develop a vacant land inventory to aide with infill development for residential and commercial properties. Expand and appropriately locate commercial land use in Waverly Hall.</td>
<td>2011</td>
<td>Waverly Hall</td>
<td>$2,500</td>
<td>Waverly Hall, Harris County Chamber of Commerce, Waverly Hall Chamber</td>
</tr>
<tr>
<td>Consider developing a guidebook that illustrates the type of new development wanted in Waverly Hall.</td>
<td>2011, 2012</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall, Harris County</td>
</tr>
<tr>
<td>Consider developing a citizen education program to allow all interested parties to learn about development processes in our town.</td>
<td>2013</td>
<td>Waverly Hall, Harris County</td>
<td>$10,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Pursue more effective water conservation and aqua-culture techniques, resource conservation and protection in the town. Look to develop landscaping measures that require drought resistant plants, or measures to promote water saving appliances or other water conservation techniques.</td>
<td>2011</td>
<td>Waverly Hall</td>
<td>$2,000</td>
<td>Waverly Hall, DNR</td>
</tr>
<tr>
<td>Continue to enforce zoning ordinance and subdivision regulations</td>
<td>2009, 2010, 2011, 2012, 2013</td>
<td>Waverly Hall</td>
<td>$50,000</td>
<td>Waverly Hall, Harris County</td>
</tr>
<tr>
<td>Encourage new residential development to follow the pattern of the original town by utilizing the existing street grid while aiming to achieve a walkable pedestrian friendly development.</td>
<td></td>
<td>Waverly Hall</td>
<td></td>
<td>Waverly Hall</td>
</tr>
</tbody>
</table>

### Natural and Historic Resources

<table>
<thead>
<tr>
<th>Activity</th>
<th>Years</th>
<th>Responsible Party</th>
<th>Cost Estimate</th>
<th>Funding Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Waverly Hall has waterways and wetlands. Waterways of importance and their associated wetlands include the Turkey Creek and Mountain Oak. Waterway and wetland integrity needs to be maintained by limiting development in these areas and maintaining appropriate buffers. Management planning for significant community natural and cultural resources is needed. Continue enforcement of existing state and local regulations. Consider developing a conservation sub. Ordinance to help protect valuable resources and guide development away from important resources.</td>
<td>2009, 2010, 2011, 2012, 2013</td>
<td>Waverly Hall</td>
<td>$10,000</td>
<td>Waverly Hall, DNR (State grants)</td>
</tr>
<tr>
<td>Waverly Hall has identified historic resources but does not have a Historic Preservation ordinance or a Historic Preservation Commission. Consider</td>
<td>2013</td>
<td>Waverly Hall</td>
<td>$2,500</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Activity</td>
<td>Years</td>
<td>Responsible Party</td>
<td>Cost Estimate</td>
<td>Funding Source</td>
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<tr>
<td>----------</td>
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</tr>
<tr>
<td>Waverly Hall should consider starting an organized tree-planting campaign in public areas.</td>
<td>2011, 2012</td>
<td>Waverly Hall</td>
<td>$2,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>The City of Waverly Hall should consider starting a tree preservation and tree re-planting ordinance for all new development.</td>
<td>2012</td>
<td>Waverly Hall</td>
<td>$2,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Encourage resource management planning in new development to locate in suitable locations in order to protect/enhance/promote natural resources, environmentally sensitive access, historic areas, archaeological or cultural resources from encroachment by:</td>
<td>2011</td>
<td>Waverly Hall, Harris County</td>
<td>$5,000</td>
<td>Waverly Hall, Harris County</td>
</tr>
<tr>
<td>Identify potential water pollution problems and solutions</td>
<td>2013</td>
<td>Waverly Hall</td>
<td>$20,000</td>
<td>Waverly Hall, DNR</td>
</tr>
<tr>
<td>Look at regulations and/or adopt appropriate site design guidelines that set aside, protect, or minimize environmentally sensitive areas such as stream-banks, steep slopes, wetlands, etc.</td>
<td>2012</td>
<td>Waverly Hall</td>
<td>$2,500</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Develop a Greenspace Plan and actively work to preserve greenspace.</td>
<td>2012</td>
<td>Waverly Hall</td>
<td>$10,000</td>
<td>Waverly Hall, DNR</td>
</tr>
<tr>
<td>Consider developing ordinances and design guidelines to compliment our historic areas and match our existing architecture</td>
<td>2012</td>
<td>Waverly Hall</td>
<td>$1,500</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Consider working with state or national land conservation programs to establish a program that would preserve environmentally sensitive areas in the community.</td>
<td>2012</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall</td>
</tr>
</tbody>
</table>

### Transportation

<table>
<thead>
<tr>
<th>Activity</th>
<th>Years</th>
<th>Responsible Party</th>
<th>Cost Estimate</th>
<th>Funding Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Consider developing a corridor management plan and adopting overlay districts to create pedestrian and vehicular gateways by controlling development/signage and maintaining traffic flow along major arterials, such as SR 208 and SR 85.</td>
<td>2011</td>
<td>Waverly Hall</td>
<td>$1,500</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Consider creating an ordinance or modify</td>
<td>2012</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Description</td>
<td>Year</td>
<td>Funding Body</td>
<td>Amount</td>
<td>Responsible Party</td>
</tr>
<tr>
<td>----------------------------------------------------------------------------</td>
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<td>-----------------------------------</td>
</tr>
<tr>
<td>existing ordinances to require new development to connect with existing development through a street network, not a single entry/exit.</td>
<td>2013</td>
<td>Waverly Hall</td>
<td>$11,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Lack a good network of sidewalks to allow people to walk to a variety of destinations. Consider adding to the existing sidewalks system.</td>
<td>2012</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Waverly Hall should consider a policy requiring that newly built sidewalks connect to existing sidewalks wherever possible.</td>
<td>2009, 2010, 2011, 2012, 2013</td>
<td>Waverly Hall</td>
<td>$1,000</td>
<td>Waverly Hall</td>
</tr>
<tr>
<td>Create a Walk/Bike First Community attitude by promoting walking and bicycling. Expand existing bike/pedestrian trail routes to create land use connectivity.</td>
<td>2011</td>
<td>Waverly Hall, Harris County</td>
<td>$5,000</td>
<td>Waverly Hall, Harris County, GDOT, DCA</td>
</tr>
<tr>
<td>Develop a bicycle/pedestrian plan to compliment the redevelopment of the Georgia Southwestern bike/pedestrian/utility corridor and other Harris Bike Routes. Harris Bike Plan should compliment regional bike plan and connect local trails with State designated bike rails.</td>
<td>2011</td>
<td>Waverly Hall, Harris County</td>
<td>$5,000</td>
<td>Waverly Hall, Harris County, GDOT, DCA</td>
</tr>
<tr>
<td>Community Facilities</td>
<td></td>
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<td></td>
</tr>
<tr>
<td><strong>Activity</strong></td>
<td><strong>Status</strong></td>
<td><strong>Explanation</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Implement the Streetscape and Landscape Plan for the commercial core area</td>
<td>Completed</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Construct a new Government Services Center</td>
<td>Completed</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Complete the rehabilitation of the town gymnasium</td>
<td>Completed</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Complete the town water upgrades</td>
<td>Underway</td>
<td>Ongoing activity.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Continue implementation of the façade improvement program</td>
<td>Completed</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Complete the sewage project</td>
<td>Completed</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Continue to work with the County on securing a full-time fire department</td>
<td>Underway</td>
<td>Still looking at creating a fire department. Coordinate for and keeping a volunteer staff.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Continue to work with the County on securing a satellite EMS facility in the area</td>
<td>Completed</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Refurbish the Town’s two water tanks</td>
<td>Completed</td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>Economic Development</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Activity</strong></td>
<td><strong>Status</strong></td>
<td><strong>Explanation</strong></td>
</tr>
<tr>
<td>Continue to support the Waverly Hall Chamber of Commerce by lending assistance when possible</td>
<td>Underway</td>
<td>Ongoing activity</td>
</tr>
<tr>
<td>Continue to support the Waverly Hall Tourism Association</td>
<td>Underway</td>
<td>Ongoing activity</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Housing</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Activity</strong></td>
<td><strong>Status</strong></td>
<td><strong>Explanation</strong></td>
</tr>
<tr>
<td>Address substandard housing units in the town</td>
<td>Not Completed</td>
<td>Project priority moved back due to private sector property renovations. Very few properties in Pine Mountain that need rehabilitation.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Land Use</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Activity</strong></td>
<td><strong>Status</strong></td>
<td><strong>Explanation</strong></td>
</tr>
<tr>
<td>Develop a greenspace plan for the town</td>
<td>Not Completed</td>
<td>Council will reconsider upon adoption of new plan.</td>
</tr>
<tr>
<td>Review and update the Comprehensive Plan</td>
<td>Underway</td>
<td>Submitted to DCA in 2009</td>
</tr>
<tr>
<td>Review Zoning Ordinance</td>
<td>Not Completed</td>
<td>After Comp Plan Completion</td>
</tr>
<tr>
<td>Review Subdivision Regulations</td>
<td>Not Completed</td>
<td>After Comp Plan Completion</td>
</tr>
<tr>
<td>Review Sign Ordinance</td>
<td>Completed</td>
<td></td>
</tr>
<tr>
<td>Adopt and enforce buffer requirements along roadways</td>
<td>Not Completed</td>
<td>Town Council will reconsider after completion and adoption of 2009 Comp Plan</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Natural and Historic Resources</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Activity</strong></td>
<td><strong>Status</strong></td>
<td><strong>Explanation</strong></td>
</tr>
<tr>
<td>Work with the region to implement the Regional Strategy dealing with</td>
<td>Underway</td>
<td>Working with area governments on water quality issues</td>
</tr>
<tr>
<td>TMDL/Water Quality issues</td>
<td>Implementation Policies</td>
<td>Economic Development</td>
</tr>
<tr>
<td>--------------------------</td>
<td>------------------------</td>
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</tr>
<tr>
<td>Encourage property owners to pursue National Register listings of eligible properties</td>
<td>The Town of Waverly Hall established and adopted the following policies to provide ongoing guidance and direction for its local officials. The following policies provide a basis for which decisions are to be made for the implementation of the Comprehensive Plan, the Community Vision and to appropriately address the Community Issues and Opportunities.</td>
<td>Steer economic development that will aid the Town of Waverly Hall in becoming more self-sufficient, including offering all needed and desired services locally, as well as increasing local job opportunities.</td>
</tr>
<tr>
<td>Underway, yearly activity</td>
<td>Housing</td>
<td>Recruit a diversity of businesses to provide a broad economic base.</td>
</tr>
<tr>
<td>Done privately, with RDC assistance</td>
<td>• Eliminate substandard housing conditions in the Town of Waverly Hall.</td>
<td>Promote an adequate, efficient and appropriate mix of commercial and service providers in the Town Center and other appropriately defined areas.</td>
</tr>
<tr>
<td>Identify and map wetlands</td>
<td>o Offer appropriate community support and encouragement as well as direct and indirect actions of free market activities, such as development spurred by population growth.</td>
<td></td>
</tr>
<tr>
<td>Completed</td>
<td>o Support continued improvements of existing housing conditions through available public and private means.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Seek available funding such as housing improvement grants.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Conserve existing housing stock, as much as is reasonably possible, through rehabilitation.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Make the necessary improvements and repairs to substandard housing units that are within repair.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Continue to support enforcement of existing building codes and nuisance ordinances.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Promote the removal of deteriorating unoccupied structures that are potential fire and health hazards, as well as housing for illegal activities.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Support the enforcement of an ordinance that will require owners of deteriorating unoccupied structures to demolish or remove the structure or be fined an amount sufficient enough to cover the cost for the town to demolish or remove the structure.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>• Ensure affordable appropriate housing opportunities.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Encourage mixed-use developments in appropriately defined areas.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Promote fair housing practices.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>• Increase home ownership throughout the town.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Increase opportunities for low-to-moderate income families to become homeowners.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>o Promote affordable housing.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>• Develop housing where adequate infrastructure already exists or can be economically provided.</td>
<td></td>
</tr>
</tbody>
</table>
Consider costs as well as benefits in making decisions on proposed economic development projects.
Consider the employment needs, skill levels and qualifications of the existing population in making decisions on proposed economic development projects.
Support economic development that is compatible with existing businesses and the tourist industry.
- Support programs for the retention, expansion and creation of businesses that stimulate the community’s economy, and are an appropriate fit to the town while maintaining the town’s character.
  - Encourage citizens to shop locally.
    - Ensure convenient business hours to best accommodate local citizens.
    - Encourage merchants to sell items of necessity and those which are bought most frequently.
    - Encourage merchants to sell items which are unique to the Town of Waverly Hall and/or the State of Georgia.
- Consider impacts on infrastructure and natural resources while making decisions on economic development projects.
  - Encourage reinvestment in declining and/or existing neighborhoods and vacant and/or underutilized sites and buildings in preference to new economic development projects in previously undeveloped areas in the community.
  - Encourage the rehabilitation of storefronts in the Town Center.

**Intergovernmental Coordination**
- Seek opportunities to share services and facilities with the surrounding jurisdictions when mutually beneficial.
  - Work collaboratively with nearby jurisdictions on developing solutions for shared regional issues such as public transportation and medical services.
- Engage in cooperative planning with surrounding governments, county and city.
  - Consult with surrounding jurisdictions or public entities when making decisions that are likely to have an impact on them.
  - Offer input to other public entities in the area as they consider any decisions that could impact the community or plans for future development.
- Continue to engage in cooperative planning between the local government and local school board.
  - Encourage the use of schools as community facilities.
  - Encourage school location decisions that support the community’s overall growth and development plans.
  - Encourage and support the activities of the Harris County School Board to educate the children and adults of the town.
  - Encourage and support literacy and adult education programs, as well as job training.
  - Work cooperatively with Harris County High School and social service providers to reduce the high school drop-out rate.

**Natural and Cultural Resources**
- The protection and conservation of town resources is vital to the decision-making process for future growth and development.
o Encourage new development to locate in suitable locations in order to protect natural resources, environmentally sensitive areas, flora and fauna, historic areas, and archaeological or cultural resources from encroachment.

o Consider the potential impacts on air and water quality in making decisions about new developments and transportation improvements.

o Steer new development away from sensitive natural resource areas through careful planning of infrastructure networks.

o Ensure that conditions for the protection of natural and historic resources are included in the town’s zoning ordinance.

o Protect sensitive plant and animal habitats, scenic views and sites, and significant historic and archaeological resources through the enactment of appropriate county ordinances and resolutions.

o Promote respectful and responsible usage of natural and historic resources.

**Community Facilities and Services**

- Encourage the development and expansion of educational and recreational opportunities for all citizens.
  - Encourage and support the expansion of services, such as the local library.

- Encourage development where adequate infrastructure already exists or can be economically provided.
  - Encourage development on sites with existing water and sewer services.
  - Encourage water and sewer system extensions that support new development in areas appropriate for such activities by reason of policy, public health and safety, or the welfare of residents and employees.
  - Encourage revitalization of vacant or under-utilized buildings.

- Encourage development and expansion of public facilities, services, and commercial development to stimulate the local economy.

- Ensure that an adequate and appropriate level of essential public and private community services and facilities are provided in support of the Town of Waverly Hall’s residents, commerce and industry.
  - Develop and maintain water and sewer system maintenance programs to increase efficiency and operational longevity.
  - Seek state and regional grants to maintain existing town infrastructure.

**Land Use**

- Ensure that all town decisions on new development will contribute to, not take away from, the community’s character and sense of place.
  - Discourage incompatible land uses to adjacent and nearby property.
  - Encourage safe, efficient, and aesthetically pleasing developments.

- Encourage development that is considerate of historic areas, sense of place, and the overall setting of the community.
  - Encourage and promote road and facility designs that compliment rather than dominate topography and other site conditions.

- Preserve and maintain agricultural and sensitive areas.
  - Prohibit locating a solid waste landfill, handling, or disposing hazardous waste within the town.
Promote a balanced and efficient use of land that is appropriate with the resource base, as well as the health, safety and welfare of the town’s residents.

Continue to implement construction practices that are designed to minimize soil erosion and sedimentation.

**Transportation**

- Develop new roadways and improve existing roadways to ensure appropriate design.
  - Encourage the use of context sensitive design considerations, and enhance our community’s aesthetics while minimizing the environmental impact.
- Develop new roadways and improve existing roadways to ensure that design accommodates multiple functions, including pedestrian facilities, parking, bicycle routes, and public transit (where applicable).
  - Support and encourage the addition of bicycle lanes as streets are repaved and when it is economically feasible.
- Support the continued development of a community-wide pedestrian/bike/golfcart path network.
  - Provide for the safe and efficient movement of citizens throughout the Town of Waverly Hall.
  - Create bike paths and walking/golfcart trails between public facilities such as the public safety center and the town center.
- Maintain minimal conflicts between local and through traffic.
  - Employ traffic calming measures along major highways.
  - Ensure that excessive vehicular traffic will not harm the peaceful nature of the community and residential areas.
  - Provide for timely maintenance, repairs and improvements of streets and highways.
  - Encourage landscaping and sign control along the Town of Waverly Hall’s major corridors.
  - Seek to improve the parking situation in the Town Center.
**Design Appendix**

**DESIGN EXAMPLES**
- Historic Commercial Facades .......................................................... 3
- Commercial Development Site Plan ...................................................... 4
- Mixed-Use Development Site Plan ....................................................... 5
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**ADDITIONAL IMAGES**
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- Figure 2: Conventional vs. Conservation Subdivision ............................ 13
- Figure 3. Mixed-Use Development ....................................................... 14
Description: The architectural character of new commercial development should mimic the characteristics of the existing architectural fabric of the downtown. Maintaining traditional storefronts promotes walkability within the community by inviting pedestrians to interact with the shops, as well as other pedestrians. The inclusion of awnings as part of the façade allows for variety and signage along the downtown, while providing some protection from the elements. Street trees also protect pedestrians from the elements by providing shade while helping to create a more attractive and comfortable pedestrian environment. The new buildings could be either single or multiple stories, but should include architectural features typical of the turn of the century style and meet the City of Waverly Hall’s lot coverage and neighborhood requirements.

See Figure 1: Façade detail in Additional Images section.

Implementation Measures:

1. Adopt Design Standards or Guidelines to ensure that the physical appearance of new development (or improvements to existing properties) is compatible with the character of the City of Waverly Hall is built to a high standard, and has a pleasant appearance. These standards provide a basis for local planning and zoning boards to evaluate proposals, and also provide guidance to developers, property owners and businesses.

2. Create a Design Review process that reviews architecture, aesthetics, and site characteristics of new development to achieve compatibility with existing development and maintain community character.

3. Perform a Local Parking Study to determine areas that have parking problems, including analysis of where parking is adequate and where it is in short supply, projections of future parking supply/demand, and review if local programs and policies affecting parking.

Appropriate Character Areas: Town Center, Gateway Corridor, Historic Corridor
Description: In this site plan, the buildings are located close to the street to invite and promote pedestrian interaction. This arrangement allows patrons to choose between vehicular and alternative means of transportation, by making the building, not the parking lot, the focus. The majority of parking is moved to the rear of the building; however some on street parking is maintained along the roadway as a traffic calming measure. Trees are also included along the sidewalk, as well as in the parking lot to provide sun and wind protection. A centralized, open plaza allows for easy access from rear parking to storefronts, and allows for greater pedestrian interaction.

Implementation Measures:
1. Consider setting a Maximum Block Length, Width, and/or Perimeter to keep the scale of development small and allow for short distances walkable by pedestrians.
2. Consider performing a Walkability Audit to assess connectivity within the community based on commonly used measurements such as connected street networks, high densities of intersections, few-dead ends, short block lengths, and mixed land uses in close proximity to each other.

Appropriate Character Areas: Town Center, Gateway Corridor, Historic Corridor
Description: Like the commercial development on page 4, this mixed-use development arranges the site so that parking is located to the rear of the building. This allows the buildings to sit closer to the street. Building setbacks are fairly close to the sidewalk, creating a stronger relationship between the pedestrian and street. Different functions such as Housing, Office, or Commercial elements could be included as part of the development. A shared plaza area makes the development inviting to pedestrians by providing open space as well as more protected space from tree plantings.

See Figure 3: Mixed-Use Development in Additional Images section for more examples.

Implementation Measures:
1. Adopt Mixed-Use Zoning that allows different types of uses such as housing, retail, and office space to locate within the same district, provided these uses are reasonably related and compatible.
2. Promote Environmentally Sensitive Site Design to protect sensitive areas and prevent mass grading and clear cutting.

Appropriate Character Areas: Town Center, Gateway Corridor, Historic Corridor
**Building Frontage Diagram**

**Description:** These diagrams illustrate possible configurations of buildings and parking lots on a site, to provide a more pedestrian friendly commercial development. Moving commercial buildings to the street provides more visibility, and allows facades to include storefronts to engage passing pedestrians. Rear access for vehicles allows retailers to maintain a necessary amount of parking, without compromising elements needed to maintain pedestrian-friendly streets.

**Implementation Measures:**
1. Consider setting a Maximum Setback Requirement that requires that the distance between right-of-way and buildings be at a maximum distance rather than a minimum distance. Setting maximums forces development to come closer to the street for walkability, traffic calming, higher density and a more traditional urban feel.

**Appropriate Character Areas:** Town Center, Highway Gateway Corridor, Historic Corridor
Description: These street sections illustrate the relationship between building, pedestrian and automobiles. Close building frontage provides scale for the pedestrian, while a wider sidewalk with street trees and lampposts allows a more interactive pedestrian environment. Lampposts help ensure safety, while the street trees give protection from the sun and elements. On-street parking helps to slow traffic, while providing a buffer between cars and pedestrians.

Implementation Measures:
1. Adopt a Landscaping Guidelines/ Ordinance that would include requirements for protection of existing trees, planting of trees that will create a certain amount of shade over time, establishment of landscaped strips as buffers between developments, ect. Benefits include creation of safe shaded areas for pedestrians and bicyclists, preservation and restoration of natural scenic qualities, mitigation of building and parking lot impact, and addition of aesthetic character.
2. Consider On-Street Parking Enhancement to identify and take advantage of opportunities to add on-street parking in areas where additional parking is needed most. This could include converting parallel parking to angle parking, converting underused medians, loading areas, turn lanes or traffic lanes for parking.

Appropriate Character Areas: Town Center, Historic Corridor
Live/Work Units

Description: Designed using turn of the century architectural features and design, these units can accommodate higher density development that maintains the overall character of the existing downtown. By allowing commercial/retail uses below with residential units above, the live/work units help maintain activity at different times of day, keeping the streets more vibrant and safe.

Implementation Measures:
1. Consider utilizing Overlay Districts as a way to allow for a mixed-use developments that might include units similar to those shown above. The Overlay District would be a mapped area allowing special regulations and development within the area. These districts are often superimposed over conventional zoning districts, but can also be used as stand-alone regulations to manage development in desired areas of the community.

Appropriate Character Areas: Town Center, Gateway Corridor, Historic Corridor
Description: Conservation subdivisions are often characterized by common open space and clustered compact lots. The conservation subdivisions aim to identify unique, scenic, or significant natural features of a site and protect them in large contiguous blocks. Lots are then laid out to maximize the residents’ visual and physical access to the open space. By clustering homes around the environmental features, residents can enjoy benefit from the open space, while protecting it for the future. Open space within the subdivisions may include agriculture, forestry or outdoor recreation areas. The clustering pattern combined with the protected open space results in a density that is found in conventional subdivisions. See Figure 2: Conventional vs. Conservation Subdivision in Additional Images section for a design example.

Implementation Measures:
1. Promote Environmentally Sensitive Site Design that will protect environmentally sensitive areas and prevent mass grading and clear cutting.
2. Promote Cluster Development that sets aside a significant portion of the site as undivided, permanently protected open space, while the buildings (residential, office, or retail spaces) are clustered on the remained of the property.
3. Adopt Cluster Zoning as a means of ensuring the type of development described above.
4. Create Conservation Easements as a means of protecting natural resources or open space. Often donated by a private land owner in exchange for income tax, property or estate tax benefits, conservation easements are a legally binding agreement between a property owner and a government body or land trust that limits the type and amount of development and use that may take place on the property.

Appropriate Character Areas: Agricultural/ Rural Residential, New Residential
**Extension of Existing Traditional Neighborhoods**

**Definition:** Expanding and developing the existing neighborhood fabric is a sustainable and economic alternative to creating new subdivisions. By expanding the existing street grid, additional residential units can be incorporated into a neighborhood without destroying the character of the area. Protecting any environmental features in the area, such as wetlands, forested areas, and sensitive native plants will also allow for the addition of a common greenspace or park.

**Appropriate Character Areas:** Town Center
**Residential Street Sections**

**Description:** The image above illustrates a cross-section of a neighborhood street. Houses are set slightly further back than commercial buildings to maintain privacy, but close enough to allow interaction with pedestrians. Trees planted along the sidewalk provide shade, and create a buffer between traffic and the pedestrian. On street parking is maintained as a traffic calming measure, while serving as an additional buffer between passing cars and people.

**Implementation Measures:**
1. Consider creating a Sidewalk and Pedestrian Network Design to begin linking neighborhoods with schools, downtown, and other community facilities. These networks create more healthy and pedestrian friendly street environments and afford appropriate access for bicyclists.

**Appropriate Character Areas:** Traditional Neighborhood Existing, Traditional Neighborhood Developing
Description: The image illustrates a multi-functional trail to accommodate pedestrian activities such as runners, walkers, and cyclists. The trail width can vary depending upon the intended uses, but should be wide enough to accommodate the different uses safely. The trail will provide an option for people traveling by alternative means of transportation, and support recreational activities. Buffer areas located along either side of the trail will provide park benches, lampposts, trash cans and water fountains to keep the trail safe and clean.

Implementation Measures:
1. Enact a Bikeway Plan to provide connectivity to residential neighborhoods, schools, parks, rails-to-trails, community facilities, and neighborhood-related retail centers and ensuring that bicycling is a convenient, safe and practical means of transportation throughout the community.

Appropriate Character Areas: Village Green / Parks, Recreation, and Conservation
Additional Images

Figure 1: Façade detail

Figure 2: Conventional vs. Conservation Subdivision
Figure 3: Mixed-Use Development

Pedestrian pathway along hillside connecting development to street.

An interior pathway system connects building and parking areas with open spaces and surrounding properties.

Wooded hillside retained as an amenity and buffer.

Landscaped courtyard provides trail connection to pond area and amenity for residents.

Pedestrian plaza adjacent to intersection serves as the focal point for the development.

Connected system of access roads designed to look and function more like public streets.

Buildings adjacent to the sidewalk contain pedestrian-oriented facades.

Surface stormwater retention pond is designed as an amenity for new multi-family residential uses.

Townhomes arranged around a centralized open space with easy access to pond, trails, and larger open spaces.

Landscaping buffer to adjacent residential uses.

Landscaping buffer between parking areas and the street.
LOCAL GOVERNMENT TRANSMITTAL RESOLUTION
Town of Waverly Hall Comprehensive Plan

WHEREAS, the Georgia Planning Act of 1989 authorizes local governments throughout the State to prepare Comprehensive Plans to be used in guiding their future growth and development;

WHEREAS, the Town of Waverly Hall has prepared a draft Comprehensive Plan Community Agenda that covers the years 2009 through 2029 in accordance with the Minimum Standards and Procedures for Local Comprehensive Planning;

WHEREAS, the Minimum Standards and Procedures for Local Comprehensive Planning require that certain minimum public participation and other procedural requirements to be met as part of updating local Comprehensive Plans; and

WHEREAS, the Town of Waverly Hall desires that its draft Comprehensive Plan Community Agenda be reviewed in accordance with the procedures outlined in the Minimum Standard and Procedures for Local Comprehensive Planning.

NOW, THEREFORE, BE IT RESOLVED that the Town of Waverly Hall certifies that the minimum public participation and other procedural requirements, as identified in the Minimum Standards and Procedures for Local Comprehensive Planning, have been met or exceeded in preparing the Comprehensive Plan Community Agenda; and

BE IT FURTHER RESOLVED that the Town of Waverly Hall's Town Council hereby authorizes the Comprehensive Plan Community Agenda to be submitted to the River Valley Regional Commission and the Georgia Department of Community Affairs for official review.

Adopted this ___ day of December, 2009.

BY: __________________________
   Patricia Lowman, Mayor Pro-Tem
   Town of Waverly Hall

ATTEST:

______________________________
   Donna Williams, Town Clerk
THE TOWN OF WAVERLY HALL
COMPREHENSIVE PLAN ADOPTION RESOLUTION

WHEREAS, the Georgia Planning Act of 1989 enacted by the Georgia General Assembly mandated that each of Georgia’s 159 Counties and cities prepare a Comprehensive Plan; and

WHEREAS, the Town of Waverly Hall prepared the required 2009 - 2029 Comprehensive Plan containing the Community Assessment, Community Participation Program and the Community Agenda, that includes the Future Development Map, Issues and Opportunities, County Implementation Measures and Strategies, Report of Accomplishment and Five year update of its Short Term Work Program; and

WHEREAS, by this resolution, the Town of Waverly Hall certifies that the 2009 – 2029 Comprehensive Plan was reviewed by the River Valley Regional Commission and the Georgia Department of Community Affairs and found to be in compliance with the Minimum Planning Standards and Procedures for Local Comprehensive Plans; and that all required Public Hearings were held;

NOW, THEREFORE BE IT RESOLVED, that the Town of Waverly Hall does hereby adopt the 2009 – 2029 Town of Waverly Hall’s Comprehensive Plan.

Resolved this ___ day of February, 2010

[Signature]
Pat Lowman, Mayor, Town of Waverly Hall

Attest:

[Signature]
Donna Williams, Town Clerk